labelling for oxygenates will be published soon in the Federal Register. Copies will also be available at the Air Docket [address below] and will be on public display at the Office of the Federal Register [address below].

DATES: EPA will conduct a two-day public hearing on the oxygenated fuels guidelines and the reformulated gasoline regulations on July 15, 1991 from 9 a.m. to 5 p.m. and July 16, 1991 from 8 a.m. to 3 p.m.

EPA has engaged in the Regulatory Negotiation process to assist in developing these guidelines and regulations. If, after publication of the Notice of Proposed Guidelines (for oxygenated fuels) or the Notice of Proposed Rulemaking (for the reformulated gasoline regulations), but prior to the July 15–16, 1991 hearing, the Agency has issued a supplementary notice based on the results of deliberations that are reached through a continuing negotiated rulemaking process, the public hearing will also cover the contents of that notice.

Requests to speak at the hearing and written questions for the hearing should be directed no later than July 8, 1991, to Alfonso Mannato, for the oxygenated fuels guidelines, and to Carol Manniga or Rick Rykowski, for the reformulated gasoline regulations (addresses and phone numbers are listed below).

ADDRESSES:
The hearing will be held at the Westpark Hotel, 1900 Fort Meyer Drive, Arlington, VA 22206, (703) 527-4814.

Copies of the information relative to this notice are available for inspection in the following public dockets: For the oxygenated fuels guidelines, Docket A-91-04; for the reformulated gasoline regulations, A-91-02; for the Regulatory Negotiation process regarding both oxygenated fuels and reformulated gasoline, Docket A-91-01. These dockets will be available at the Air Docket (LE-131) of the EPA, room M-1500, 401 M Street, SW., Washington, DC 20460, (202) 382-7546, between the hours of 8 a.m. to noon and 1:30 p.m. to 3:30 p.m. weekdays. Copies of the proposed guidelines and regulations will also be on public display at the Office of the Federal Register, 1100 L Street, NW., room 8301, Washington, DC 20460, (202) 523-5215, and can be viewed during regular business hours, (8:45 a.m.-5:15 p.m.).

Written questions for the hearing, as well as requests to speak at the hearing, should be directed to Alfonso Mannato for the oxygenated fuels guidelines, and to Carol Manniga or Rick Rykowski for the reformulated gasoline regulations. Addresses are as follows:


Carol Manniga, Standards Development and Support Branch, U.S. Environmental Protection Agency, 2565 Plymouth Road, Ann Arbor, MI 48106, Telephones: (313) 868-4575.

Rick Rykowski, Standards Development and Support Branch, U.S. Environmental Protection Agency, 2565 Plymouth Road, Ann Arbor, MI 48106, Telephone: (313) 868-4339.

As provided in 40 CFR part 2, a reasonable fee may be charged for copying services.

For further information contact: Alfonso Mannato (202) 382-2837 (for the oxygenated fuels guidelines) and Rick Rykowski (313) 868-4339 or Carol Manniga (313) 868-4575 (for the reformulated gasoline regulations) at the phone number or address listed above.


Jerry Kurtzew, Acting Assistant Administrator for Air and Radiation.

[FR Doc. 91-13537 Filed 6-28-91; 8:45 am]

Selling Code 0510-04-04

DEPARTMENT OF THE INTERIOR

Bureau of Land Management

43 CFR Part 3160

RIN 1004-AB37

[WD-630-411-02-24-1A]

Onshore Oil and Gas Order No. 8—Extension of Comment Period

AGENCY: Bureau of Land Management, Interior.

ACTION: Proposed rule; extension of comment period.

SUMMARY: The proposed rule that provides for the issuance of Onshore Oil and Gas Order No.8—Well Completions, Workovers, and Abandonments was published in the Federal Register on May 8, 1991 (56 FR 20686), with a 60-day comment period. The comment period is being extended three weeks to July 28, 1991, in response to public requests.

DATES: The period for submission of comments is hereby extended to July 28, 1991. Comments received or postmarked after this date may not be considered as part of the decisionmaking process on issuance of the final rule.

ADDRESSES: Comments should be sent to: Director (140), Bureau of Land Management, room 5555, Main Interior Building, 1849 C Street, NW., Washington, DC 20240.

Comments will be available for public review in room 5555 of the above address during regular business hours (8:45 a.m. to 4:15 p.m.), Monday through Friday.

FOR FURTHER INFORMATION CONTACT: Rudy Baier or Joe Lara (202) 653-2153.


Richard Rodman, Deputy Assistant Secretary of the Interior.

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

50 CFR Part 642

[Docket No. 80650-1150]

Coastal Migratory Pelagic Resources of the Gulf of Mexico and South Atlantic

AGENCY: National Marine Fisheries Service (NMFS), NOAA, Commerce.

ACTION: Proposed rule.

SUMMARY: The Secretary of Commerce issues a preliminary notice of change in the total allowable catch (TAC), allocations, quotes, and bag limits for the Atlantic and Gulf of Mexico migratory groups of king and Spanish mackerel in accordance with the framework procedure of the Fishery Management Plan for the Coastal Migratory Pelagic Resources (FMP). This notice proposes (1) for the Atlantic and Gulf migratory groups of king and Spanish mackerel, increases in TAC and allocations; (2) for the Gulf migratory group of king mackerel in the eastern area (off Florida), removal of the three-fish alternative bag limit available for persons fishing from charter vessels so that a bag limit of two per person per day would apply throughout the eastern area without regard to the type of vessel; (3) for the Atlantic migratory group of king mackerel, removal of the differential bag limits for northern and southern areas and an increase in the bag limit to five per person per day; and (4) for cobia, a clarification that the existing recreational/commercial daily bag limit of two per person applies regardless of the number of trips or the
duration of a trip. Changes in the TAC and allocations would be effective for the Atlantic migratory groups of king and Spanish mackerel and for the Gulf migratory group Spanish mackerel for the fishing year that commenced April 1, 1991, and for the Gulf migratory group king mackerel for the fishing year that commenced July 1, 1991. The other changes would be effective upon publication. The intended effects are to protect the mackerels from overfishing and continue stock rebuilding programs, while still allowing catches by important recreational and commercial fisheries dependent on these species, and to clarify the regulations.

BATCH: Written comments must be received on or before July 10, 1991.

ASSUMPTIONS: Comments may be sent to and copies of the Draft Regulatory Impact Report are obtainable from: Mark F. Godcharles, Southeast Region, National Marine Fisheries Service, 9480 Koger Boulevard, St. Petersburg, FL 33702.

For further information contact: Mark F. Godcharles, 813-882-3161.

Supplementary information: The mackerel fisheries are regulated under the FMP, which was prepared jointly by the Gulf of Mexico and South Atlantic Fishery Management Council (Council), and its implementing regulations at 50 CFR part 642.

In accordance with 50 CFR 642.27, the Councils appointed an assessment group (Group) to assess on an annual basis the condition of each stock of king and Spanish mackerel in the management unit, to report its findings, and to make recommendations to the Councils. Based on the Group's 1991 report and recommendations, advice from the Mackerel Advisory Panels and the Scientific and Statistical Committees, and public input, the Councils recommended to the Director, Southeast Region, NMFS (Regional Director), changes to TACs, allocations, and bag limits.

Specifically, the Councils recommended that, effective with the fishing year that began April 1, 1991, annual TACs be increased for the Atlantic migratory groups of king and Spanish mackerel to 10.50 and 7.00 million pounds (m. lbs.), respectively, and increased for the Gulf migratory group of Spanish mackerel to 8.00 m. lbs. For the fishing year beginning July 1, 1991, the Councils recommended that the annual TAC for the Gulf migratory group of king mackerel be increased to 5.75 m. lbs. All proposed TACs are within the range of the acceptable biological catch (ABC) and equal to, or closely approximated, the useful ABC values determined by the Group.

Under the provisions of the FMP, the recreational and commercial fisheries are allocated a fixed percentage of each TAC, except for the Atlantic group Spanish mackerel, which is apportioned by a method established under section 4 of the FMP to attain a 30 percent recreational and 70 percent commercial allocation of TAC by the 1984/85 fishing year. Under that method and with the proposed TAC increases to 7.00 m. lbs., the Atlantic group Spanish mackerel would attain the 30/70 commercial/recreational allocation in the fishing year that began April 1, 1991. Also, the Gulf king mackerel commercial allocation is divided by fixed percentages into quotas for eastern and western zones. Under these percentages and the proposed TACs, 1983/84 allocations and quotas would be as follows:

<table>
<thead>
<tr>
<th>Species</th>
<th>TAC</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gulf King Mackerel</td>
<td>5.75</td>
</tr>
<tr>
<td>Recreational allocation</td>
<td>3.91</td>
</tr>
<tr>
<td>Commercial allocation</td>
<td>1.84</td>
</tr>
<tr>
<td>Eastern zone</td>
<td>1.27</td>
</tr>
<tr>
<td>Western zone</td>
<td>0.57</td>
</tr>
<tr>
<td>Gulf Spanish Mackerel</td>
<td>6.00</td>
</tr>
<tr>
<td>Recreational allocation</td>
<td>4.60</td>
</tr>
<tr>
<td>Commercial allocation</td>
<td>1.40</td>
</tr>
<tr>
<td>Atlantic King Mackerel</td>
<td>10.50</td>
</tr>
<tr>
<td>Recreational allocation</td>
<td>6.60</td>
</tr>
<tr>
<td>Commercial allocation</td>
<td>3.90</td>
</tr>
<tr>
<td>Atlantic Spanish Mackerel</td>
<td>7.00</td>
</tr>
<tr>
<td>Recreational allocation</td>
<td>3.50</td>
</tr>
<tr>
<td>Commercial allocation</td>
<td>3.50</td>
</tr>
</tbody>
</table>

The recreational fishery is regulated by both allocations and bag limits. For Atlantic group king mackerel, the Councils recommended increasing the bag limits from three to five fish per person per day in the northern area and from two to five fish per person per day in the southern area. The Councils noted that the group is not overfished, that the proposed TAC would increase the recreational allocation by 25 percent, and that last year's recreational catch may reach only 60 percent of its allocation. The Councils believe that a five-fish group-wide bag limit would facilitate achievement of the optimum yield for this segment of the fishery and may reverse economic trends in the charter vessel industry that have been attributed to the lower bag limits. For Gulf group king mackerel, the Councils recommended a uniform bag limit of two fish per person per day in the eastern area (off Florida) in place of the current option for persons fishing from charter vessels of three per person per day, excluding operator or crew, or two per person per day, including operator or crew. The three-fish option for persons fishing from charter vessels in the remainder of the Gulf would remain in effect. The Councils' intent is to impose a bag limit for Gulf group king mackerel in the exclusive economic zone off Florida that is compatible with the bag limit in Florida's waters and to address persistent problems caused by early recession and the bag limits in the Gulf group mackerel recreational fishery. In three of the last four fishing years the recreational allocation was reached and zero bag limits were implemented in December, negatively affecting important winter and spring recreational fisheries. Recent analyses indicate that elimination of the three-fish charter vessel option could moderately reduce catch and prolong recreational harvest. Elimination of the option in the eastern area would have Gulf-wide benefits because approximately 80 percent of the annual recreational catch of Gulf group king mackerel has been taken from the eastern area in recent years.

The Regional Director initially concurs that the Councils' recommendations are necessary to protect the stocks and prevent overfishing and that they are consistent with the goals and objectives of the FMP. Accordingly, the Councils' recommended changes are published for comment.

In addition to the Councils' recommended changes, NOAA proposes to clarify that the cobia daily bag limit of two fish per person applies regardless of the number of trips or the duration of a trip, as was intended in Amendment 5 to the FMP, which established the cobia daily bag limit. The changes to § 642.28 specify that the bag limits apply per day, consistent with the final rule implementing Amendment 5 (55 FR 25970, July 19, 1990).

Other Matters

This section is authorized by 50 CFR 642.27 and complies with Executive Order 12291.

List of Subjects: 50 CFR Part 642

Fisheries, Fishing, Reporting and recordkeeping requirements.
2022
Federal Register / Vol. 56, No. 126 / Monday, July 1, 1991 / Proposed Rules

Date: June 24, 1991.
Samuel W. McKeen,
Acting Assistant Administrator for Fisheries,
National Marine Fisheries Service.

For the reasons set forth in the preamble, 50 CFR part 646 is proposed to be amended as follows:

PART 646—COASTAL MIGRATORY PELAGIC RESOURCES OF THE GULF OF MEXICO AND SOUTH ATLANTIC

1. The authority citation for part 646 continues to read as follows:
   Authority: 10 U.S.C. 1921 et seq.

§ 646.21 [Amended]

2. In § 646.21, the numbers are revised in the following places to read as follows:

<table>
<thead>
<tr>
<th>Paragraph</th>
<th>Replaced</th>
<th>Added</th>
</tr>
</thead>
<tbody>
<tr>
<td>(a)(1)</td>
<td>3.45</td>
<td>3.48</td>
</tr>
<tr>
<td>(a)(1)</td>
<td>0.94</td>
<td>3.27</td>
</tr>
<tr>
<td>(a)(1)</td>
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</tr>
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</tr>
<tr>
<td>(a)(1)</td>
<td>1.68</td>
<td>3.50</td>
</tr>
</tbody>
</table>

3. In § 646.28, paragraphs (a)(1), (a)(9)(I), (a)(9)(II), introductory text, and (b) are revised to read as follows:

§ 646.28 Bag and possession limits.

(a) * * * (1) Bag limits. A person who fishes for king or Spanish mackerel from the Gulf or Atlantic migratory group in the EEZ, except a person fishing under a permit specified in § 646.4(a)(1) and an allocation specified in § 646.22(a) or (c), or possessing in the purse seine incidental catch allowance specified in § 646.28(d), is limited to the following:

(i) King mackerel Gulf migratory group.—(A) Eastern area. Possessing two king mackerel per person per day.

(B) Central area. Possessing ten Spanish mackerel per person per day.

(C) Western area. Possessing three Spanish mackerel per person per day.

(iv) Spanish mackerel Atlantic migratory group.—(A) Northern area. Possessing ten Spanish mackerel per person per day.

(E) Southern area. Possessing five Spanish mackerel per person per day.

§ 646.24 Proposed rule.

SNAPPER-GROUPER FISHERY OF THE SOUTH ATLANTIC

AGENCY: National Marine Fisheries Service (NMFS), NOAA, Commerce.

ACTION: Proposed rule.

SUMMARY: NOAA issues this proposed rule to implement Amendment 6 to the Fishery Management Plan for the Snapper- Grouper Fishery of the South Atlantic Region. This proposed rule would (1) add swordfish, lesser amberjack, and banded rudderfish to the management unit; (2) require a Federal permit to harvest fish in the snapper-grouper fishery in the exclusive economic zone (EEZ) in excess of the proposed bag limits, to fish for tilefish in the EEZ, or to use a sea bass trap in the EEZ; (3) require reports of catch and/or effort from fishermen and dealers; (4) establish minimum size limits for many of the species in the fishery; (5) require fish in the snapper-grouper fishery to be landed with head and fins intact, with a limited exception for greater amberjack; and (6) establish a presumption that a wreckfish possessed shoreward of the outer boundary of the EEZ was harvested from the EEZ. (7) require that wreckfish be landed only between 8 a.m. and 4:30 p.m. and that 24-hour notice be given of a landing; (8) prohibit the harvest of Nassau grouper in the EEZ; (9) limit the harvest of greater amberjack and mutton snapper during their spawning seasons; (10) prohibit the use of fish traps in the EEZ and the use of sea bass traps in the EEZ; (11) prohibit bottom longlining for wreckfish in the EEZ; (12) prohibit the use of longlines for fish in the snapper-grouper fishery in the EEZ; (13) prohibit bottom longlining for wreckfish in the EEZ; (14) prohibit the use of longlines for fish in the snapper-grouper fishery in the EEZ; and (15) establish a framework procedure for establishing or modifying certain management measures. The intended effects of this rule are to prevent overfishing of the snapper-grouper resource; collect necessary data for management; provide for a flexible management system that minimizes regulatory delays and rapidly adapts to changes in resource abundance, new information, and changes in fishing patterns that might harm habitat damage; and promote public comprehension of, voluntary compliance with, and enforcement of snapper-grouper management measures.

DATE: Written comments must be received on or before August 15, 1991.

ADDRESSES: Comments on the proposed rule should be sent to Peter J. Eldridge, Southeast Region, NMFS, 9450 Koger Boulevard, St. Petersburg, FL 33702.

Requests for copies of Amendment 6, which includes a regulatory impact review/initial regulatory flexibility analysis/environmental assessment,
should be sent to the South Atlantic Fishery Management Council, Southpark Building, suite 306, One Southpark Circle, Charleston, SC 29407-4899.

FOR FURTHER INFORMATION CONTACT:
Peter J. Eldridge, 813–893–3161.

SUPPORTING INFORMATION: Snapper grouper species are managed under the FMP prepared by the South Atlantic Fishery Management Council (Council), and its implementing regulations at 50 CFR part 648, under the authority of the Magnuson Fishery Conservation and Management Act (Magnuson Act).

Background

In general, total landings, mean size of fish captured, and nominal catch per trip have declined substantially in the commercial snapper-grouper fishery. The commercial sector has shifted offshore and changed target species as traditional species have become less abundant. In addition, the commercial fishery, developed with relatively inefficient bottom-line gear, has changed to more efficient longline and trap gear in order to catch enough fish to operate profitably. Spawning stock ratios (SSRs) derived from commercial samples show that gray snapper, vermilion snapper, red snapper, red grouper in south Florida, snowy grouper, and brown snapper are stressed. The SSRs for a number of species in the commercial sector are above levels defining overfishing.

Recreational total catches and catch rates for traditional snapper-grouper species such as red snapper, vermilion snapper, and several of the groupers have declined substantially during the 1980s, especially for the east coast of Florida. In Florida, declines may have begun as early as the 1960s; however, data are not available for that period. The average size of vermilion snappers, black sea bass, and groupers is quite small in recreational catches. The small average size of recreationally caught fish is explained, in part, because some species stratify in size by depth. Another equally or more important factor is that total inshore fishing pressure is so high that fish are not allowed to grow to optimum size before capture. As soon as fish reach legal size they are caught. This is a classic example of growth overfishing. SSRs derived from recreational catches of black sea bass, vermilion snapper, red porgy, red snapper, gag, scamp, red grouper, greater amberjack, snowy grouper, and speckled hind show that these species are overfished and require management.

Presently, 23 species are in a documented state of overfishing. Fifteen other species are thought to be overfished. Recreational fishing pressure likely will continue to increase as the coastal population continues to grow in the South Atlantic states. The virtual absence of larger fish in nearshore waters as well as the shifting of target species by both recreational and commercial sectors are other indicators that many, especially the traditionally highly prized species (red snapper, gag, scamp, etc.) are under intense fishing pressure and require more conservative management.

In addition to the serious problem of overfishing, the Council is also concerned about the lack of current and accurate biological, statistical, social, and economic information (including number of participants in the fishery) needed to properly manage the fishery; the intense competition among recreational, part-time, and full-time commercial users of the snapper-grouper resource, and among commercial users employing different gears (hook and line, traps, longline, and bottom gets); habitat degradation and destruction by some types of fishing gear and the effect of poor water quality on fish stocks and associated biota; and inconsistent state and Federal regulations, which complicate enforcement, create public confusion, and hinder voluntary compliance.

Amendment 4 is intended to reduce fishing mortality on overfished species; prevent overfishing of other species; provide for the collection of necessary data for management; promote orderly utilization of the resources; provide a flexible management system; minimize habitat damage; and promote public comprehension of, voluntary compliance with, and enforcement of the management measures.

PROPOSED MANAGEMENT MEASURES

Additions to the Management Unit

Spadefish, lesser amberjack, and banded rudderfish would be added to the species listed as “fish in the snapper-grouper fishery” that is, fish in the management unit. Neither minimum size limits nor bag limits for these added species would be implemented at this time, but data would be collected on the added species. NOAA is concerned that greater amberjack may be misidentified as lesser amberjack, almaco jack, or banded rudderfish. The addition of lesser amberjack and banded rudderfish will ensure that all of the look-alike jacks are included in the management unit and will allow data collection on the species in the management unit.

Permits and Fees

To distinguish between the commercial and recreational fisheries, i.e., applicability of the bag limits, and to provide a sampling framework for data collections, a Federal permit would be required. To obtain a vessel permit, an owner or operator must document that in any one of the 3 calendar years proceeding the application, at least 50 percent of his or her earned income was derived from commercial, charter, or headboat fishing, or his or her gross sales of fish were more than $25,000. For a vessel owned by a corporation or partnership to be eligible for a vessel permit, the earned income qualification must be met by an officer or shareholder of the corporation, a general partner of the partnership, or the vessel operator. A vessel permit issued upon the qualification of an operator would be valid only when that person is the operator of the vessel.

A qualifying owner or operator of a charter vessel or headboat could obtain a permit. However, a charter vessel or headboat would have to adhere to the bag limits when carrying a passenger who fishes for a fee or when there are more than three persons on board, including operator and crew.

A fee would be charged for each permit and trap identification tag issued. The fee would be the amount calculated in accordance with NOAA directives for the administrative costs of processing applications/permits (currently $23) and the cost of obtaining the tag (currently $1).

Data Collection

The owners or operators of permitted vessels, charter vessels, and headboats whose vessels were selected by the Science and Research Director, Southeast Fisheries Science Center, would be required to report catch and effort data. In addition, selected dealers would be required to report receipts of fish from fishing vessels and/or make records of receipt available to an authorized officer. Additional data would be collected by designees of the Science and Research Director and by authorized officers; and fishermen, including recreational fishermen, would be required, upon request, to make snapper-grouper species, or parts thereof, available for inspection. Data collected via these means are necessary for effective conservation and management of fish in the snapper-grouper fishery.
Minimum Sizes

This proposed rule would establish minimum size limits for a number of the species in the fishery. The specific minimum size limits, alone or combined with bag limits, are calculated to rebuild those stocks that are overfished and to provide SSIRs that would arrest or prevent overfishing and would be compatible, to the extent possible, with minimum size limits in adjoining state or Federal waters.

Heads and Fins Attached

All fish in the snapper-grouper fishery, except greater amberjacks taken in the commercial fishery, possessed or taken from the EEZ would be required to have head and fins intact through landing. Such fish may be eviscerated, but must otherwise be maintained in a whole condition. An amberjack possessed aboard or landed from a vessel that has a permit may be deheaded and eviscerated, but must otherwise be maintained in a whole condition. These requirements would increase enforceability of minimum size limits and no-retention provisions and allow more accurate data collection. It is the Council's intent that the preparation for immediate consumption of legally caught and possessed fish aboard the vessel from which they were caught is not prohibited.

Wreckfish Provisions

This proposed rule would (1) establish a presumption that a wreckfish, possessed shoreward of the outer boundary of the EEZ was harvested from the EEZ unless accompanied by documentation that it was harvested from other than the EEZ; (2) prohibit off-loading of wreckfish except from 8 a.m. to 6:30 p.m.; (3) require 24-hour prior notice of off-loading to the NMFS Law Enforcement Office; and (4) require all records of landings and purchases of wreckfish to be made available to an authorized officer. These measures are required to enforce the existing wreckfish trip limits and to monitor the wreckfish quotas. Suitable documentation to show that wreckfish came from other than the EEZ would include the markings required for interstate shipments of fish or wildlife by 50 CFR part 248, the name and home port of the vessel harvesting the wreckfish, the port and date of landing from the harvesting vessel, and a statement signed by the dealer attesting that the wreckfish were harvested from other than the EEZ.

Nassau Grouper

Nassau grouper catches have been very low—the commercial catch decreased from 3,500 pounds (1,582 kilograms) in 1965 to 0 in 1967, 451 pounds (205 kilograms) in 1968, and 515 pounds (234 kilograms) in 1969. The Council believes that the abundance of Nassau grouper, for reasons undetermined, is severely reduced in continental U.S. waters and that the species may be verging on threatened or endangered status; thus, a complete ban on retention of Nassau grouper is proposed.

Greater Amberjack and Mutton Snapper Spawning Season Limits

The possession or landing of greater amberjack in excess of the bag limit in or from the EEZ south of Cape Canaveral, Florida, would be prohibited during April, the peak month of spawning. This measure would not preclude commercial fishing south of Cape Canaveral during April as long as the harvest did not exceed the bag limit. The Council is concerned about the high catch rates from spawning aggregations. Amberjack are densely aggregated and very aggressive during the spawning period, making them especially vulnerable to fishing. The spawning season limitations provide additional biological protection above that provided by the proposed bag and size limits. The only known areas of spawning are south of Cape Canaveral. Since the commercial fishery is not constrained by a quota, a commercial limitation during the spawning period would help prevent an excessive harvest from occurring. It is the Council's intent that, under the proposed prohibition, greater amberjack caught legally under the bag limit during the April spawning closure could be sold if in conformance with state law and the commercial size limit.

The possession or landing of mutton snapper in excess of that allowed within the snapper aggregate bag limit in or from the EEZ would be prohibited during May and June, the peak months of spawning. This measure would not preclude commercial fishing during these months as long as the harvest did not exceed the bag limits. As stated above, the Council is concerned about the high catch rates from spawning aggregations. Although mutton snapper are not overfished according to the SSIR, members of the commercial industry are concerned about the status of mutton snapper and believe that a spawning closure would be beneficial. It is the Council's intent that mutton snapper caught under the bag limit in May and June may be sold in conformance with state law and the commercial size limit.

Mutton snapper, like greater amberjack, are especially vulnerable during their spawning season because they are densely aggregated and aggressive. Because the commercial fishery is not constrained by a quota, catch rates and fishing mortality could increase dramatically if vessels not subject to the bag limit target these aggregations.

Fish Traps

This proposed rule would prohibit the use of fish traps in the EEZ off the southern Atlantic states and the use of sea bass traps south of Cape Canaveral, Florida. North of Cape Canaveral, a permit would be required to use a sea bass trap in the EEZ and the catch from sea bass traps would be limited to the bag-limit amounts for fish in the snapper-grouper fishery that have a bag limit and zero for all other snapper-grouper species except sea basses. Crustacean traps (blue crab, stone crab, and spiny lobster traps) used in the EEZ would be limited to the bag-limit amounts for fish in the snapper-grouper fishery that have a bag limit and zero for all other snapper-grouper species except sea basses.

In this proposed rule, the distinctions between fish traps, sea bass traps, and crustacean traps are primarily in terms of their catch. NOAA and the Council would prefer to make these differentiations based primarily on trap size and construction differences. Suitable criteria are being investigated. Comments on appropriate criteria are specifically requested. Fish traps have been used in south Florida on a limited basis since 1919, but their use expanded during the late 1970’s. Traps are inexpensive and easily constructed, and require little skill to fish, although the most successful fishing does depend on skill in locating productive fishing grounds. Traps can be fished unattended and catch a variety of species that may not be caught by other gear. Traps allow economic exploitation of low density fish stocks and permit fishing where other gear cannot be operated profitably. Also, traps can be fished in coraline regions where use of trawls and other nets are precluded or
were constructed illegally. The Council has concluded that at-sea enforcement required to monitor effectively and ensure compliance with existing fish trap regulations does not and will not exist. The Council believes that the lack of at-sea enforcement supports a ban on the use of fish traps, other than those used for sea basses, in the EBZ. Because of the overfished condition of many species in south Florida waters caused by the combined fishing pressure of all users, serious user conflicts exist. The Council believes that the use of fish traps will continue to result in conflict. Also, the Council believes that the continued use of fish traps will allow a small group of fishermen to remove a disproportionate share of the available fish, thus precluding their use by other user groups. The Council also contends that the continued use of fish traps will not allow overfished species to be restored to acceptable levels of abundance.

Prohibiting the use of fish traps in the EBZ would be consistent with Florida’s Coastal Zone Management Plan. The Council has concluded that a total prohibition on the use of fish traps for species other than sea basses is the most effective alternative to address problems in the fishery and to achieve the FMP’s objectives. The black sea bass trap fishery is primarily a winter fishery conducted offshore of the Carolinas when the black sea bass is reinforced blue crab traps. Trap loss is minimal because most fishermen either tend the trap continuously or bring them to shore when not fishing. Habitat damage is minimal because traps are small, tended, and few in number. Black sea bass are absent from Carolina waters during the winter; hence, black sea bass trap have no impact on these species. Also, the species assemblage and depth distribution of black sea bass and groupers in Carolina waters are markedly different than those found in south Florida. Hence, the bycatch of groupers and snappers is minimal in the black sea bass fishery because black sea bass, generally, are found inshore of most snappers and groupers, especially in the winter. Black sea bass traps do not constitute a law enforcement problem because state waters off of Florida do not prohibit the use of fish traps. For these reasons, the proposed rule would allow the use of black sea bass traps to continue in the traditional Carolinas winter fishery.

Entanglement Nets

This proposed rule would prohibit the use of entanglement nets (including, but not limited to, gillnets and trammel nets) in the directed fishery for fish in the snapper-grouper fishery. The possession of fish in the snapper-grouper fishery aboard a vessel with an entanglement net aboard would be limited to the bag-limit amounts for species subject to a bag limit and to zero for other species.

Catch of snapper-grouper species by entanglement nets during the season was 1,556 pounds (697 kilograms) from North Carolina through Georgia (less than 1 percent of the North Carolina through Georgia catch) and 235,720 pounds (116,166 kilograms) from the Florida east coast (6 percent of Florida east coast catches). Much of the Florida landings are from a directed snab net fishery for grey snapper that operates in the EBZ.

The Gulf of Mexico Fishery Management Council and Florida have prohibited entanglement nets in the directed fishery for the capture of reef fish. However, entanglement nets used for other species (mackerel) may have a bycatch of reef fish equal to prescribed bag limits. This proposed measure tracks Florida’s regulations in its limits of species with and without bag limits. Florida prohibited entanglement nets because it is an inappropriate gear to use on live bottom. Some of the reef fish are not necessarily found on live bottom; however, many are, and fishermen use stab nets to catch gray (mangorove) snapper on the live-bottom areas. The proposed rule would prohibit entanglement nets in order to address the problem of intertest competition among users and to prevent habitat degradation from nets becoming tangled in reef and live-bottom material. The Council concluded that entanglement nets are not an appropriate gear for the snapper-grouper fishery. The proposed prohibition would prevent use and expansion in North Carolina through Florida’s east coast.

Bottom Longlining for Wreckfish

Bottom longlining for wreckfish was prohibited by emergency rule effective April 19, 1991, through July 18, 1991 (56 FR 16742, April 24, 1991). It is expected that the effectiveness of the emergency rule will be extended for an additional 90 days, through October 16, 1991. The Council included the prohibition in Amendment 4 to continue it on an indefinite basis. The full rationale for this prohibition is included in the emergency rule and is not repeated here.

Longlining for Snapper-Grouper in Water Less than 50 Fathoms

This proposed rule would prohibit the use of longline gear in a directed fishery for fish in the snapper-grouper fishery in
the EEZ in water with a charted depth of
less than 50 fathoms (91.4 meters). The
Council is concerned about the use of
bottom longline gear targeting species in
the snapper-grouper fishery in live-
bottom areas. Habitat damage and
intense fishing pressure among users
are problems that arise when this gear is
used shoreward of 50 fathoms (91.4
meters) where significant live bottom
occurs and where competition with
hook-and-line vessels occurs. The
Council concluded that this gear is
appropriate for use in the deep water
snowy grouper/tilefish fishery where
much of the bottom is mud with sparse
live-bottom areas. Allowing use of this
gear deeper than 50 fathoms (91.4
meters) would preserve the traditional
fishery that takes place in deeper water
and would keep longlines out of the live-
bottom habitat.

Bag and Possession Limits

This rule proposes daily bag limits (1)
for vermilion snapper—ten; (2) for all
other snappers—ten, of which no more
than two may be red snapper; (3) for
groupers, excluding jewfish and Nassau
grouper—five; (4) for greater amberjack—three; and (5) for jewfish
and Nassau grouper—zero. These
specific and aggregate bag limits are
calculated to provide protection from
overfishing; and, in combination with
minimum size limits, assist in achieving
the SSR levels. To the extent possible,
the bag limits are compatible with state
limits and with limits applicable to reef
fish from the Gulf of Mexico EEZ.

Possession would be limited to 1 day’s
bag limit except (1) for persons aboard
charter vessels and headboats, who may
have no more than 2 days’ bag limits
when the fishing trip spans more than 24 hours; and (2) for persons aboard
headboats, who may have no more than
3 days’ bag limits when the fishing trip
spans more than 48 hours and fishing
occurred on at least 3 days.

Little River Reef Special Management
Zone

This rule proposes to delete the Little
River Reef SMZ because it is no longer
in the EEZ. Construction of a jetty has
extended the waters of South Carolina
to include Little River Reef.

Powerheads within SMZs off South
Carolina

This proposed rule would prohibit the
use of powerheads/bang sticks to take
fish in the snapper-grouper fishery
within the EEZ of South Carolina.
This prohibition was requested by the
South Carolina Wildlife and Marine
Resources Department to prevent
localized overfishing and to maximize
the benefit for which the SMZs off
South Carolina were created.

Framework Procedure for Management
Measures

Amendment 4 would establish a
framework procedure for establishing or
adjusting specified management
measures for species or species groups
in the snapper-grouper fishery. The
Council would appoint an assessment
group (Group) that would assess
annually the condition of selected
snapper-grouper species in the
management unit and review available
economic and sociological
assessments. The Group would present a report of its
assessment and recommendations to the
Council. The Council would consider the
report and recommendations of the
Group and hold public hearings at a
time and place of the Council’s choosing
to discuss the Group’s report. Prior
to taking final action, the Council could
convene the Advisory Panel and the
Scientific and Statistical Committee to
provide advice. After receiving public
input, the Council would determine any
necessary changes.

If the Council concluded that changes
were needed, the Council would
recommend them, in writing, to the
Director, Southeast Region, NMFS,
(Regional Director). The Council’s
recommendations would be
accompanied by the Group’s report,
relevant background material, draft
regulations, a regulatory impact review,
and public comments. This report would
be submitted each year at least 60 days
prior to the desired implementation
date. The Regional Director would
review the Council’s recommendations,
supporting rationale, public comments,
and other relevant information. If the
Regional Director concludes that the
Council’s recommendations are
consistent with the goals and objectives
of the FMP, the national standards, and
other applicable law, the Regional
Director would recommend that the
Secretary of Commerce (Secretary)
publish proposed and final rules in the
Federal Register of any changes prior to
the appropriate fishing season. If the
Regional Director rejected the
recommendations, he or she would
provide written reasons to the Council
for the rejection, and existing
regulations would remain in effect
pending any subsequent action.

Appropriate management measures
that may be implemented or adjusted by
the Secretary under this framework
procedure would be:

1. Specification or adjustment of
maximum sustainable yield.

2. Specification or adjustment of
acceptable biological catch (ABC) or an
ABC range.

3. Setting or adjusting total allowable
catch (TAC), quotas (including zero
quotas), trip limits, bag limits (including
zero bag limits), minimum sizes, gear
restrictions (ranging from modifying
current regulations to a complete
prohibition), and season/area closures
(including spawning closures). A TAC
for wreckfish could not exceed 6 million
pounds (3.682 million kilograms). The
fishing year and spawning closure for
wreckfish could not be adjusted by more
than 1 month.

4. Implementing or modifying the
timeframe for recovery of an
overfished species.

This procedure would allow for
regular stock assessments and provide
for timely adjustments to the
management program to prevent
overfishing and/or rebuild a stock if
overfished. It is the Council’s intent that
all species in the management unit
receive periodic assessments. Further, it
is the Council’s intent that the Regional
Director may close, by notice in the
Federal Register, the fishery for any
species or species group, i.e., prohibit
commercial landings and reduce the bag
limit to zero, when a quota for such
species or species group established
under this framework procedure has
been reached or is projected to be
reached.

Additional Measures in Amendment 4

In addition to the above management
measures, Amendment 4 would revise
the lists of problems in the snapper-
grouper fishery and objectives of the
FMP; define overfishing, and establish a
rebuilding plan for those species
currently overfished; and authorize the
Regional Director, in consultation with
the Council, to designate special
research zones where fishing may either
be prohibited or permitted on a
controlled basis. Additional information
and rationale for these measures, as
well as for the measures contained in
this proposed rule, are contained in
Amendment 4, the availability of which
was announced in the Federal Register

Endangered Species Impacts

Pursuant to section 7 of the
Endangered Species Act of 1973, a
biological assessment was prepared for
Amendment 4, which concluded that
neither the directed fishery for snapper-
grouper nor implementation of the
amendment would adversely affect any
populations of endangered or threatened
species. The Regional Director concurs with that conclusion.

Classification

Section 304(a)(1)(D)(ii) of the Magna Act, as amended, requires the Secretary to promulgate regulations proposed by a Council within 15 days of receipt of an NMFS amendment and regulations. At this time, the Secretary has not determined that Amendment 4, which this proposed rule would implement, is consistent with the national standards, other provisions of the Magna Act, and other applicable law. The Secretary, in making that determination, will take into account the data, views, and comments received during the comment period.

This proposed rule is exempt from the procedures of E.O. 12861 under section 6(a)(2) of that order. It is being reported to the Director, Office of Management and Budget, with an explanation of why it is not possible to follow the procedures of that order.

The Assistant Administrator for Fisheries, NOAA (Assistant Administrator), has initially determined that this proposed rule is not a "major rule" requiring the preparation of a regulatory impact analysis under E.O. 12861. This proposed rule, if adopted, is not likely to result in an annual effect on the economy of $100 million or more; a major increase in costs or prices for consumers, individual industries, Federal, state, or local government agencies, or geographic regions; or a significant adverse effect on competition, employment, investment, productivity, innovation, or the ability of U.S.-based enterprises to compete with foreign-based enterprises in domestic or export markets.

The Council prepared a regulatory flexibility analysis (RFA) as part of the RIR, which describes the effects this rule, if adopted, would have on small business entities. Based on the RFA, the Assistant Administrator has initially determined that this rule, if adopted, would have significant effects on small entities. As with the overall economic effects, the positive long-term impacts are expected to outweigh the negative short-term impacts. A copy of the RIR/RFA is available upon request (see address).

The Council prepared an environmental assessment (EA) that discusses the impact of the environment as a result of this rule. A copy of the EA is available upon request (see address) and comments on it are requested.

The Council has determined that this rule will be implemented in a manner that is consistent to the maximum extent practicable with the approved coastal management programs of Florida, South Carolina, and North Carolina. Georgia does not participate in the coastal zone management program. These determinations have been submitted for review by the responsible state agencies under section 307 of the Coastal Zone Management Act.

This proposed rule contains three new collection-of-information requirements and revises three existing requirements subject to the Paperwork Reduction Act. A request to collect this information has been submitted to the Office of Management and Budget for approval. The new requirements (1) applications for vessel permits; (2) catch and effort reports from selected, permitted vessels; and (3) advance notice of landing wreckfish. The public reporting burdens for these collections of information are estimated to average 15, 10, and 5 minutes, respectively, per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collections of information. Revisions to the existing requirements are (1) catch and effort reporting by selected charter vessels; (2) catch and effort reporting by selected headboats; and (3) information collected by NMFS port agents from dealers (receipts and prices paid for fish in the snapper-grouper fishery) and from fishermen (fishing vessel inventory). In all three cases, previously voluntary reporting programs are made mandatory. The public reporting burdens for these revised collections of information are estimated to average 18, 10, and 10 minutes, respectively, per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collections of information. Such comments and any other aspect of these collections of information, including suggestions for reducing the burdens, to Edward K. Barnes, NMFS, and to the Office of Information and Regulatory Affairs, Office of Management and Budget (see address).

This proposed rule does not contain policies with federalism implications sufficient to warrant preparation of a federalism assessment under E.O. 12861.

List of Subjects in 50 CFR Part 646

Fisheries, Fishing, Reporting and recordkeeping requirements.


Samuel W. McKeen,
Acting Assistant Administrator for Fisheries, National Marine Fisheries Service.

For the reasons set forth in the preamble, 50 CFR part 646 is proposed to be amended as follows:

PART 646—SNAPPER-GROUPER FISHERY OF THE SOUTH ATLANTIC

The authority citation for part 646 continues to read as follows:

Authority: 18 U.S.C. 1801 et seq.

2. In §646.2, the definitions for "Black sea bass trap", and "Commercial fisherman" are removed; in the definition of "Fish in the snapper-grouper fishery", after the last species listed under "Grunts—Haemulids", a new family, "Spadefishes—Epialtidae", and species are added, and in the listing of "Tackle—Carrungids", two species are added in alphabetical order by genera and species; new definitions for "Charter vessel", "Ctenocephalus trap", "Fork length", "Headboat", and "Sea bass trap" are added in alphabetical order; and the definitions for "Fish trap" and "Total length" are revised to read as follows:

§646.2 Definitions.

Charter vessel means a vessel less than 100 gross tons (90.8 metric tons) that meets the requirements of the Coast Guard to carry six or fewer passengers for hire and that carries a passenger for hire at any time during the calendar year. A charter vessel with a permit issued under §646.6(b) is considered to be operating as a charter vessel when it carries a passenger who pays a fee or
when there are more than three persons aboard, including operator and crew. 

Crustacean trap means a type of trap historically used in the directed fishery for blue crab, stone crab, or spiny lobster and that consists of a conical net, not more than 75 feet in length, by 12 inches in diameter, of fish other than blue crab, stone crab, and spiny lobster.

Fish in the snapper-grouper fishery means the following species:

- Spadefish—Sparidae
  - Lutjanus gibbus
- Jacks—Carangidae
  - Caranx hippos
- Lesser amberjack—Seriola fasciata
- Beaded rudderfish—Seriola zonata

Fish trap means a trap used for or capable of taking fish, except a sea bass trap or a crustacean trap.

Fork length means the distance from the tip of the head (snout) to the rear center edge of the tail (caudal fin). (See Figure 1.)

Headboat means a vessel that holds a valid Certificate of Inspection issued by the Coast Guard to carry passengers for hire. A headboat with a permit issued under § 648.4(b) is considered to be operating as a headboat when it carries a passenger who pays a fare or when there are more than three persons aboard, including operator and crew.

Sea bass trap means a trap, other than a crustacean trap, that contains at any time no more than 25 percent, by number, of fish in the snapper-grouper fishery other than bank, rock, and black sea bass.

Total length means the distance from the tip of the head (snout) to the furthest tip of the tail (caudal fin), excluding any caudal filament. (See Figure 1.)

3. Section 648.4 is revised to read as follows:

§ 648.4 Permits and fees.

(a) Applicability. (1) To be eligible for exemption from the bag limits specified in § 648.23(b); to engage in a directed fishery for tilefish in the EEZ; to use a sea bass trap in the EEZ north of Cape Canaveral, Florida; or to fish for wreckfish in the EEZ, an owner, operator or a vessel must obtain a vessel permit. A vessel with longline gear and more than 200 pounds (90.7 kilograms) of tilefish aboard is considered to be in a directed fishery for tilefish. It is a rebuttable presumption that a fishing vessel with more than 200 pounds of tilefish aboard has operated in the EEZ.

(2) A qualifying owner or operator of a charter vessel or headboat may obtain a permit. However, each vessel must adhere to the bag limits when operating as a charter vessel or headboat.

(3) For a vessel owned by a corporation or partnership to be eligible for a vessel permit, the earned gross income specified in paragraph (b)(2)(ix) of this section must be met by, and the statement required by that paragraph must be submitted by, an officer or shareholder of the corporation, a general partner of the partnership, or the vessel operator.

(4) An owner or operator of a vessel using or possessing a sea bass trap in the EEZ must obtain a vessel permit, a color code, and a trap identification tag from the Regional Director.

(5) A vessel permit issued upon the qualification of an operator is valid only when that person is the operator of the vessel.

(b) Application for a vessel permit. (1) An application for a vessel permit must be submitted and signed by the owner (in the case of a corporation, a qualifying officer or shareholder; in the case of a partnership, a qualifying general partner) of the vessel. The application must be submitted to the Regional Director at least 60 days prior to the date on which the applicant desires to have the permit made effective.

(2) A permit applicant must provide the following information:

(i) A copy of the applicant's U.S. Coast Guard certificate of documentation or, if not documented, a copy of its state registration certificate;
(ii) The vessel's name and official number;
(iii) Name, mailing address including zip code, and telephone number of the owner of the vessel;
(iv) Name, mailing address including zip code, and telephone number of the applicant, if other than the owner;
(v) Social security number and date of birth of the applicant and the owner (if the owner is a corporation, the employer identification number, if one has been assigned by the Internal Revenue Service);
(vi) Any other information concerning vessel and gear characteristics requested by the Regional Director;
(vii) If the vessel is used to fish for wreckfish, documentation that wreckfish caught by the vessel were sold during the 12 months preceding the application or, in lieu thereof, documentation that equipment required specifically for use in the wreckfish fishery was on order or purchased for the vessel during the 12 months preceding the application.

(3) If a vessel permit will be used,

(A) The number, dimensions, and estimated cubic volume of the traps that will be used;

(B) The applicant's desired color code for use in identifying his or her vessel and buoys; and

(C) A statement that the applicant will allow an authorized officer reasonable access to his or her property (vessel, dock, or structure) to examine traps for compliance with these regulations;

(d) A sworn statement by the applicant certifying that, during one of the 3 calendar years preceding the application,

(A) More than 50 percent of his or her gross income was derived from commercial, charter, or headboat fishing; or

(B) His or her gross sales of fish were more than $20,000; or

(C) For a vessel owned by a corporation or partnership, the gross sales of fish of the corporation or partnership were more than $20,000; and

(e) A proof of documentation, as required by paragraph (b)(3) of this section.

(f) The Regional Director may require the applicant to provide documentation supporting the sworn statement under paragraph (b)(3)(ii) of this section before a permit is issued.

(g) Change in application information. The owner or operator of a vessel with a permit must notify the Regional Director in writing within 30 days after any change in the information specified in paragraph (b) of this section. The permit is void if any change in the information is not reported within 30 days.

(h) Fees. A fee of $25 will be charged for each permit issued under this section and a fee of $1 will be charged for each fish trap identification tag required under § 648.6(d). The appropriate fees are specified on each application form and must accompany each permit application or request for fish trap identification tag.

(i) License. (1) The Regional Director will issue a permit at any time to an applicant if:

(i) The application is complete;

(ii) The applicant has complied with all applicable reporting requirements of § 648.5.

(j) Upon receipt of an incomplete application, or an application from a person who has not complied with all
applicable reporting requirements of § 646.4, the Regional Director will notify the applicant of the deficiency. If the applicant fails to correct the deficiency within 30 days of the Regional Director’s notification, the application will be considered abandoned.

(i) Duration. A permit remains valid for the period specified on it unless the vessel is sold or the permit is revoked, suspended, or modified pursuant to subpart D of 16 CFR part 904.

(g) Transfer. A vessel permit issued under this section is not transferable or assignable. A person purchasing a permitted vessel who desires to fish for fish in the snapper-grouper fishery must apply for a permit in accordance with the provisions of paragraph (b) of this section. The copy of the vessel’s U.S. Coast Guard documentation certificate or, if not documented, its state registration certificate that accompanies the application must be in the name of the new owner.

(h) Display. A permit issued under this section must be carried on board the permitted vessel at all times and such vessel must be identified as provided for in § 646.8. The operator of a fishing vessel must present the permit for inspection upon request of an authorized officer.

(i) Sanctions and denials. Procedures governing enforcement-related permit sanctions and denials are found at subpart D of 16 CFR part 904.

(j) Alteration. A permit that is altered, erased, or mutilated is invalid.

(k) Replacement. A replacement permit may be issued. An application for a replacement permit will not be considered a new application. A fee, the amount of which is stated on the application form, must accompany each request for a replacement permit.

4. In § 646.5, Figure 1 is redesignated as Figure 2 of this part and placed at the end of this part and § 646.5 is revised to read as follows:

§ 646.5 Recordkeeping and reporting.

(a) Permitted vessels. The owner or operator of a vessel for which a permit has been issued under § 646.4(b), and that is selected by the Science and Research Director, must maintain a fishing record for each fishing trip on a form available from the Science and Research Director. These forms must be submitted on a monthly basis (or more frequently, if requested by the Science and Research Director) so as to be received by the Science and Research Director not later than the 7th day after the end of the reporting period. If no fishing occurred during a month, a report so stating must be submitted on one of the forms.

(b) Charter vessels and headboats. The owner or operator of a charter vessel or headboat that operates in the EEZ off the South Atlantic states or in adjoining state waters that is selected by the Science and Research Director must maintain a fishing record for each fishing trip, or a portion of such trips as specified by the Science and Research Director, on a form available from the Science and Research Director. These forms must be submitted on a periodic basis, as specified by the Science and Research Director.

(c) Dealers. A person who receives fish in the snapper-grouper fishery by way of purchase, barter, or trade that were harvested from the EEZ off the South Atlantic states or from adjoining state waters, and who is selected by the Science and Research Director, must provide information on receipts of such fish and prices paid, by species, to the Science and Research Director at monthly intervals, or more frequently if requested.

(d) Commercial vessel, charter vessel, and headboat inventory. A person described under paragraphs (a) or (b) of this section who was not selected to report must provide the following information when interviewed by the Science and Research Director:

(1) Name and official number of vessel and permit number, if applicable;

(2) Length and tonnage;

(3) Current home port;

(4) Fishing areas by statistical area (see Figure 2);

(5) Ports where fish were landed during the last year;

(6) Type and quantity of gear; and

(7) Number of full- and part-time fishermen or crew members.

(e) Additional data and inspection. (1) Additional data will be collected by authorized statistical reporting agents, as designees of the Science and Research Director, and by authorized officers. An owner or operator of a fishing vessel, a recreational fisherman, or a dealer are required upon request to make fish in the snapper-grouper fishery, or parts thereof, available for inspection by the Science and Research Director or an authorized officer.

(2) On demand, a fisherman or dealer must make available to an authorized officer all records of landings, purchases, barter, or sales of wreckfish.

5. Sections 646.6 and 646.7 are revised to read as follows:

§ 646.6 Vessel and gear identification.

(a) Official number. A vessel for which a permit has been issued under § 646.4 must display its official number—

(1) On the port and starboard sides of the deckhouse or hull and on an appropriate weather deck so as to be clearly visible from an enforcement vessel or aircraft;

(2) In block arabic numerals in contrasting color to the background;

(3) At least 18 inches (45.7 cm) in height for fishing vessels over 66 feet (19.8 m) in length and at least 10 inches (25.4 cm) in height for all other vessels; and

(4) Permanently affixed to or painted on the vessel.

(b) Color code. In addition, a vessel for which a permit has been issued under § 646.4 to fish with a sea bass trap must display its color code—

(1) On the port and starboard sides of the deckhouse or hull and on an appropriate weather deck so as to be clearly visible from an enforcement vessel or aircraft;

(2) In the form of a circle at least 20 inches (60.9 cm) in diameter; and

(3) Permanently affixed to or painted on the vessel.

(c) Duties of operator. The operator of each fishing vessel specified in paragraph (a) or (b) of this section must—

(1) Keep the official number and color code clearly legible and in good repair; and

(2) Ensure that no part of the fishing vessel, its rigging, fishing gear, or any other material aboard obstructs the view of the official number and color code from an enforcement vessel or aircraft.

(d) Tags. Each sea bass trap used or possessed in the EEZ must have affixed to it an identification tag provided by the Regional Director that displays the assigned permit number and a number indicating the specific tag number for that trap.

(e) Buoy. The use of buoys to identify sea bass traps is not required. Each buoy used to mark sea bass traps must display the designated color code and permit number so as to be easily distinguishable, located, and identified. The identification number must be inscribed in legible figures at least 2 inches (5.1 cm) in height and affixed to each buoy.

(f) Presumption of ownership. A sea bass trap in the EEZ will be presumed to be the property of the most recently documented owner. This presumption will not apply with respect to traps that are lost or sold if the owner reports the loss or sale within 30 days to the Regional Director.

(g) Unmarked traps or buoys. An unmarked or improperly marked sea
base trap or buoy deployed in the EEZ is illegal. Such trap may be considered abandoned and may be disposed of in any appropriate manner by the Secretary. If owner of an unmarked or improperly marked trap or buoy can be ascertained, such owner is subject to appropriate civil penalties.

§ 648.7 Prohibitions.

In addition to the general prohibitions specified in § 655.7 of this chapter, it is unlawful for any person to do any of the following:

(a) False information specified in § 646.4(b)(2) on an application for a vessel permit.

(b) Fail to display a permit, as specified in § 646.4(b).

(c) False or fail to maintain or provide information required to be submitted or reported, as specified in § 646.5(a) through (d).

(d) Fail to make fish in the snapper-grouper fishery, or parts thereof, available for inspection, as specified in § 646.5(e)(1).

(e) False to make available records of landings, purchases, barter, or sales of wreckfish, as specified in § 646.5(e)(2).

(f) False or fail to display and maintain vessel and gear identification, as specified in § 648.8(a) through (c).

(g) Possess a fish in the snapper-grouper fishery smaller than the minimum size limit, as specified in § 646.21(e)(1).

(h) Sell, purchase, trade, barter, or attempt any of the foregoing, of fish in the snapper-grouper fishery smaller than the minimum size limit, as specified in § 646.21(e)(2).

(i) Operate a vessel with fish in the snapper-grouper fishery aboard that are smaller than the minimum size limits, do not have head and fins intact, or are in excess of the cumulative bag limit, as specified in § 646.21(c) and § 646.23(e).

(j) Possess wreckfish in or from the EEZ in excess of the trip limit, as specified in § 646.21(d)(1).

(k) Transfer wreckfish at sea, as specified in § 646.21(d)(2).

(l) Off-load a wreckfish at a time not authorized or without prior notification, as specified in § 646.21(d)(4).

(m) Harvest or possess a jewfish or Nassau grouper in or from the EEZ or fail to release a jewfish or Nassau grouper taken in the EEZ, as specified in § 646.21(e) and (f).

(o) During the wreckfish spawning-season closure or after a wreckfish quota closure, harvest or possess wreckfish in or from the EEZ, or purchase, barter, trade, offer for sale, or sell wreckfish taken from the EEZ, as specified in § 648.31(g) and § 648.34(b).

(p) During the greater amberjack and mutton snapper spawning-season, harvest the bag limits for those species, as specified in § 646.21(b) and (i).

(q) Fish with poisons or explosives or possess on board a fishing vessel any dynamite or similar explosive substance, as specified in § 646.32(a).

(r) Use a fish trap in the EEZ, or use a sea base trap in the EEZ south of Cape Canaveral, Florida, as specified in § 646.23(b) and (c)(1).

(s) When using or possessing a sea base trap north of Cape Canaveral, Florida, possess fish in the snapper-grouper fishery exceeding the limits, as specified in § 646.22(c)(3).

(t) Use or possess in the EEZ north of Cape Canaveral, Florida, a sea base trap that does not conform to the requirements for degradable openings and mesh sizes specified in § 646.22(c)(3) and (4).

(u) Pull or tend another person's sea base trap except as specified in § 646.22(c)(6).

(v) Aboard a vessel that possesses or uses a crustacean trap in the EEZ, possess fish in the snapper-grouper fishery exceeding the limits, as specified in § 646.22(d).

(w) Use trawl gear in a directed snapper-grouper fishery in the EEZ between Cape Hatteras, North Carolina and Cape Canaveral, Florida, as specified in § 646.22(c)(1).

(x) Transfer at sea any fish in the snapper-grouper fishery from a vessel with trawl gear aboard to another vessel, or receive at sea any such fish, as specified in § 646.22(c)(2) and (3).

(y) Use an entanglement net to fish in the snapper-grouper fishery in the EEZ; or, aboard a vessel that fishes in the EEZ on a trip with an entanglement net on board, possess fish in the snapper-grouper fishery exceeding the limits, as specified in § 646.22(f).

(z) Use a longline to fish for fish in the snapper-grouper fishery in the EEZ where the charted depth is less than 50 fathoms (91.5 meters) or without a permit specified in § 646.4 on board; or, aboard a vessel with a longline on board that fishes on a trip in the EEZ where the charted depth is less than 50 fathoms (91.5 meters) or without a permit, specified in § 646.4 on board, possess fish in the snapper-grouper fishery exceeding the limits, as specified in § 646.22(g)(1).

(aa) Fish for wreckfish with a bottom longline; or possess a wreckfish aboard a vessel that has a longline aboard, as specified in § 646.22(g)(2).

(bb) Exceed the bag and possession limits, as specified in § 646.23(e) through (c).

(cc) Transfer at sea fish in the snapper-grouper fishery subject to a bag limit, as specified in § 646.22(f).

(dd) Use prohibited or unauthorized fishing gear in a special management zone, as specified in § 646.26(b) and (c).

(ee) Interfer with, obstruct, delay, or prevent by any means an investigation, search, seizure, or disposition of seized property in connection with enforcement of the Magnuson Act.

6. In § 646.21, paragraphs (a), (b), and (d) are revised and new paragraphs (f) through (i) are added to read as follows:

§ 646.21 Harvest limitations.

(a) Minimum sizes.

(1) The following minimum size limits apply for the possession of fish in the snapper-grouper fishery in or from the EEZ:

(i) Black sea bass south of Cape Hatteras, North Carolina (33°19'N, latitude)–8 inches (20.3 centimeters), total length.

(ii) Lane snapper–8 inches (20.3 centimeters), total length.

(iii) Blackfins, cubera, dog, gray, mahogany, mutton, queen, schoolmaster, silk, and yellowtail snappers; and red porgy–12 inches (30.5 centimeters), total length.

(iv) Vermilion snapper–10 inches (25.4 centimeters), total length; or, for a vermilion snapper possessed aboard a vessel for which a permit has been issued under § 646.4–12 inches (30.5 centimeters), total length.

(v) Red snapper and black, gag, red, scamp, yellowfin, and yellowmouth groupers–20 inches (50.8 centimeters), total length.

(vi) Greater amberjack–28 inches (71.1 centimeters), fork length; or, for a greater amberjack possessed aboard a vessel for which a permit has been issued under § 646.4–6 inches (91.4 centimeters), fork length, or, if the head is removed, 28 inches (71.1 centimeters), measured from the center edge at the deheaded end to the fork of the tail. (See Figure 1 of this part.)

(2) A fish in the snapper-grouper fishery smaller than the minimum size limits of paragraph (a)(1) of this section may not be sold, purchased, traded, or bartered or attempted to be sold, purchased, traded, or bartered. In the cases of vermilion snapper and greater amberjack, the minimum size limits specified for such fish possessed aboard a vessel for which a permit has been issued under § 646.4 apply to sale, purchase, trade, or barter or attempts thereof.
(b) **Head and fins intact.** (1) Except as specified in paragraph (b)(2) of this section, a fish in the snapper-grouper fishery possessed in or taken from the EEZ must have its head and fins intact through landing. Such fish may be eviscerated but must otherwise be maintained in a whole condition.

(2) A greater amberjack possessed aboard or landed from a vessel that has a permit specified in § 648.4 on board may be deheaded and eviscerated, but must otherwise be maintained in a whole condition through landing.

(3) A wreckfish or black racketfish possessed aboard or landed from a vessel that has a permit specified in § 648.22 may be deheaded and eviscerated, but must otherwise be maintained in a whole condition through landing.

(d) **Wreckfish limitations.** (1) No vessel on any trip may possess wreckfish in or from the EEZ in excess of 10,000 pounds (4,536 kilograms), whole or eviscerated.

(2) A wreckfish taken in the EEZ may not be transferred at sea, regardless of when the transfer takes place; and a wreckfish may not be transferred in the EEZ, regardless of where the wreckfish was taken.

(3) A wreckfish possessed by a fisherman or dealer shoreward of the outer boundary of the EEZ or in an Atlantic coastal state will be presumed to have been harvested from the EEZ unless accompanied by documentation that it was harvested from other than the EEZ.

(4) A wreckfish may be off-loaded from a fishing vessel only between 8 a.m. and 4:30 p.m., local time, and such off-loading must be preceded by 24-hour notice to the NMFS Law Enforcement Office, Southeast Area, St. Petersburg, Florida, telephone (813) 654-3145.

(f) **Nassau grouper prohibition.** A Nassau grouper may not be harvested or possessed in or from the EEZ. A Nassau grouper taken incidentally in the EEZ by hook-and-line gear must be released immediately by cutting the line without removing the fish from the water.

(1) **Wreckfish spawning-season closure.** During the period January 15 through April 15, each year, it is prohibited to: fish for wreckfish in the EEZ; land wreckfish from the EEZ; sell, purchase, trade, or barter wreckfish in or from the EEZ or attempt any of the foregoing. These prohibitions do not apply to trade in wreckfish that were harvested, landed, and bartered, traded, purchased, or sold prior to January 15 and were held in cold storage by a dealer or processor.

(2) **Greater amberjack spawning-season limit.** During April, each year, south of Cape Canaveral, Florida (28'35.1' N, latitude—due east of the NASA Vehicle Assembly Building), the possession of greater amberjack in or from the EEZ is limited to the bag limit specified in § 648.23(b)(4), regardless of whether or not the vessel from which such amberjack were taken has a vessel permit.

(3) **Mutton snapper spawning-season limit.** During May and June, each year, the possession of mutton snapper in or from the EEZ is limited to the number that may be contained in the aggregate bag limit for snappers specified in § 648.23(b)(2), regardless of whether or not the vessel from which such mutton snapper were taken has a vessel permit.

7. In § 648.22, Figure 1 is redesignated as Figure 3 of this part and placed at the end of this part; paragraphs (b) and (d) are revised; paragraph (c) is redesignated as paragraph (e); and new paragraphs (c), (f), and (g) are added to read as follows:

§ 648.22 Gear restrictions.

(b) **Fish traps.** A fish trap may not be used in the EEZ. A fish trap deployed in the EEZ may be disposed of in any appropriate manner by the Secretary.

(c) See base traps—(1) South of Cape Canaveral. A sea bass trap may not be used in the LgZ south of Cape Canaveral, Florida (28’35.1’ N, latitude—due east of the NASA Vehicle Assembly Building). A sea bass trap deployed in the EEZ south of Cape Canaveral, Florida, may be disposed of in any appropriate manner by the Secretary.

(2) North of Cape Canaveral. A person aboard a vessel that has on board a permit specified in § 648.4 who uses or possesses a sea bass trap in the EEZ north of Cape Canaveral, Florida, may not possess in or from the EEZ fish in the snapper-grouper fishery exceeding the following:

(i) Species for which a bag limit is specified in § 648.23(b)—the bag limit;

(ii) All other species except bank, rock, and black sea bass—zero.

(3) **Openings and degradable fasteners.** A sea bass trap is required to have on at least one side, excluding top and bottom, a panel or door with an opening equal to or larger than the interior axis of the trap’s throat (funnel). The hinges and fasteners of each panel or door must be made of one of the following degradable materials:

(i) Untreated hemp, jute, or cotton string of 3/16-inch (4.8-millimeter) diameter or smaller;

(ii) Magnesium alloy, timed float releases (pop-up devices) or similar magnesium alloy fasteners; or

(iii) Ungalvanized or uncoated iron wire of 0.063-inch (1.6-millimeter) diameter or smaller.

(4) **Mesh sizes.** A sea bass trap must meet all of the following mesh size requirements (based on centerline measurements between opposite wires or netting strands) [see Figure 3]:

(i) Two-square-inch (5.08-square-centimeter) minimum open mesh area;

(ii) One-inch (2.54-centimeter) minimum length for the test side;

(iii) Minimum distance of 1 inch (2.54 centimeters) between parallel sides of rectangular openings, and 1.5 inches (3.8 centimeters) between parallel sides of mesh openings with more than four sides; and

(iv) One-and-nine-tenths-inch (4.83-centimeter) minimum distance for diagonal measurement.

(5) **Tending traps.** A sea bass trap may be pulled or tended only by a person (other than an authorized officer) aboard the vessel permitted to fish such trap, or aboard another vessel if such vessel has on board the consent of the vessel permit holder.

(d) **Crustacean traps.** (1) A person aboard a vessel that has on board a permit specified in § 648.4 who uses or possesses a crustacean trap in the EEZ north of Cape Canaveral, Florida, may not possess in or from the EEZ fish in the snapper-grouper fishery exceeding the following:

(i) Species for which a bag limit is specified in § 648.23(b)—the bag limit;

(ii) All other species except bank, rock, and black sea bass—zero.

(2) A person aboard a vessel that does not have on board a permit specified in § 648.4 that uses or possesses a crustacean trap in the EEZ, or aboard a vessel that has on board a permit specified in § 648.4 who uses or possesses a crustacean trap in the EEZ north of Cape Canaveral, Florida, may not possess on any trip fish in the snapper-grouper fishery exceeding the following limits:

(i) Species for which a bag limit is specified in § 648.23(b)—the bag limit;

(ii) All other species—zero.

(i) **Entanglement nets.**—(1) An entanglement net, including, but not limited to, a gillnet and a trawl net, may not be used to fish for fish in the snapper-grouper fishery in the EEZ. A person aboard a vessel that fishes in the EEZ on a trip with an entanglement net on board is limited on that trip to:

(i) Species for which a bag limit is specified in § 648.23(b)—the bag limit; and

(ii) All other species in the snapper-grouper fishery—zero.
For the purposes of this paragraph (e), an entanglement net is a flat, unmoved net, whether or not it is attached to a vessel, designed to be suspended vertically in the water to entangle the head or other body parts of fish that attempt to pass through the meshes.

(g) Longlines.—(1) All fish in the snapper-grouper fishery.

(i) A longline may not be used to fish for fish in the snapper-grouper fishery in the EEZ.

(A) Where the charted depth is less than 50 fathoms (91.5 meters), as shown on the latest editions of NOAA coast charts (1:250,000 scale); or

(B) Without a permit specified in §648.4 on board.

(ii) A person aboard a vessel with a longline on board that fishes in a trip in the EEZ where the charted depth is less than 50 fathoms (91.5 meters), or without a permit specified in §648.4 on board, is limited on that trip to:

(A) Species for which a bag limit is specified in §648.23(b)—the bag limit; and

(B) All other species in the snapper-grouper fishery—zero.

(iii) For the purpose of this paragraph (f)(1), a vessel is considered to have a longline on board when a power-operated longline hauler, a cable of diameter and length suitable for use in the longline fishery, and gangions are on board. Removal of any one of these three elements constitutes removal of a longline.

(2) Wreckfish. A bottom longline may not be used to fish for wreckfish. A person aboard a vessel that has a longline on board may not possess a wreckfish in or outside the EEZ. For the purposes of this paragraph (f)(2), a vessel is considered to have a longline on board when a power-operated longline hauler, a cable of diameter suitable for use in the longline fishery longer than 1.5 miles (2.4 kilometers) on any reel, and gangions are on board. Removal of any one of these three elements constitutes removal of a longline.

8. Section 648.23 is revised to read as follows:

§648.23 Bag and possession limits.

(a) Applicability. (1) Bag limits apply to a person who fishes in the EEZ from a vessel—

(i) That does not have on board a permit specified in §648.4; or

(ii) That is operating as a headboat or charter vessel.

(2) Special limitations on possession of fish in the snapper-grouper fishery apply to a person fishing with or possessing a sea bass trap or a crustacean trap in the EEZ. See §648.22(c)(3) and (d).

(b) Special limitations on possession of fish in the snapper-grouper fishery apply to a person fishing with or possessing an entanglement net in the EEZ and fishing with or possessing a longline in the EEZ in water with a charted depth of less than 50 fathoms (91.5 meters). See §648.22(f)(1) and (g)(1)(ii).

(b) Bag limits. Daily bag limits per person are:

(1) Vermilion snapper—10.

(2) Snappers, excluding vermillion—10, of which no more than 2 may be red snapper.

(3) Groupers, excluding jewfish and Nassau grouper—5.

(4) Greater amberjack—3.

(5) Jewfish and Nassau grouper—1.

(c) Possession limits.

(1) Except as specified in paragraph (f)(2) of this section, a person subject to a bag limit may not possess in or from the EEZ during a single day, regardless of the number of trips or the duration of a trip, any fish in the snapper-grouper fishery in excess of the bag limits specified in paragraph (b) of this section.

(2) Provided the vessel has two licensed operators aboard, as required by the Coast Guard for trips of over 12 hours, and each passenger is issued and has in possession a receipt issued on behalf of the vessel that verifies the length of the trip—

(i) A person aboard a charter vessel or headboat on a trip that spans more than 24 hours may possess no more than two daily bag limits; or

(ii) A person aboard a headboat on a trip that spans more than 48 hours and who can document that fishing was conducted on at least 3 days may possess no more than three daily bag limits.

(d) Combination of bag limits. A person who fishes in the EEZ may not combine a bag limit specified in paragraph (b) of this section with a bag or possession limit applicable to state waters.

(e) Responsibility for bag and possession limits. The operator of a vessel that fishes in the EEZ is responsible for the cumulative bag or possession limit applicable to that vessel, based on the number of persons aboard.

(f) Transfer of fish from another vessel. A fish in the snapper-grouper fishery subject to a bag limit specified in paragraph (b) of this section taken in the EEZ by a person subject to the bag limits, as specified in paragraph (a) of this section, may not be transferred at sea, regardless of where such transfer takes place; and such fish may not be transferred at sea in the EEZ, regardless of where such fish was taken.

9. Section 648.25 is revised to read as follows:

§648.25 Adjustment of management measures.

In accordance with the procedures of the Fishery Management Plan for the Snapper-Grouper Fishery of the South Atlantic, the Regional Director may establish or modify for species or species groups in the snapper-grouper fishery the following maximum sustainable yield, acceptable biological catch, total allowable catch, quotas, trip limits, bag limits, minimum sizes, gear restrictions (ranging from regulation to complete prohibition), seasonal or area closures, and the time frame for recovery of an overfished species.

10. In §648.26, paragraph (a)(1) is removed; paragraphs (a)(2) through (a)(22) are redesignated as paragraphs (a)(1) through (a)(21); in paragraph (c)(1) introductory text, the reference to "paragraphs (a)(1) through (a)(20)" is revised to read "paragraphs (a)(1) through (a)(19)"; in paragraph (c)(1)(ii), the parenthetical phrase "(including powerheads)" is removed; in paragraph (c)(2), the reference to "paragraphs (a)(20) and (a)(21)" is revised to read "paragraphs (a)(19) and (a)(20)"; in paragraph (c)(3), the reference to "paragraphs (a)(20) and (a)(22)" is revised to read "paragraphs (a)(19) and (a)(21)"; and a new paragraph (c)(4) is added to read as follows:

§648.26 Area limitations.

. . . . .

(c) . . . .

(4) In the SMZs specified in paragraphs (a)(1) through (a)(10) of this section, a powerhead may not be used to take a fish in the snapper-grouper fishery. Possession of a powerhead and a multilated fish in the snapper-grouper fishery in one of the specified SMZs, or after having fished in one of the SMZs, constitutes prima facie evidence that such fish was taken with a powerhead in the SMZ.

11. A new Figure 1 is added as Figure 1 of this part as follows:

BILLING CODE 4162-22-28
Figure 1. Illustrations of length measurements.