

# **SOUTH ATLANTIC FISHERY MANAGEMENT COUNCIL**

## **SEDAR COMMITTEE**

**Westin Hotel  
Jekyll Island, Georgia**

**March 7, 2022**

### **TRANSCRIPT**

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Shep Grimes  
Dr. Jack McGovern  
Dr. Clay Porch  
Dr. John Walter

Rick DeVictor  
Dewey Hemilright  
Dr. Genny Nesslage  
Monica Smit-Brunello

Additional attendees and invited participants attached.

The SEDAR Committee of the South Atlantic Fishery Management Council convened at the Westin Hotel, Jekyll Island, Georgia, on Monday, March 7, 2022, and was called to order by Chairman Mel Bell.

MR. BELL: Let's go ahead and get started. We will call to order the SEDAR Committee, and the first item would be Approval of the Agenda. Any additions to the agenda? I have one in mind, and I would like to have a little bit of discussion at the end, under Other Business, and just a scheduling question and some discussion. Other than that, does anyone have any -- I don't see any hands, and so the agenda will stand approved.

The next item would be approval of the minutes from our December 9<sup>th</sup> meeting. Any additions or corrections to the minutes? I don't see any hands, and so the minutes will stand approved. That takes us to our first item for discussion, the terms of reference for the yellowtail snapper interim analysis, and that's Attachment 1 in your briefing binder, and I'm going to let Chip do the talking. Go ahead, Chip.

DR. COLLIER: Thank you, Mel. At the December meeting, you guys had asked to delay the amendment for yellowtail snapper, in order to request additional analyses for yellowtail snapper, to potentially incorporate more recent data, and that assessment had gone through 2017, and so council staffs worked together, along with FWC, in order to develop a terms of reference for an interim analysis, and this is what is provided in Attachment 1.

Then we also asked for our SSC to provide some guidance, and that is included in your late materials, and it's Attachment 1a, SEDAR 1a there, and you will see some comments, but I will first go through this unedited version and what it's doing for the interim analysis.

The first one is simply update SEDAR 74, and, with this update, what we're talking about doing is only updating the landings, the recreational and commercial, as well as discards. It's not going to be an update of indices, and it's not going to be an update of age data, and the reason for that is there's limited scope that FWC can do, and we want to base this on the most recent landings information.

Another thing that's pointed out here is a potential evaluation of 2017 MRIP data, and the reason that's included in there, if you go back and look at the SEDAR 64 report, the landings in 2017 in southwest Florida were substantially higher than they have been in over a decade, and so they just wanted a little bit of explanation of what happened in 2017.

The second point for the terms of reference, this is typical language that's used in the Gulf of Mexico, and, like I said, we worked together to develop these, and so some of the language there is going to be a little bit different than what is typically seen on the South Atlantic side, but we're trying to get to the exact same point, and so the first series of bullets is looking at developing, or updating, the status determination criteria, and it's based on the criteria that we have here in the South Atlantic.

The second dark bullet there is looking at the geometric mean for the past three years, with some additional language that we typically don't have in there, but it means the exact same thing that we've always done, and then we have a couple of different scenarios that have been discussed, as far as looking at developing projections, and there is a little bit of a change there. One is looking

at the annual for five years, and this is looking at a constant F rate, and so it's going to be varying catches based on population size, and so there's going to be a -- I will show you a little bit of a change for that, but there's also been considerable discussion about a constant catch scenario, as requested by the councils, and so we have those for both three and five years, as well as an equilibrium yield at FMSY, and then the final one is to develop a report based on that.

Let me go into the changes that were recommended by the SSC, and I have highlighted them here, and blue means that it's been added, and red means that it's been stricken from what you guys saw in your original document. Basically, the SSC had recommended that we also consider evaluation of the 2020 MRIP data, and that's primarily due to the reduced sampling that occurred, and we want to make sure that the landings that are going into it are going to be the best information.

There were some questions about the update model, looking at the variances and the uncertainties and everything associated with those, and some of that concern came from not incorporating all the age data, as well as indices, and so it's likely that this information is not going to be updated all that much. There's not much more information going into the model than it had before, and so it's not really updating that. However, because this is simply just kind of boilerplate language, we were just going to keep it in there.

There was a suggestion to say which value of weight to be used, and so we added that in there, and then, if you look down here in red, you will see that "annually for five years", and we changed it to that "annually for five years using constant F". This is the recommendation that we put forward, as staff, in working with the Gulf of Mexico staff as well, as far as the terms of reference, and, if there is any questions, I will be happy to answer them.

MR. BELL: Any questions for Chip? Carolyn.

DR. BELCHER: Just a couple of quick ones, Chip. One was with the suggestion of special treatment, and I'm assuming we're going to ask MRIP to weigh-in on how that special treatment is determined, and I know it's an update, and so I'm just kind of trying to remember how engaged that is, and are we just getting the stream, and the analysis folks are working with it, or will there be, in consult, that decision about dealing with it? I'm just thinking about consistency, as to how, when we have cases like this come up, that the discussions are made, because I do know that there is some caveat, in years past, when we've talked with John et al., about how do you handle these spiky datapoints, and usually there's some discussion as to why it's spiky, what you could possibly do to handle that.

DR. COLLIER: Yes, and so the investigation is probably going to be more looking at exactly what happened, as opposed to how to deal with it, and try to get the variance in the model to -- To allow some variance in the model to address that datapoint, as opposed to actually how to deal with a piece of spiky data. There's not going to be enough time to really work with MRIP to fully vet that out.

DR. BELCHER: Then one other thing, and I was just -- I talked with John a little bit about it, because, at first blush, when I read it, I was a little bit concerned with how it was worded about the -- If you can scroll up to talking about the geometric means, and John gave me some clarification, off-mic, about it as well, but just seeing a directive to say that you're going to use the geometric mean, unless otherwise recommended, and I have not really ever seen us ever do those

without the suggestion is to use, or to at least vet it, and so I was just wanting to make sure that I was understanding why it was a more directive than a suggestive wording, and John had indicated that, actually, probably, to get clarification from you, but it had to do with an SSC decision or discussion.

DR. COLLIER: Yes, and, when I first saw that too, it read a little bit differently to me, and I went back and actually looked at where we came up with this idea for a geometric mean, and it started back in I think it was 2010 with red grouper, and, at that point, the CIE had recommended going with a geometric mean, because there were some issues with, as you peeled back the data, it became a lot more uncertain, and so what they were indicating is it would be a little bit easier if you just kind of smoothed it out with a geometric mean for three years, as opposed to going with a point estimate, and this is not uncommon, at least in the Southeast.

We do it for most of the stocks, or I believe all of the stocks, that we manage in the South Atlantic, and the Gulf is starting to do it with more and more of their stocks, and there's a few that they don't do it with, and it's used in the Pacific for some salmon species as well, and so it's not an unheard of approach.

DR. BELCHER: For me, where I think it kind of hit me was we had just gone through the review of the document that you had presented to us on the geometric mean, and so that was kind of what I was thinking, is we had chewed that idea around, and, all of a sudden, this was the directive that were giving, having that conversation, and so that context is better. Thank you.

MR. BELL: Okay. Are there other questions? What else do you need?

DR. COLLIER: So you guys are good with this being the terms of reference, the edited version?

MR. BELL: Are we okay with the edits, as they're color-coded on there? No issues? It looks like we're good.

DR. COLLIER: All right.

MR. BELL: So that would take us to golden tile, whenever you're ready.

DR. COLLIER: All right. At the December meeting, you all asked to be updated on negotiations between the National Marine Fisheries Service, as well as council staff, in regard to future assessments, basically looking at the negotiations for the statements of work, and what this is is the statement of work that we actually presented to you in December. There were no issues with the statement of work, and NMFS said that they were able to address all of these issues, and, therefore, this is going to be submitted to the SEDAR Steering Committee as-is, and I just wanted to close the loop with you guys, to let you know how it's going to work out.

MR. BELL: Okay. We did discuss this in December, and so any questions? Is everybody okay with that? It's quiet. All right, and I think it's pretty straightforward, and nothing else? No feedback? Okay. I think quietness, again, represents consent, and so we're good. Thank you, Chip. Okay.

Well, that ran us through our two actual scheduled items, and I did say that I wanted to just spend a second maybe having some discussion of a scheduling point, which recall that -- It's about cobia, and this is just -- I am wearing several different hats for cobia, a state hat, commission hat, council hat, but recall that the last assessment for cobia, and now we're talking for the group that's Georgia north, was 2019, and it was not overfished, and overfishing was not occurring, but I believe the terminal year was maybe 2017, and so, right now, we're talking about the possibility of waiting until 2027, I believe, on the schedule for cobia.

The commission has asked that we try to move that up, and, ideally, it would be nice to be able to do it maybe in 2025, but, of course, we're loaded up with a lot of other items, and so I would just, from my perspective -- For South Carolina, it's an important fishery for us, and our fishery is really in federal waters, although it's managed by the commission, and we're operating under that plan, but, I mean, I personally would love to see it moved up, and I think that would be beneficial for cobia and cobia fishermen, and, again, because, by the time we get to 2027, it's starting to get a little old.

I don't know if I'm the only one with that concern or if anybody has some thoughts on that, or additional input, but I would love to see us maybe consider it, and we wouldn't do that right here, necessarily, I guess, but we would provide some input to the scheduling, to see if we could maybe move it up sooner, somehow. Tom.

MR. ROLLER: Thank you, Chair. I just want to share your concern, and I echo the need for -- I guess I would say I just would echo the need to have this a little sooner. This is a really important fishery for North Carolina fishermen, and there's been a lot of concern, and a lot of discussion, and it's clearly also definitely a climate-impacted fishery as well, and so a lot of change there.

MR. BELL: Yes. Good point, and, again, South Carolina is a small player in the fishery, and it's really dominated by North Carolina, and even Virginia, and, of course, Virginia is not sitting here at the table right now, but it is an important fishery for the commission, and for individual states as well, and so any other -- Jessica.

MS. MCCAWLEY: Well, it's not on cobia, but I thought that we discussed that maybe there were other things that could go in the white grunt slot, and do we really need a white grunt assessment? I feel like we have other needs, and I'm just going to put that out there.

MR. BELL: Yes, and we did talk about poor, lowly white grunt and being kicked to the curb continuously, and so that would be 2026. Go ahead, Chip.

DR. COLLIER: Bob Beal had reached out, in addition to some of the comments here, about trying to fit cobia into a 2025 assessment, and what we have displayed right now is the table from SEDAR kind of describing exactly where we currently are, as far as scheduling, for some of the SEDAR projects. This is a great little tool that's available on the landing page for SEDAR. If you ever have any questions about where, or when, an assessment is going to occur, this is where it is, and it's laid out for -- Right now, it's up to 2027.

I took this and translated it over to an Excel spreadsheet and simplified it a little bit, just basically focused on the four assessment slots that we have in the South Atlantic region, the CMP, because that's going to be dealing with king mackerel for us, as well as the FWC assessments, and, if we

want to move cobia into this 2025 slot here, we're going to have to either move gag, snowy grouper, or red porgy.

Gag grouper, you guys have heard a lot of conversation about that, and there's a lot of concern with that species, as well as recruitment. The SSC is very concerned with it, and I can see Clay squinting a bit, and so let me try to make it bigger. There is a lot of concern with that species, and maybe we should not bump that one back.

Red porgy is another species where overfishing has been occurring throughout the time series, and that's in a rebuilding plan, and that's another one that maybe we should not move that back, and so that leads me to snowy grouper, and all three of these species have management actions that are being considered by the council right now, and so maybe we move snowy grouper back. That's a long-lived fish, and it's a deepwater fish, and it's very specialized, and maybe, with management measures, we're able to control harvest on that one a little bit.

If we move cobia from 2027 into that slot, and what I have here is just kind of a -- In bold, you'll see species that were moved, and it's also in lighter blue as well, and so you can see that cobia goes into this 2025 slot, and snowy grouper would go into that slot where white grunt was, and that would open up some new territory that we could consider something for, and maybe we do something for white grunt and dolphin at the same time. We've been hearing conversations about management procedures for dolphin, and this might be an opportunity to consider how exactly to get these management procedures reviewed, because it would be a new process, in order to set the ABC, that we haven't really done in the South Atlantic, and this is just a potential proposal for 2026, just seeing how it works out, and any comments from you guys.

MR. BELL: Okay. Chip gave some thought to kind of how we might do this. Any thoughts? Spud.

MR. WOODWARD: Thank you, Mr. Chairman. I am not on your committee, but I certainly want to lend my voice of support to moving cobia into that 2025 slot, and I'm not -- I guess I'm not emotionally connected to the other options, but I guess there is some poetry of white grunt and dolphin together, and I'm not sure what kind of poetry it is, but maybe there is something there. Anyway, thank you.

MR. BELL: Okay. Jessica.

MS. MCCAWLEY: I like the idea of the Atlantic cobia, and I like the idea of considering dolphin management procedures, but come on. White grunt? I know we talked about it before, but it just seems that a lot of other things have come to light since we put white grunt on the list, and we were looking at the tiered species in the ABC Control Rule, and white grunt is on the low list. I mean, really?

MR. BELL: So you would like to pair dolphin with something else? Okay. That's a good point, and I'm not dissing white grunt in any way, but, yes, is there something else that we could make use of that time that would be a little bit more appropriate. Okay. I brought this up under the heading of cobia right now, but that's certainly a valid point, can we use that time, if we kind of jiggle the schedule some. Any other thoughts? Andy.

MR. STRELCHECK: I guess I'm surprised that we weren't talking bumping king mackerel and swapping out cobia with king mackerel, and is there a reason for that?

DR. COLLIER: I am drawing a bit of a blank here, but I believe, and Clay can probably answer it.

MR. BELL: Go ahead, Clay.

DR. PORCH: It's a different shop that does king mackerel, and so they have other things to balance. I mean, you can propose that, but I don't know that the person doing king mackerel could actually do cobia.

DR. COLLIER: I was going to point out that it is a different model structure, and one is done in BAM, cobia, and then the king mackerel are done in SS3.

MR. BELL: Okay. Well, that's a practical consideration. All right. Well, procedurally, if we wanted to tinker with something, is now the time, or not necessarily, or would we need a motion?

DR. COLLIER: For 2026, we don't really need to do anything for that. I will bring it back to you guys in September with some other ideas that we come up with. As far as 2025, what we'll do is we'll bring draft statements of work to the SSC, and that will come back to you guys in September, and so we really just need to focus on the 2025 species. The 2026 are just there for future thoughts, and I'm glad that I put it up there in that way when we started the discussions.

MR. BELL: Okay. All right. We've got what we need then? We're okay at this point? Then any other questions about the -- Tim.

MR. GRINER: Thank you, and this is just a general question. What determines whether BAM is used or SS3 is used for a specific species?

MR. BELL: Clay.

DR. PORCH: I mean, BAM evolved in the South Atlantic, and so we operated with the various shops fairly separated, the Gulf of Mexico and the South Atlantic, and I think you have the remember the Southeast is the only region that has three councils, and then HMS for sharks, and so there was sort of a divergent evolution. In any other place, we would have been two science centers, and so it kind of -- It's really just the talent we had in each place came up with different modeling platforms, and it turned out that the folks in the Gulf of Mexico, and, to a large extent, ICCAT, started moving towards Stock Synthesis, but the guts of the models are about the same.

Exactly how you implement it can be a little bit different, and there is also some different types of data in the region, and so there's -- Probably more important than the model platforms is actually what data is really available in each region, and then the switches that you use in the model are going to be dependent on that, but that's sort of short history.

MR. BELL: Thanks. Chip.

DR. COLLIER: There has been simulation testing on the two different models at the same time, and they come up with the same results.

MR. BELL: Okay. Anything else on SEDAR? Anything else to come before the SEDAR Committee? All right. Seeing no hands, then we'll adjourn SEDAR.

(Whereupon, the meeting adjourned on March 7, 2022.)

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Certified By \_\_\_\_\_ Date \_\_\_\_\_

Transcribed By  
Amanda Thomas  
May 5, 2022



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Dewey Hemilright

Michelle Duval

Joe Cimino (NJ state rep)

Earl "Sonny" Gwin (MD)

David Stormer (DE state rep)

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## SAFMC March Council

### Attendee Report: Meeting (3/7/22 - 3/11/22)

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03/07/2022 12:29 PM EST

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4 hours 11 minutes

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Yes	Beal	Bob
Yes	Bianchi	Alan
Yes	Blackshear	David
Yes	Bublely	Walter
Yes	Calay	Shannon
Yes	Chaya	Cindy
Yes	Conklin	00The Real Chris
Yes	Copeland	00 Robert
Yes	Cox	Derek
Yes	DeVictor	Rick
Yes	Finch	Margaret
Yes	Flowers	Jared
Yes	Franke	Emilie
Yes	Glazier	Ed
Yes	Godwin	Joelle
Yes	Gore	Karla
Yes	Hadley	01John
Yes	Harrison	Alana
Yes	Hart	Hannah
Yes	Helies	Frank
Yes	Hemilright	Dewey
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Yes	Laks	Ira
Yes	Laney	Wilson
Yes	Malinowski	Rich
Yes	McCoy	Sherylanne
Yes	McGovern	Jack
Yes	Mehta	Nikhil

