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Dear Sir or Madam,

Please consider our research article 'Evaluating methods for setting catch limits in data-limited fisheries' for publication in Fisheries Research.

The majority of global fish stocks lack adequate data to evaluate stock status using conventional stock assessment methods. This poses a challenge for the sustainable management of these stocks. Recent requirements to set scientifically-based catch limits in several countries and growing consumer demand for sustainably-managed fish have spurred an emerging field of methods for estimating overfishing thresholds and setting catch limits for stocks with limited data. Many of these approaches are now used to manage fish stocks but have not been subject to thorough evaluation.

Using a management strategy evaluation framework we quantified the performance of a number of data-limited methods for a range of life-history types. As part of this analysis we revealed the trade-offs among the management objectives of US managed stocks, for example yield and probability of overfishing. We also determined the value of collecting additional information to support either stock assessments or other data-moderate approaches that use current abundance information. We include a discussion of the implications for data-limited management and provide recommendations on how to approach the management of data-limited fisheries.

In our view this work provides an important step forward in the science of managing data-limited fisheries which is a global fishery problem.

This paper is all our own work and I have the full approval of all co-authors to submit the paper. It is not being submitted for publication anywhere else. The paper did not involve any interactions with animals.

Thank you for your consideration,



Thomas Carruthers

Highlights

- We undertake an MSE of data-limited methods for setting catch limits
- Methods that dynamically account for current abundance or depletion performed best
- Methods that set catch-limits to percentiles of historical catches performed poorly
- DB-SRA and methods that assume a fixed ratio of FMSY/M performed well
- Additional data or expert judgement can greatly improve management performance

1 **Evaluating methods for setting catch limits in data-limited fisheries**

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19

20 **Abstract**

21

22 The majority of global fish stocks lack adequate data to evaluate stock status using conventional stock
23 assessment methods. This poses a challenge for the sustainable management of these stocks. Recent
24 requirements to set scientifically-based catch limits in several countries and growing consumer demand for
25 sustainably-managed fish have spurred an emerging field of methods for estimating overfishing thresholds
26 and setting catch limits for stocks with limited data. Using a management strategy evaluation framework we
27 quantified the performance of a number of data-limited methods. For most life-histories, we found that
28 methods that made use of only historical catches perform worse than maintaining current fishing levels. Only
29 those methods that dynamically accounted for changes in abundance and/or depletion provided good
30 performance at low stock sizes. Stock assessments that make use of historical catch and effort data did not
31 necessarily out-perform simpler data-limited methods that made use of fewer data. There is a high value of
32 additional information regarding stock depletion, historical fishing effort and current abundance when only
33 catch data are available. We discuss the implications of our results for other data-limited methods and
34 identify future research priorities.

35

36

37 **Keywords**

38

39 Data-limited, data-poor, management strategy evaluation, catch limits, simulation evaluation, stock
40 assessment.

41 **1 Introduction**

42

43 The majority of global fish stocks lack adequate catch, survey, and other biological data to calculate current
44 abundance and productivity using conventional stock assessment methods. In developed countries, the
45 fraction of fish stocks that are assessed ranges between 10-50%. This fraction is generally lower in
46 developing countries where it ranges between 5 and 20% (Costello et al., 2012). This poses a significant
47 challenge for the sustainable management of these stocks. Recent requirements to set scientifically-based
48 catch limits in countries such as Australia, New Zealand, and the United States, along with growing
49 consumer demand for sustainably-managed fish, have spurred an emerging field of methods for estimating
50 overfishing thresholds and setting catch limits for stocks with limited data.

51

52 In 2006, the U.S. Magnuson-Stevens Fishery Conservation and Management Act was amended to require
53 annual catch limits (ACLs) to prevent overfishing for most federally-managed fish stocks, including many
54 data-limited stocks. According to the National Marine Fisheries Service's (NMFS's) National Standard 1
55 Guidelines (2009), setting ACLs is a three-step process that begins by identifying an overfishing limit (OFL).
56 The OFL is the annual catch that is the estimate of the maximum sustainable fishing mortality rate (F_{MSY})
57 multiplied by an estimate of the stock's current abundance. A harvest control rule is then used to determine
58 the acceptable biological catch (ABC), which is the catch level equal to or less than the OFL that accounts
59 for the scientific uncertainty in the estimate of the OFL. The ACL is the catch limit established by fisheries
60 managers at a level equal to or below the ABC that accounts for various ecological, social, and economic
61 factors, and uncertainty in management controls.

62

63 The most established basis for estimating an OFL is by a conventional stock assessment, which typically
64 uses fishery time series data to estimate current stock size and productivity. However, many populations
65 have insufficient fisheries catch data, survey data, or information about life-history characteristics to support
66 a conventional stock assessment, requiring the use of alternative, data-limited methods. Most data-limited
67 methods are designed to operate on a time series of annual catches with additional user-specified inputs for
68 fisheries characteristics, demographic parameters, exploitation rate and/or stock status. Many of these

69 methods are now being used in management, although they have not been thoroughly tested. Management
70 strategy evaluation (MSE) is an appropriate tool to evaluate and compare the performance of existing
71 methods across various types of fish stocks and relative population levels (see Section 2.2 for a detailed
72 description of MSE). In this research we use MSE to test the performance of data-limited methods for
73 various stock types and depletion levels (depletion is defined here as current biomass divided by unfished
74 biomass).

75
76 Previous simulation evaluations of data-limited OFL-setting methods and ABC control rules were conducted
77 by Wetzel and Punt (2011) and Wilberg et al. (2011). Wetzel and Punt (2011) evaluated the performance of
78 two methods (DB-SRA and DCAC) over a range of population and fishery dynamics. Limitations of their
79 approach include the simulation of a relatively narrow range of fishery dynamics without simultaneously
80 considering a realistic level of uncertainty and bias in all of the inputs to the methods under scrutiny (e.g.,
81 natural mortality rate, M). Wilberg et al. (2011) simulation tested a more comprehensive range of data-
82 limited methods. However, not all data-limited methods were applied to all stock types preventing a
83 complete performance comparison (Vaughan et al., 2012). Their approach was also criticised on the basis of
84 a relatively narrow range of simulated life-histories and discrete simulation of error and bias. We aim to
85 address these criticisms by (1) simulating a wide range of fishery and population dynamics and (2) assigning
86 probability distributions for bias and imprecision to more of the inputs to data-limited methods (e.g.,
87 depletion, M) to better reflect imperfect knowledge to more clearly reveal trade-offs in the performance
88 characteristics of data-limited method.

89

90 **2 Materials and methods**

91 This research is aimed at evaluating methods that determine an ABC as a basis for setting annual catch
92 limits. Twenty-five methods for determining OFLs and modifying them using ABC control rules are
93 evaluated, including nine that have been used in the management of U.S. fisheries (M1-M9), 12 alternative
94 methods (A1-A12), and four reference methods that can be used to assess comparatively the performance of
95 the other methods (R1-R4).

96

97 The methods are classified as follows: (1) those that rely on a time series of recent catch (“catch-based
98 methods”); (2) those that adjust historical catches using assumptions about historic depletion and life history
99 characteristics (“depletion-based methods”), and (3) those that rely primarily on current estimates of
100 abundance (“abundance-based methods”). Methods within these classes can be further distinguished into
101 those methods that dynamically update with current information on abundance or depletion and those that
102 remain static. The following section describes the specific methods selected for evaluation (see Table 1 for a
103 list of all methods). The data requirements of each method tested are summarized in Table 2, and their
104 detailed description can be found in Appendix B.

105

106 These methods are subject to modification by two types of ABC control rule. The first is no downward
107 adjustment. For example, methods M1-M3 are catch methods for which ABC equals the OFL. The second
108 type of ABC control rule uses a simple scalar approach in which a point value produced by a method (e.g.,
109 the median outcome of DB-SRA or DCAC) is multiplied by a factor. These scalar factors differ depending
110 on a broadly-defined characterization of scientific uncertainty for different groups of stocks (e.g., alternative
111 methods A1, A2 and A7-A12 make use of 75% and 100% scalars).

112 **2.1 Methods evaluated in this study**

113 ***2.1.1 Catch-based methods***

114 Catch-based methods have generally been employed where insufficient data exist for determining an OFL
115 using more sophisticated methods. For example, the U.S. Southeast and Mid-Atlantic Fishery Management
116 Councils currently apply catch-based methods to dozens of stocks. The South Atlantic Fishery Management
117 Council (SAFMC) has adopted two quantitative approaches to ACL-setting that can be simulation tested: an
118 OFL set to the third highest landing over the last ten years or the median landings over the last ten years
119 (SAFMC, 2011). The Mid-Atlantic Fishery Management Council has adopted an OFL for Atlantic Mackerel
120 that is the median catch from the last three years (MAFMC, 2010; NMFS, 2011). These approaches stem
121 from the work of Restrepo et al. (1998) who suggested the use of average catches with a downward
122 adjustment based on to uncertainty about stock status, although these implementations do not include a
123 downward adjustment. All three of these methods are tested: the median catch over the most recent three

124 years (M1), the median catch over the most recent 10 years (M2), and the third-highest catch over the most
125 recent 10 years (M3).

126

127 Other catch-based methods that have been proposed attempt to introduce dynamic updates of simple catch-
128 based control rules based on generally subjective scoring systems, such as the Only Reliable Catch Stocks
129 (ORCS, Berkson et al., 2011) method and Productivity-Susceptibility Analysis (PSA, Patrick et al., 2009.
130 Both of these approaches use biological and fishery characteristics to calculate a single value. Berkson et al.
131 (2011) identify a possible means of using the outcome from ORCS to categorize stocks into exploitation
132 levels. Each level leads to a different multiplication of interquartile mean catch (the average of all catches
133 greater than the 25th percentile and less than the 75th percentile) that is selected as a proxy for OFL or ABC.
134 PSA has been suggested as a basis for an ABC control rule that increases the precautionary buffer with
135 increasing vulnerability of the stock (Berkson et al., 2011). Unfortunately, it proved difficult to test these
136 approaches in this study due to an inability to simulate the subjective scoring systems in a defensible way.
137 The success of the methods is likely to be determined by how they are implemented, so we decided to omit
138 them from the comparative performance analysis. However, a control rule, similar to that proposed by
139 Berkson et al. (2011) is tested. This control rule dynamically scales a catch-based OFL according to periodic
140 estimates of depletion. The OFL is set to half, equal or twice the interquartile mean catch when current
141 biomass is considered to be less than 20% of unfished, greater than 20% and less than 65% of unfished, and
142 greater than 65% of unfished levels, respectively. In lieu of a subjective scoring system to estimate depletion,
143 we test the performance of the catch scalar methods using imperfect knowledge of simulated current
144 depletion. An imperfect estimate of depletion can be simulated by calculating the current level of stock
145 depletion (current biomass divided by unfished biomass) and then adding error according to specified levels
146 of bias and imprecision. This method (referred to as “Depletion Adjusted Catch Scalar”, DACS) is tested
147 with two ABC control rules: 75% and 100% scalars (methods A1 and A2).

148

149 ***2.1.2 Depletion-based methods***

150 These data-limited methods rely on estimates of depletion relative to an unfished population, combined with
151 other inputs to estimate an OFL directly or to adjust historical catch with historical depletion to derive a
152 catch level recommendation. Depletion-Based Stock Reduction Analysis (DB-SRA, Dick and MacCall,

153 2011) is a method for estimating an OFL based on a complete time series of historical catches and four key
154 inputs: (1) the level of current depletion, (2) the ratio of F_{MSY} to the natural mortality rate (F_{MSY}/M), (3) the
155 natural mortality rate (M) and (4) the most productive stock size relative to unfished (B_{MSY}/B_0). Given input
156 values for M , F_{MSY}/M and B_{MSY}/B_0 , DB-SRA finds a stock reconstruction that matches the input level of
157 depletion and historical catch. DB-SRA then calculates the OFL by multiplying together F_{MSY} , depletion, and
158 the reconstructed unfished biomass. The process is stochastic, and samples many values for all four inputs,
159 each sample leading to an estimate of unfished biomass and therefore an OFL recommendation (see
160 Appendix B.1 for details). DB-SRA also requires an estimate of the age at which fish become recruited to the
161 fishery since it assumes delay-difference stock dynamics.

162

163 Depletion-Corrected Average Catch (DCAC, MacCall, 2009) provides an estimate of “sustainable catch”
164 based on a time series of historical catches and the same four key inputs as DB-SRA (depletion, F_{MSY}/M , M
165 and B_{MSY}/B_0). In essence, DCAC calculates average catches accounting for the removal of the “windfall
166 harvest” of less productive biomass that may have occurred as the stock became depleted (the equations are
167 included in the Appendix B.1). DCAC requires the same inputs as DB-SRA and is also stochastic in nature,
168 sampling many input values to produce numerous estimates of “sustainable catch.”

169

170 Both DB-SRA and DCAC are currently being used to set OFLs and ABCs for data-limited stocks by the
171 Pacific Fishery Management Council (PFMC, 2010). Different ABC control rules are applied depending on
172 the degree of scientific uncertainty for different stocks. The Pacific Fishery Management Council’s
173 implementation of DB-SRA and DCAC assumes that current depletion is, on average, 40% of unfished
174 biomass – for many stocks this may be considered a productive and healthy stock size (Dick and MacCall,
175 2010). These methods also do not make direct use of the stochastic OFL output of DB-SRA and DCAC.
176 Instead, a downward adjustment is achieved by superimposing a distribution (with a pre-specified variance)
177 over the median OFL estimate from DB-SRA and DCAC. It is a percentile of this superimposed distribution
178 that is used as the ABC. Three versions of DB-SRA and DCAC are tested that rely on distributions for
179 depletion which are centered on 40% of unfished biomass. The OFL for each method is then adjusted
180 according to the same ABC control rules applied to different categories of data-limited stocks by the PFMC
181 (M4-M9, Appendix B.1).

182

183 Two generic implementations of DB-SRA and DCAC were tested (A3-A6) that include dynamic updates in
184 depletion (they are linked to the actual simulated level of stock depletion and do not rely on a fixed
185 assumption of 40% unfished biomass). Additionally these implementations make direct use of the stochastic
186 output of DB-SRA and DCAC to derive the ABC based on pre-specified percentiles (25% and 50%).

187

188 **2.1.3 Abundance-based methods**

189 As an alternative to data-limited methods that rely solely or primarily on catch data and/or depletion
190 estimates we tested a class of alternative methods that rely on estimates of current abundance and F_{MSY} .
191 While methods such as DB-SRA attempt to reconstruct the historical stock trajectory, abundance-based
192 methods rely only on current data. The methods that use current biomass are also not reliant on historical
193 catch data and there is no positive feedback from previous management recommendations (the catch
194 prescribed in one year does not directly inform the next catch recommendation). These methods also rely on
195 weaker assumptions of stationary population and fishery dynamics.

196

197 We examine two methods of quantifying F_{MSY} based on growth and natural mortality rate. Beddington and
198 Kirkwood (2005) describe a method for calculating F_{MSY} using length at first capture and information about
199 maximum growth rate of individuals. Simpler still are methods that assume a fixed value for F_{MSY}/M . The
200 originator of this concept, Gulland (1971), assumed $F_{MSY} = M$. Subsequent publications have recommended
201 lower ratios of 0.8 (Thompson 1993) and 0.5 (Walters and Martell 2002). An estimate of current biomass is
202 required to apply these approaches. The North Pacific Fishery Management Council (NPFMC) currently
203 uses an F_{MSY}/M ratio method for managing stocks for which typical stock assessment reference points are not
204 available ('Tier 5' stocks NPFMC, 2012; 2013, referred to as 'data poor' by DiCosimo et al., 2010). Six
205 variants of the abundance-based method are considered (A7-A12) depending on the assumed ratio of F_{MSY} to
206 M , and the assumed ratio of the ABC to the OFL.

207 **2.1.4 Reference cases**

208 Four reference cases are included to provide a yardstick for the performance of the methods described above
209 (R1-R4). We test a stock assessment method based on a delay-difference model (Deriso, 1980, Schnute,

210 1985) (R1-R2), which may be applied in instances where catch age- and length-composition data are not
211 available (similar population dynamics are assumed by DB-SRA). The delay-difference assessment also
212 requires auxiliary information regarding the form of the stock-recruit function, the fraction of mature fish-at-
213 age, body growth rate, natural mortality rate, and the vulnerability-at-age curve. It can estimate OFL directly
214 because it estimates current biomass and F_{MSY} . The performance of 100% and 75% scalar ABC control rules
215 is evaluated. Similar to the data-limited methods, the delay-difference stock assessment method has inputs
216 that are subject to imperfect information regarding historical catches. The delay-difference reference cases
217 may be expected to perform better than the data-limited methods that only make use of catch data. Two
218 “status quo” reference cases are simulated to frame the results of the data-limited methods in terms of two
219 non-adaptive methods: (R3) a constant current catch scenario and (R4) a constant current effort scenario.

220 **2.2 Management strategy evaluation**

221 Experimental evaluation of methods for setting OFLs and ABCs through manipulation and monitoring of
222 wild populations is impractical. Previous research has sought to compare the outputs of data-limited methods
223 with those of data-rich assessments given the same data (e.g., Dick and MacCall, 2011). The principal
224 limitation of this approach is the difficulty in assessing risks, and the inability to quantify bias. For example,
225 relatively large differences in predicted fishing mortality rate (F) between an assessment and a data-limited
226 method may not translate to commensurate differences in the risks of certain events occurring (e.g., the
227 probability of reduction in biomass below B_{MSY}). Stock assessment models typically make use of common
228 assumptions that may bias their results in similar ways (e.g., not accounting for habitat degradation, spatial
229 expansion of fishing, or increases in fishing efficiency), and may therefore provide a limited basis for
230 comparative performance evaluation. Equally, the stocks that are subject to assessment may not be
231 representative of those with limited data; perhaps due to economic value they are heavily exploited or
232 conversely subject to stringent management. Fundamentally, it is not possible to evaluate the accuracy of a
233 data-limited method without knowledge of the quantity which is to be estimated (e.g., real abundance or
234 simulated abundance). For these reasons simulation evaluation is recommended as an important first step in
235 testing data-limited methods (Honey et al., 2010, Butterworth et al., 2010).

236

237 Management Strategy Evaluation (MSE, Cochrane et al., 1998, Butterworth and Punt, 1999) is a simulation
238 approach which generates many realizations of a real fishery system encompassing a credible range of
239 population and exploitation scenarios. The simulated reality, commonly referred to as the “operating model,”
240 is then projected forward in time and updated according to the ACL recommendations generated by a
241 particular management method (the ACL is assumed to be the ABC in this study). The relative performance
242 of each management strategy can then be evaluated relative to defined management objectives. MSE also
243 provides an opportunity to better understand the trade-offs among management objectives for any given
244 management method and to quantify the value of various types of information and data. The core
245 requirements of the MSE approach are the operating model that can describes the “true” simulated
246 population (Section 2.3), a range of candidate management methods (Section 2.1), and criteria for evaluating
247 the performance of management methods (Section 2.7). Figure 1 describes the components of the MSE
248 design as it related to this research.

249 **2.3 Operating model**

250 The operating model is parameterized for six life-history types (also referred to as “stocks” or “simulated
251 stocks”): mackerel (*Scombridae*), butterfish (*Stromateidae*), snapper (*Lutjanidae*), porgy (*Sparidae*), sole
252 (*Pleuronectidae*) and rockfish (*Sebastidae*)¹. In addition to providing diversity in life-history, these stocks
253 also represent generic versions of real-world stocks that appear in various geographic regions. The historical
254 simulation of population and fishery dynamics lasted 50 years and involved random selections for various
255 parameters. This duration was sufficiently long to develop a range of exploitation patterns over a length of
256 time similar to post-war industrial fishing. Management reference points such as maximum sustainable yield
257 (MSY), B_{MSY} , and F_{MSY} were then calculated for each simulation. Bias and imprecision in the knowledge of
258 the simulated system were generated for all variables and parameters used by the management methods (e.g.,
259 M , current biomass, etc.). Each simulation was then projected forward subject to the ABC recommendations
260 from each of the management methods. This update of information and setting of a new ABC was simulated
261 every three years of the projection period to approximate a typical assessment cycle. To provide meaningful
262 advice over a time-scale relevant to each stock, generation time was used as a basis for setting the number of

¹ The results of this research should not be interpreted as empirical support for the status of real-world fish stocks.

263 projected years. Simulations were projected for a maximum of either 30 years or twice the mean generation
264 time. The rockfish stock, with a generation time of 25 years, was projected for 50 years.

265

266 A total of 10,000 simulations were conducted for each stock type. A much lower level of replication was
267 required to obtain stability in aggregate performance metrics (the difference was less than 2% between 2,000
268 and 3,000 simulations for such metrics). However a larger degree of replication was required to provide plots
269 of trends in performance with changing simulation parameters. The simulation evaluation framework was
270 programmed in the statistical environment R (2.15.0 64bit, R Development Core Team, 2012) using the
271 “Snowfall” package for parallel computing.

272

273 The “branched” form of experimental design (Figure 2) allows management methods to be compared side-
274 by-side because projections are made from the same set of historical simulations and the same future
275 recruitment patterns. An additional benefit of this design is that the performance of any management method
276 can be phrased in terms of a “best case” reference method based on identical conditions. For example, for
277 any given simulation the predicted yield of a particular management method can be standardized by dividing
278 it by the “best case” yield that could be obtained with perfect knowledge.

279 The operating model was an age-structured, spatial model (a detailed description can be found in Appendix
280 A). Simulating spatial dynamics provided the basis to account for differences among life-history types that
281 may be considered important, such as low mixing among areas and refuges from fishing. All stocks are
282 assumed to have density-dependent recruitment that does not decrease with increasing stock size, and
283 maximum surplus recruitment is achieved when spawning output is less than half of unfished (Beverton and
284 Holt, 1957). For the purposes of simulation, variability among simulations and where applicable, inter-
285 annual variability within simulations, was generated in a number of biological parameters such as M , stock-
286 recruitment parameters and recruitment deviations. The location and slope of the age-at-maturity curve,
287 weight-at-length curve and scale parameters such as unfished stock size and maximum length did not vary
288 among simulations for the same stock.

289

290 Five discrete areas were modelled for each population. The operating model can generate both directed and
291 diffusive movement among areas by adjusting regional gravity parameters and a stock mixing (“viscosity”)
292 parameter (Equations App.A.27 and App.A.28). With the exception of recruitment deviations, all population
293 dynamics parameters were assumed to be time-invariant. Simulations were also conducted without spatial
294 structure to evaluate the sensitivity of results.

295 The exploitation of each stock was simplified by approximating multi-fleet fishing dynamics with a single
296 temporal trend in fishing mortality rate (see Appendix App.A.2 for full details). The underlying trend in
297 effort always increased during the first 25 years. Subsequently fishing effort could range from a strong
298 decline to a steep increase over the last 25 historical years. The same inter-annual variation in effort was
299 simulated for each stock with a Coefficient of Variation (CV) ranging from 0.2 and 0.4. For all stocks, catch
300 observation was sampled over a range for the CV of 0.1 to 0.5, considered to represent the possible
301 uncertainty in catch observations. The same wide range of effort dynamics was generated for each stock to
302 make the results general to life-history type. Some species-specific fishery characteristics were specified,
303 including vulnerability-at-age, spatial targeting (or avoidance) and spatial refuges from fishing. While
304 fishing effort, targeting and fishing efficiency could change temporally, all other fishery characteristics were
305 assumed to remain constant over time.

306 **2.4 Defining simulations for specific stocks**

307 The operating model inputs for each stock are summarized in Table App.A.1. Some of these inputs describe
308 a range from which a value is sampled (e.g., M uniformly sampled between 0.2 and 0.4 yr⁻¹). The number of
309 areas (5), historical simulation years (50), the level of unfished recruitment, the rate of catch observation
310 error and the variability in the simulated trend in effort are the same for each stock.

311

312 Fifty years of historical projection prior to first application of the management methods (Figure 3) led to a
313 wide range of depletions that were nevertheless comparable among stocks so that conclusions were not
314 confounded by stock-specific depletion levels. All stocks had mean depletion values close to 45% at the end
315 of the historical simulation period (Figure 3). The exception is butterflyfish which, due to a short life-span and
316 high recruitment variability, could not be made comparable to the depletion distributions of the other stocks.
317 The six life-history types span a reasonably wide range of values for B_{MSY}/B_0 (mean simulated values in the

318 range of 0.33 for sole to 0.52 for butterfish). The range for F_{MSY}/M among stocks was greater, with mean
319 values between 0.27 (rockfish) and 1.4 (snapper). F_{MSY} varied widely among stocks, with mean rates of 0.05
320 for sole and 0.6 for butterfish.

321

322 **2.5 Calculating MSY reference points**

323 B_{MSY} and F_{MSY} are required to evaluate the performance of data-limited methods (Section 2.7). These
324 quantities were computed for each simulation model by projecting it forward for 100 years, numerically
325 optimizing for the fishing effort that provided the maximum yield. Optimizations were undertaken assuming
326 that future recruitment is deterministically related to the stock-recruit relationship, and that there are no
327 changes in fisheries targeting and catchability.

328 **2.6 Simulating imperfect knowledge**

329 There may be considerable uncertainty regarding the inputs to the management methods so imperfect
330 knowledge of these quantities was simulated by adding error to the “true” simulated values of the operating
331 model. Since these inputs are likely to control the relative performance of the methods they are assigned
332 ranges that are considered to be representative of the magnitude of uncertainty in a data-limited setting. An
333 additional purpose for generating imperfect information is to determine the effect of the misspecification of
334 inputs on the performance of a particular management method. A related objective is quantifying the value of
335 more precise and/or accurate information regarding population variables (e.g., current stock depletion) and
336 parameters (e.g., M).

337

338 Table 3 describes how bias (and in some cases imprecision) was introduced to operating model parameters
339 that are used by the management methods. All such variables have the subscript “*obs*” to denote an observed
340 quantity. For example, M_{obs} is the simulated value of M , subject to variable bias determined by a coefficient
341 of variation parameter CV_M . In each simulation the same biased level of M_{obs} is used throughout the
342 projection to determine OFLs and ABCs. In some cases, data-limited methods require inputs that are updated
343 annually as the population is projected (e.g., current biomass $Bcur_{obs}$, current depletion, and current fishing
344 mortality rate). Both bias and imprecision are simulated in such instances. For example, $Bcur_{obs}$ is the
345 simulated “true” current biomass ($Bcur$), subject to error sampled in each projected year according to a bias

346 ($\mu_{B_{cur}}$) and imprecision ($\sigma_{B_{cur}}$) that are perpetuated over the whole projection (on average inputs can be
347 positively or negatively biased and precise or imprecise over the whole projection). The rationale for the
348 values of these inputs is explained further in Appendix A.5.

349 **2.7 Evaluating performance**

350 Performance of the data-limited and reference methods were evaluated against the legal standards implied by
351 the Magnuson-Stevens Fishery Conservation and Management Act (“MSA”): preventing overfishing,
352 avoiding becoming overfished, and producing maximum sustainable yield. The MSA’s National Standard 1
353 (NSG, 2009) requires that “[c]onservation and management measures shall prevent overfishing while
354 achieving, on a continuing basis, the optimum yield from each fishery.” 16 U.S.C. § 1851(a)(1). The
355 National Standard 1 Guidelines (50 C.F.R. § 600.310(f)(4)) specify that the probability of overfishing cannot
356 exceed 50%, but should be lower based on the degree of scientific uncertainty in the estimate of the OFL.
357 The MSA requires that overfished stocks, which are often defined as $B_{cur}/B_{MSY} < 50\%$ be rebuilt as fast as
358 possible.

359
360 Performance was measured in terms of preventing overfishing, avoiding becoming overfished, and
361 producing long-term yield in light of these management objectives. The probability of overfishing is
362 recorded for each simulation by calculating the fraction of projected years in which $F > F_{MSY}$. This can be
363 averaged over multiple simulations to create a probability of overfishing metric (POF) that is the expected
364 probability of overfishing in projected years using a particular management method. We use B_{MSY} as a
365 management reference point for overfished stock status. Similarly to the POF metric, the future stock
366 biomass relative to B_{MSY} (B/B_{MSY}) can be averaged over projected years and simulations to provide the
367 expectation of stock status using a particular management method. Absolute yield of any projection is
368 difficult to interpret because it depends on the specific conditions of each projection (i.e., starting depletion,
369 future productivity, etc.). A standardized measure of yield was calculated by dividing the total projected
370 yield for each simulation by the catch under F_{ref} , the constant F that maximizes catch over the projected time
371 period with perfect knowledge of future recruitment deviations. In this way, yields are standardized by an
372 “upper bound.” In some cases it is possible for a method to obtain relatively high yields over the whole
373 projection by depleting the stock (a “mining” strategy). The yield metric was calculated based on the last five

374 years of each projection (e.g., the yield from a method in projected years 26-30 divided by the yield of the
375 F_{ref} strategy in projected years 26-30) since it is of more interest to identify methods that can achieve
376 sustainable long-term yields. This was averaged over simulations to provide the expected relative yield
377 (herein referred to as ‘Yield’) of a management method. The metrics POF, B/B_{MSY} and Yield relate to the
378 central reference points for overfishing, overfished status and sustainable yield, but cannot be readily
379 interpreted in terms of the average trajectory of biomass using a particular management method. To address
380 this, we derive four additional metrics that relate to stock status in the final three years of the projections.
381 The probability of biomass increasing, P_{inc} , is the fraction of projected simulations for which average
382 biomass in the last three years of the projection is larger than average biomass for the last three years of the
383 historical simulation. B_{end} is the mean biomass over the final three years of the projection divided by B_{MSY}
384 averaged over simulations. The probability of ending below 50% B_{MSY} , $P_{<50}$ is the fraction of runs for which
385 the mean biomass of the last three projected years is below 50% B_{MSY} . Similarly, $P_{<10}$ is the fraction of runs
386 ending below 10% B_{MSY} .

387 **2.7 Quantifying value of information**

388 We evaluated how long-term yield can be expected to vary with the uncertainty in each input to quantify the
389 value of various sources of information for each method. This involved taking each input variable/parameter
390 in turn and subdividing the simulations into ten equally sized blocks relating to the 10th percentiles of the
391 sampled input. For example, those samples lower than the 10th percentile of sampled bias in depletion, those
392 samples greater than or equal to the 10th percentile but less than the 20th percentile of bias in depletion, etc.
393 The mean relative yield for each of the ten subdivisions was calculated for each method. The standard
394 deviation of these relative yield scores can be interpreted as the marginal effect of an input variable on
395 expected yield. These results are unit-less because they are standardized according to the level of simulated
396 uncertainty for each of the input parameters/variables.

397 **3 Results**

398 **3.1 Performance**

399 The general results statements below refer to the mackerel, snapper, porgy, sole and rockfish simulations.
400 Since the butterfish simulations behaved very differently from the other stocks these results are discussed
401 separately in Section 3.2. It was instructive to separate the simulations according to the depletion at the start

402 of the projection. Four categories were chosen relating to projections starting (1) below 50% of B_{MSY} , (2)
403 between 50% and 100% B_{MSY} , (3) between 100% and 150% of B_{MSY} and (4) above 150% B_{MSY} . The largest
404 discrepancies in performance were found among the first three categories and for the benefit of brevity the
405 tables for projections starting above 150% B_{MSY} are included in the Appendix C.

406

407 *3.1.1 Catch-based methods*

408 Methods that set the ABC to average historical catches or a percentile of recent catch (M1-M3) led to the
409 worst performance of the methods tested by a large margin. When starting below 50% B_{MSY} , the probability
410 of overfishing was high – typically above 80% (“ P_{OF} ”, Table 4). While some catch-based methods performed
411 better at moderate levels of depletion (above 50% of B_{MSY}) particularly in regard to yield, they still led to
412 relatively high probabilities of overfishing—in most cases exceeding 60% of the simulated runs (Tables 5
413 and 6). Below 50% B_{MSY} these static catch-based methods failed to rebuild stocks above 50% B_{MSY} in the
414 majority of simulations (between 60% and 95%; on most occasions the failure rate was over 85% (“ $P_{<10}$ ”,
415 Table 7). The static catch based methods could lead to very high probabilities of dropping below 10% of
416 B_{MSY} generally ranging between 40% to 60% when applied to stocks starting below B_{MSY} (Table 8). Relative
417 to other methods, $P_{<10}$ remained high even when stock levels were above B_{MSY} (between 12% and 26% for
418 M1-M3 compared with less than 2% for M4-M9, Table 9). Methods M1-M3 also led to amongst the lowest
419 yields in simulations starting below B_{MSY} (Figures 4 and 5). The performance of these methods was poor for
420 all stocks except butterflyfish (see Section 3.2), and was not as strongly related to life-history type compared to
421 the other methods. Methods M1-M3 performed worse than the “status quo” current catch and effort scenarios
422 (R3-R4) in several instances. This was particularly the case for method M3 (ABC set at the third highest
423 historical catch) which drove 19 out of 20 stocks that were already below 50% of B_{MSY} at the start of the
424 projection to below 10% of B_{MSY} by the end of the projection (Table 4). This was only somewhat reduced to
425 7 out of 10 stocks in those simulations starting between 50% and 100% of B_{MSY} (Table 5).

426

427 The dynamic catch-based methods A1 and A2 led to intermediate performance at initially low stock sizes
428 (i.e., less than 50% B_{MSY}) in terms of the probability of overfishing and yield relative to the other methods.
429 They performed much better, leading to reasonably high yields (approximately 50%-80% of those
430 corresponding to F_{ref}), with moderate probabilities of overfishing (approximately 30%-40%) at initially

431 moderate stock levels (greater than 50% B_{MSY} less than 150% B_{MSY}) (Tables 8 and 9, Figures 5 and 6).
432 Methods A1 and A2 reduced catches by multiplying historical mean catch by 50% when the stock declines
433 below 20% of unfished levels. This does not appear to be sufficiently responsive to prevent these methods
434 from frequently depleting the stock below the overfished threshold of 50% B_{MSY} , even in simulations that
435 start above 50% B_{MSY} (Tables 8 and 9).

436 **3.1.2 Depletion-based methods**

437 The static implementation of DB-SRA that assumes that stock depletion is, on average, 40% of unfished
438 levels (equivalent to ~100% of B_{MSY}) performed well when this assumption was reasonably close to actual
439 depletion (e.g., 50%-150% of B_{MSY} , Tables 5 and 6). At these stock levels, the probability of overfishing,
440 projected stock status (B/B_{MSY}) and yield were among the best of any method. The probabilities of stocks
441 falling below 50% B_{MSY} were also relatively small, with the majority of cases exhibiting an increasing
442 biomass trend on average (“ P_{inc} ”, Table 8). However, these methods prescribed OFLs that were too high and
443 stocks suffered from high probabilities of overfishing, depletion and consequently reduced yields when
444 starting biomass was much below that assumed (Table 4). Since the PFMC DB-SRA methods do not
445 introduce feedback between stock status and the OFL recommendation, these methods suffer from a similar,
446 but less pronounced phenomenon as the average catch methods. SB-SRA performed relatively poorly,
447 leading to a low probability of recovery from biomass below 50% B_{MSY} regardless of the ABC control rule
448 (scalar multipliers between 69% and 91%) (“ $P_{<50}$ ”, Table 7). This was particularly the case for the mackerel
449 and porgy stocks, where the probability of projections ending below half of B_{MSY} was between 50% and 80%
450 when starting below half of B_{MSY} (Table 7).

451
452 DB-SRA and DCAC performed somewhat better for long-lived life history types such as snapper and
453 rockfish compared with other methods. This result is a product of the greater “windfall” biomass of older age
454 classes, that is deliberately accounted for by DCAC and is approximated by the delay-difference stock
455 dynamics of DB-SRA.

456

457 Performance is improved for stocks starting below 50% B_{MSY} when stock depletion when DB-SRA is updated
458 dynamically (methods A3 and A4), leading to a less than 20% probability of overfishing on average.

459 Methods A3 and A4 lead to increasing biomass from low levels in over 70% of simulations regardless of
460 life-history type (Table 7). Rebuilding performance was considerably worse for the simulations for mackerel,
461 and while these methods managed better performance than any other method, between 36% and 42% of
462 stocks did not rebuild above the 50% B_{MSY} . The performance of methods A3 and A4 became much worse at
463 higher stock levels in comparison to the other data-limited methods largely due to the high level of
464 uncertainty regarding depletion. This led to many occasions when depletion was assumed to be too high
465 leading to inflated OFL recommendations and consequently stock declines.

466
467 MacCall (2009) notes that DCAC is “not directly suitable for specifying catches in a stock-rebuilding
468 program.” This is because it returns an estimate of an MSY proxy (“sustainable catch” which is particular to
469 a productive stock size) and not an estimate of the OFL (which changes with depletion level). It is not
470 surprising, therefore, that DCAC performs relatively poorly at low starting levels (below 50% B_{MSY} , Tables 4
471 and 7) regardless of whether or not depletion is dynamically updated. The static DCAC provides yields and
472 probabilities of overfishing comparable to the best performing methods at intermediate levels of depletion
473 when the stock is closer to MSY levels (Tables 5 and 8). As is the case with the dynamic update in DB-SRA,
474 the high level of uncertainty in current depletion that was simulated leads to relatively poor performance at
475 moderate depletion levels (50% to 150% depletion).

476 ***3.1.3 Abundance-based methods***

477 The method of Beddington and Kirkwood (2005; A7 and A8) that estimates F_{MSY} based on size at first
478 recapture and age at 50% maturity appears to offer intermediate performance overall. Often providing
479 relatively high yields, the method tended to overfish more than the best performing approaches (see trade-off
480 plots, Figures 4 and 5). The propensity to overfish was not reduced substantially for simulations at
481 intermediate depletion levels (between 50% and 150% B_{MSY} , Table 5) unlike other methods that make use of
482 current information regarding stock level. Methods A7 and A8 appeared to perform particularly poorly for
483 mackerel, snapper and rockfish in terms of the probability of ending below the 50% B_{MSY} threshold, even
484 when biomass is initially above this threshold (Table 8).

485 In general, F_{MSY}/M methods A9 - A12 were among the best performers regardless of life-history and initial
486 depletion level. Along with methods A3 and A4, methods A9 and A10 were unique in their ability to rebuild

487 stocks in a substantial number of simulations while achieving relatively high yields. Overall, F_{MSY}/M method
488 A9 performed somewhat worse than DB-SRA method A3 at low stock sizes, with the exception of higher
489 yields for rockfish and a lower probability of overfishing for porgy. At intermediate stock depletion levels,
490 method A9 compared favorably with method A3 and led to similar yields with lower probabilities of
491 overfishing for all stocks, with the exception of rockfish (Tables 5 and 6).

492

493 **3.1.4 Reference case methods**

494 The delay-difference assessment had mixed performance despite having unbiased information regarding
495 vulnerability at age, median age at maturity, growth rate and natural mortality rate. The probability of
496 overfishing was generally low, but yields were unremarkable compared with the other methods, particularly
497 when starting from moderate stock sizes (i.e., between 50% and 150% B_{MSY}). Projected biomass increased
498 from low stock sizes in most cases, but the probability of remaining below the overfished threshold was still
499 high for mackerel. As expected, the current catch and effort methods performed poorly due to their lack of
500 feedback between the OFL and stock depletion. It follows that simulations that did not lead to stock
501 collapses coincided with those for which the final historical fishing mortality rate happened to be sustainable.

502

503 **3.1.5 Trade-offs among ABC control rules**

504 ABC control rules, incorporating varying downward adjustments, were considered for each OFL-setting
505 method. As expected, the reduction in the ABC led to a reduced probability of overfishing and increases in
506 expected population size (e.g., B/B_{MSY} , Figures 7-9). The pattern in long-term yield was less clear, with the
507 largest downward adjustments leading to relatively small reductions in yield. For example: a 75% scalar
508 applied to method A9 led to 27% probability of overfishing and 64% yield for mackerel starting below 50%
509 B_{MSY} compared with the unmodified rule (method A10) that achieved a 34% probability of overfishing and
510 65% yield. In methods where the probability of overfishing is generally higher, greater downward
511 adjustment increases the long term expectation of yield. For example, a 75% scalar for methods A7 and A8
512 leads a lower probability of overfishing, higher expected biomass and higher long-term yield for the snapper
513 stock.

514

515 **3.1.6 Inter-method performance trade-offs**

516 There is a relatively well-defined inverse relationship between the expected probability of overfishing and
517 expected stock status (B/B_{MSY}) across all methods (Figures 7-9). The ranking of methods in terms of these
518 criteria is relatively clear. It is not surprising that a method that provides the lowest propensity to overfish
519 leads to the highest abundance levels. The relationship between the probability of overfishing and long-term
520 yield is clear obvious (Figures 4-6). When simulations start from low stock sizes, the methods are either
521 scattered in this trade-off space (snapper, butterflyfish and rockfish stocks) or show a weak negative
522 relationship, where higher yields are achieved at lower probabilities of overfishing (mackerel, porgy and sole
523 stocks). This is intuitive since stock recovery to productive biomass levels provides increased longer term
524 yields. This pattern in this trade-off becomes weakly positive from intermediate starting depletion (between
525 50% and 150% B_{MSY}). The scatter in the trade-off plots indicates opportunities to select methods that can
526 achieve both lower probabilities of overfishing and higher yields than other methods. As identified from
527 Tables 4-6, methods A3, A4, A9 and A10 lead to high yields and low probabilities of overfishing across
528 several starting depletions.

529 **3.2 Performance for butterflyfish**

530 Butterflyfish proved to be the most challenging test of the data-limited methods. We include the results of
531 DCAC and DB-SRA even though these methods are not appropriate for stocks such as butterflyfish that have
532 natural mortality rates higher than approximately 0.2yr^{-1} (MacCall 2009, Dick and MacCall 2011). The
533 relative performance of the methods for butterflyfish was unique. In general, all methods led to high
534 probabilities of overfishing without commensurate stock depletion (Table 4). Similarly, expected yield for
535 butterflyfish was relatively high compared with other stocks even when applying the worst performing
536 methods. Methods that led to the likely collapse of other stocks (e.g., average catch methods M1-M3)
537 achieved a relatively high rate of rebuilding for butterflyfish when projections were started from below 50%
538 B_{MSY} (Table 7). This result emphasizes the larger role of temporal changes in stock productivity in
539 determining abundance for species such as butterflyfish, which are short-lived and exhibit highly variable
540 recruitment. It should be noted that DCAC was not designed for use for stocks is $M > 0.2$ such as butterflyfish.

541 **3.3 Value of different sources of information for each data-limited method**

542 Current abundance, historical fishing effort, and stock depletion have the highest information content; only
543 those methods that incorporated these sources of data had good performance across all depletion levels (e.g.,

544 could recover stocks from low stock sizes and did not lead to declines below 50% B_{MSY} in a high fraction of
545 simulations). This additional value can be expressed in either the difference in the expected long-term yield
546 or the probability of overfishing. Butterfish aside, benefits in yield and the probability of overfishing were
547 very large at very low stock sizes (<50% B_{MSY}), but negligible or non-existent at more intermediate stock
548 sizes (between 50% and 150% B_{MSY}). For example, methods A3, A4, A9-A12 lead to expected probabilities
549 of overfishing that are between 70% and 35% lower than the other methods when biomass is initially below
550 50% B_{MSY} , while offering expected yields that are between 2 and 6 times higher. Overfishing may occur with
551 higher frequency than other methods at moderate stock sizes, but yields generally remained between 10% -
552 30% higher for these dynamic approaches.

553

554 The yield and probability of overfishing varied more strongly with consistent bias in depletion and current
555 biomass, indicating that accuracy in these inputs is a critical determinant of the performance of the associated
556 methods (Tables 10 and 11). This is particularly important as the methods that make use of these inputs are
557 those that appear to perform best (e.g., methods A3 and A9). This sensitivity is to be expected since these
558 inputs provide the dynamic link to changes in stock size, which is the central reason these methods perform
559 well. Since M is a factor in the calculation of the OFL, it follows that the F_{MSY}/M methods are sensitive to
560 uncertainty in this input. It may not be immediately clear why yields should vary to a larger extent across the
561 bias in current biomass in comparison to M . The simple explanation is that twice the level of potential bias
562 was prescribed for current biomass (a CV of 1 compared with 0.5 for M). While bias in depletion and current
563 biomass led to large changes in yield for some methods, the precision of these inputs was much less
564 important.

565

566 There is evidence that methods offering intermediate performance may be somewhat less sensitive to inputs.
567 For example, the DACS methods (A1 and A2) appeared relatively robust to bias in depletion although they
568 did not perform well at low stock levels. This result points to a possible problem in the interpretation of the
569 aggregate performance figures, that they do not convey the extent to which the performance of the methods
570 degrades under misspecification of inputs. On average, bias in inputs was sampled with a mean of 1
571 (unbiased on average). It follows that it may be possible for a method to lead to a mean probability of
572 overfishing of 20% but this performance is only representative of a small set of unbiased simulations.

573 Examining the sensitivity of the methods A3, A4, and A9 – A12 reveals this problem. This phenomenon is
574 illustrated in Figures App. D1-D4 where the slope in expected probability of overfishing is very steep at zero
575 bias (a value of 1) in depletion and current biomass, respectively. Methods A3 and A4 that allow for
576 dynamic update of depletion also exhibit considerably more sensitivity to M for snapper and rockfish.

577 **3.4 Sensitivity of performance to population and fishing dynamics**

578 Mackerel and porgy were the most difficult to rebuild. Snapper has the highest probability of increasing
579 stock trends (P_{inc}) and of ending above the rebuilding threshold for all methods, with the notable exception of
580 the average catch methods (Table 4).

581

582 There were relatively few interactions between the performance of methods and life-history type; while the
583 absolute performance of most methods changed markedly among stocks, within each stock the ranking of
584 methods was consistent. There are a few notable exceptions. For example, the average catch methods (M1-
585 M3) have similarly poor absolute performance across the life history types with the exception of butterflyfish.
586 Methods M4-M9 also led to relatively low yields for the more long-lived stocks, such as snapper and
587 rockfish when projections started at intermediate biomass levels (Tables 5 and 6). Mackerel and sole showed
588 unexpectedly a high likelihood of dropping below 50% B_{MSY} for intermediate initial depletion levels for
589 methods A3 and A4. Additionally, the methods A7 and A8 led to markedly better performance for the
590 butterflyfish.

591 The most important characteristics determining the probability of overfishing for those methods that do not
592 include dynamic updates in depletion or current biomass are the steepness of the Beverton-Holt stock
593 recruitment curve and the annual increase in fishing efficiency (Table 12). The success of these methods
594 coincides with productive stocks (high steepness) subject to low historical fishing mortality rates due to their
595 lack of feedback between the ABC and stock status. This difference is demonstrated by dynamic abundance-
596 based methods A9-A10, for which probability of overfishing is much less affected by variability in the
597 simulated population and fishery parameters.

598

599 Overall, the performance of methods was unaffected by different input values for inter-annual recruitment
600 variability (“Proc. Err”), inter-annual variability in fishing effort (“Eff. CV”), spatial targeting (“Targeting”),

601 the von Bertalanffy growth coefficient (“Von B K”), stock viscosity and the degree of overlap among
602 vulnerability and maturity curves (“50%V-50%M”) (Table 12). The lack of sensitivity to different spatial
603 parameterizations is supported further by a separate simulation that was conducted without any spatial
604 structure (Appendix E). Spatial phenomenon such as refugia and stock viscosity lead to small reductions in
605 the probability of overfishing (typically between 1-3%). In general the tabulated results of the spatially-
606 aggregated simulation were within 2% of those of the spatially-disaggregated simulations, and did not
607 provide any meaningful differences in the ranking of the methods. Only snapper were simulated with
608 refuges, and these averaged only 5% of the population. Much larger differences in the performance results
609 arising from spatially-explicit and spatially-aggregated operating models may be expected where refugia are
610 larger.

611 **4. Discussion**

612 **4.1 Performance of data-limited methods**

613 Setting an ABC at average historical catch levels (methods M1-M3) is likely to lead to poor management
614 performance where stocks are often below their most productive levels. Generally, the performance of such
615 methods was comparable to the status quo reference methods that simulated current catch or current fishing
616 effort. Method M3, third-highest catch, generally performed worse than maintaining current fishing levels.
617 The main reason for the poor performance of methods M1-M3 is the lack of feedback between stock
618 depletion and the ABC. Recent historical catches rates were often higher than those associated with F_{MSY} ,
619 ensuring that using their average as an ABC perpetuated the overexploitation. Additionally, these methods
620 include positive feedback between past and future ABC recommendations; future ABCs are based on
621 previous ABCs and therefore tend towards a stable value over time. If the initial ABC is too high,
622 exploitation rates become exponentially larger over time. In contrast, if this value is too low the stock tends
623 towards some biomass above B_{MSY} . Consequently, these methods are often divergent and move the stock
624 away from B_{MSY} .

625 Other static management methods that do not include feedback between the ABC recommendation and stock
626 status can provide good performance, but only when stocks are at intermediate levels of depletion (e.g., the
627 PFMC DB-SRA and DCAC methods M4-M9). While the performance of the static methods was generally
628 poor at low stock levels, the static DB-SRA method still led to lower probabilities of overfishing and higher

629 yields than the average catch methods (M1-M3). Unsurprisingly, methods that dynamically account for
630 population changes achieved better performance when the stock is not near B_{MSY} . This was not the case for
631 DCAC, which is designed to return a proxy for MSY, which is not an appropriate basis for OFLs for stocks
632 at low population levels (as acknowledged MacCall [2009]). The dynamic DB-SRA and F_{MSY}/M ratio
633 methods (A3 and A9) generally led to the best performance by some margin. While the aggregate
634 performance of these methods may appear satisfactory, it is strongly affected by bias in two key inputs:
635 depletion (DB-SRA) and current stock biomass (F_{MSY}/M methods). Methods which involve estimates of
636 biomass or current depletion (rather than assumptions about them) would, however, generally not be
637 considered to be data-poor but rather data-moderate (PFMC 2010, NPFMC 2012).

638 The simulation testing of ABC control rules (e.g., 75% and 100% scalar multipliers) revealed that the largest
639 downward adjustments in the OFL often led to higher expected long-term yields and lower probabilities of
640 overfishing (e.g., F_{MSY}/M ratio methods A9 and A10). This was particularly the case for simulations starting
641 below 50% B_{MSY} where lower exploitation rates could allow rebuilding to more productive stock sizes.

642 However, the range of downward adjustment was not sufficient in some instances to achieve high
643 probabilities of rebuilding. For example, the three ABC control rules based on methods M4-M9 ranged from
644 a 9% to a 30% reduction in the OFL. The results of all three multipliers were similar, and did not span a
645 sufficiently wide range of adjustment to allow stocks to recover from low levels, when depletion is assumed
646 *a priori* to 40% (e.g., methods M4-M9).

647 **4.2 Sensitivity of performance to inputs and value of information**

648 In general, the performance differences were much greater across methods than across life-history types. The
649 exception to this was butterflyfish. All methods led to relatively high rates of overfishing for butterflyfish without
650 necessarily leading to stock declines or reductions in long-term expected yield because of the short life span
651 and high recruitment variability of this stock. The biomass of butterflyfish can easily depart from the mean by a
652 factor of 2 in the absence of fishing, making natural variability in productivity a much stronger determinate
653 of stock status than exploitation rate. The results for butterflyfish demonstrate the challenge of developing
654 management systems for short-lived species. MSE for prawn species that examine both input (effort) and
655 output (catch quota) controls (Dichmont et al., 2006, 2012) conclude that the effective use of quotas in such
656 cases is dependent on the ability to predict and monitor recruitment. It may be beneficial to track current

657 abundance and maintain close control of exploitation levels to prevent forgone yields and/or problematic
658 stock declines. It follows that methods that rely on current information and aim for fixed exploitation rates
659 such as the F_{MSY}/M ratio methods may be particularly suitable for species of short life history.

660 Previous simulation evaluations of DB-SRA and DCAC found sensitivity to misspecification in natural
661 mortality rate for long-lived stocks (Wetzel and Punt, 2011), a result which is corroborated here for snapper
662 and rockfish. This is due to propagating this error over a larger number of age classes and hence a larger
663 fraction of the population.

664 The simulation of spatial population and fishing dynamics had very little impact on performance. All
665 methods showed relatively weak sensitivity to variability in simulated spatial targeting, stock viscosity or
666 spatial heterogeneity. A separate run of the MSE with no spatial dynamics led to very similar results. Spatial
667 phenomena such as refugia from fishing and stock viscosity led to very small reductions in the probability of
668 overfishing relative to the differences among methods and simulated life-histories. This suggests that the
669 subtleties of spatial stock dynamics are comprehensively overwhelmed by general problems associated with
670 the inaccuracy and imprecision of the principal inputs such as natural mortality rate and stock size for the
671 stocks simulated in this research. It is conceivable that spatial effects may be more critical for other stocks,
672 for example sessile species or those that experience greater refuge from fishing.

673 All of the methods were most sensitive to imperfect information regarding either current stock depletion or
674 current biomass. Consistent bias in these inputs strongly affected the expected probability of overfishing and
675 long-term yield. On the other hand, relatively high imprecision in these estimates had little effect on
676 performance: year on year, the estimates could vary strongly from the “true” underlying value of depletion or
677 biomass. The dynamic DB-SRA method could lead to high probabilities of declining below 50% B_{MSY} when
678 starting above B_{MSY} . This was due to the specification of OFLs much higher than MSY due to a positively
679 biased input for depletion. An alternative ABC control rule which applies a downward adjustment to the
680 smaller of the OFL or MSY may help to combat this problem and substantially improve the performance of
681 the dynamic DB-SRA method in such instances.

682 **4.3 Quantifying inputs**

683 The inputs to these data-limited methods focus on those that can be developed quickly from existing sources,
684 as opposed to those that require future data collection efforts. Given that the intent of the data-poor
685 assessment is to provide information for immediate use, the latter category of inputs is less relevant to this
686 discussion. However, additional or improved inputs may be needed if an attempt at assessment falls short
687 due to lack of information, or if the results engender an urgent desire for a “more complete” assessment. A
688 wide range of alternatives exist for supplementary data collection, depending on available labor and funding,
689 and the time horizon for data delivery, but the result is to move toward a more data-rich approach that falls
690 outside the scope of this study.

691

692 **4.3.1 Depletion**

693 The assessment methods that perform best included estimates of current depletion or abundance so it is
694 instructive to discuss how these inputs may be obtained. Of these, depletion is perhaps the most difficult to
695 obtain for data-poor stocks. Depletion is a data-rich quantity in many respects; it requires broad knowledge
696 of stock trend, which in turn defines a data-rich stock in this paper and elsewhere (e.g., Punt et al., 2011).
697 However, a case may be made that expert knowledge about depletion could be derived from anecdotal
698 information such changes in the spatial range of fishing. Expert judgment is especially useful when
699 assessments have been carried out for other local stocks, and the similarity of fishing operations for the data-
700 poor stock is suspected or known. For example, based on a calibration to 30 data-rich stock assessments,
701 Productivity Susceptibility Analysis (Patrick et al., 2009) has been used by the PFMC to determine the mean
702 of the prior for depletion when applying DB-SRA.

703

704 In some cases, a time series of fishery-independent surveys exists for other species, and the data-poor species
705 may be caught occasionally. Although the data may contain an excessive number of “zeroes” it is often
706 possible to derive an abundance index or estimate of depletion from a remarkably small number of positive
707 samples, even if the time series has to be collapsed into a few multi-year time blocks. Examples of fishery-
708 independent surveys include the Triennial trawl survey and slope surveys of the US West Coast (NMFS
709 2013) and the MARMAP (2013) survey of the South Atlantic.

710

711 Trends in abundance inferred from catch and effort data can be included in methods such DB-SRA to update
712 the depletion prior (Cope et al., 2013). Although historical effort is usually not known, it may be possible to
713 “borrow” a time series of fishing rate estimates from assessments of other species in the region. Punt et al.
714 (2011) have explored simultaneous assessments of multiple species using this “Robin Hood” approach.
715 Other alternative means of constructing estimates of depletion include recreational fishing databases (e.g.
716 RecFIN, 2013) or the use of scientific observer data (NMFS [2013] includes a discussion of these sources of
717 depletion information).

718

719 Our analysis of the value of information indicates that considerable *imprecision* in depletion estimates does
720 not lead to dramatic loss of yield or increase in the probability of overfishing. *Bias* in depletion, on the other
721 hand, strongly determines performance. This is potentially problematic because of difficulties in acquiring
722 new information about past abundance trends.

723

724 **4.3.2 Natural mortality rate**

725 The DB-SRA, DCAC and F_{MSY}/M ratio methods all rely on an estimate of M , a common input in most stock
726 assessments (the main exception being surplus production models). Although M is an uncertain parameter,
727 stock assessments require only an approximate value. If tentative ages can be determined, covariates such as
728 maximum age and von Bertalanffy growth parameters are estimable from quite small samples; tropical fishes
729 lacking clear age indicators are more difficult. Useful meta-analyses have been published by Pauly (1980),
730 Hoenig (1983), Hewitt and Hoenig (2005), and Gislason et al. (2010), among many others. If uncertainty in
731 the value of M remains problematic, it may suffice to choose a most likely value of M from a simple list of
732 candidate values, e.g., (0.2, 0.1, 0.05, 0.025). Note that many of these data-poor methods fail if $M > 0.2$, and
733 values below 0.025yr^{-1} for M are rare in fish.

734 While DB-SRA and DCAC have low fishery data requirements (historical catches), the remaining inputs are
735 parameters and variables that strongly determine the methods’ outcomes. Although direct estimation of these
736 quantities requires conventional approaches used in data-rich assessments or meta-analyses (e.g., Punt et al.,
737 2011, Zhou et al., 2012, Thorson et al., 2012b), data-poor assessments often require us to postulate values of

738 key parameters by analogy to data-rich cases. Development of appropriate meta-analyses is an active area of
739 fishery research that has gained impetus from the requirements of data-poor assessment methodologies.

740

741 **4.3.3 Current abundance**

742 In instances where it is not possible to estimate current depletion, future data-gathering efforts may focus on
743 the estimation of current abundance which is an input to the F_{MSY}/M , DACS and life-history methods.

744 There are several possible ways to estimate current biomass that differ by cost and the assumptions on which
745 they rely. The most conventional is a “fishery independent” research survey that uses a variety of fishing
746 gears to sample the population from which total biomass may be extrapolated (Doubleday and Rivard, 1981,
747 Gunderson, 1993). In the Gulf of Alaska and the Bering Sea, estimates of abundance from fishery
748 independent surveys are used in the F_{MSY}/M method to set ACLs for several stock complexes such as skates,
749 sculpins, crab, and rockfishes (NPFMC 2012). The principal limitation of surveys is their considerable cost
750 which may not be justified in many data-limited situations, for example where the primary source of
751 exploitation is bycatch. Many species are unlikely to be fully-selected by the survey gear or estimates from
752 density in areas which can be surveyed may be extrapolated incorrectly to areas that cannot be surveyed
753 leading to persistent bias in estimates of abundance. Such bias may dramatically affect the reliability of data-
754 limited methods using these data.

755 An alternative approach to current abundance is to dividing current catch by an estimate of current
756 exploitation rate. If assessments have been carried out for other species, it may be possible to “borrow” their
757 estimated fishing mortality rates. Punt et al. (2011) use this “Robin Hood approach” in simultaneous
758 assessments of multiple species. Two possible direct means of estimating current exploitation rate are a
759 tagging experiment or a catch curve analysis. The concept of mark recapture analysis has a long history in
760 fisheries science and was discussed at length by Beverton and Holt (1957). Tagging may be expensive, but
761 can provide a relatively precise estimate of current fishing mortality rate and abundance. There are often
762 challenges to the ready interpretation of these data, including tag mortality, shedding, reporting and detection
763 rates, and a program may take many years especially if F is low. To obtain exploitation estimates that can be
764 generalised to the population requires knowledge of spatial distribution that may not be available in many
765 data-limited situations. Perhaps the most important limitations of mark recapture analysis is that many

766 species of fish are difficult to tag in sufficient numbers or not suitable candidates due to high post-release
767 mortality rate or tag-induced mortality rate.

768 Catch-curve analysis can also provide estimates of current mortality rates, and is likely to be most successful
769 in cases where fishing mortality rate, recruitment strength and age-vulnerability to fishing can be assumed to
770 be relatively constant over recent years. Catch curve analysis (Ricker, 1975) assumes that after a certain age,
771 individuals experience the same fishing mortality rate, allowing the descending proportion of catch-at-age
772 (or catch-at-length) to be interpreted in terms of total mortality. An estimate of natural mortality rate is
773 needed to separate fishing mortality from the total mortality rate estimated by catch-curve analysis. In a data-
774 limited setting the primary advantage of catch-curve analysis is that it does not require historical data and
775 relies only on catch composition data that can be collected today. Catch curves can be based on age- or
776 length-composition data and can be used to form the basis for control rules for data-limited species (e.g.,
777 Klaer et al., 2012). There are a number of methods to account for temporal variability in recruitment and
778 selectivity if multiple years of age-composition data are available (e.g., Schnute and Haight, 2007). Despite
779 the limitations of catch-curve analysis, it might produce estimates of current biomass that are no more biased
780 or uncertain than the imperfect knowledge of biomass simulated in this analysis. This should be the focus of
781 future simulation evaluation.

782 **4.4 Methods that could not be simulation tested**

783 There are data-limited assessment methods for setting catch limits that could not be simulation tested. These
784 methods either did not provide estimates for OFLs (the methods of Patrick et al., 2009, Martell and Froese,
785 2012, Thorson et al., 2012a, Costello et al., 2012 and Cope and Punt, 2009) or involved expert judgement
786 that could not be simulated (the methods of Berkson et al., 2011 and Punt et al., 2011)

787

788 The method of Martell and Froese (2012) aims to estimate MSY by reconstructing a stock history according
789 to catches and discarding those simulations that cross certain thresholds (e.g., that fall out of a range of
790 current stock depletion such as 5%-95% of unfished biomass). This “MSY depletion method” is theoretically
791 similar to DCAC. A central finding of Martell and Froese (2012) is that MSY may be well defined despite
792 only weak prior information about maximum stock size, stock productivity and current depletion. However,
793 this finding also explains our inability to include this approach in our analysis. While MSY is a theoretical

794 quantity relating to the most productive level of depletion, the OFL is determined by current stock depletion
795 (e.g., it tends to zero as the stock declines). It follows that MSY does not provide a means of setting the OFL
796 without a control rule. Since the OFL can range from much higher than MSY to zero, the success of the
797 method would rely on the control rule. It could be argued that a control rule should also be applied to DCAC
798 since it is also an approximation of MSY. However in line with the recommendations of the PFMC (PFMC,
799 2010) we tested DCAC as a method of determining the OFL without such a control rule.

800 Thorson et al. (2012a) and Costello et al. (2012) use covariate information, such as life history characteristics
801 and landings data to inform a predictive model of current stock depletion. These approaches use correlations
802 between assessed stock status and other covariates to extrapolate the stock status of fisheries that are not
803 assessed. It is possible that these methods could be adapted to provide OFL recommendations. However,
804 doing so would require assumptions about the productivity of the stock with declining biomass (i.e., the
805 shape of the productivity curve). It may be possible to combine these methods or DCAC or the method of
806 Martell and Froese (2012).

807

808 Punt et al. (2011) propose a “Robin Hood” method in which data-rich assessments are used to inform the
809 spawning stock biomass and exploitation history of data-limited stocks that are subject to fishing by the same
810 fleets. A central assumption of this method is that the different stocks have comparable trends in exploitation
811 rate. As such, the method relies on the existence of a contingent data-rich stock and a process to assess
812 whether exploitation rates are similar. The choice of which fleets have the same trends in exploitation rate is
813 based on expert judgement, which prevented a full evaluation of the method.

814

815 Cope and Punt (2009) outline a length-based approach that relates the observed fractions of fish of different
816 classes (e.g., fraction mature) to stock status. While length-based reference points could provide a basis for
817 designing control rules that provide OFL recommendations, these rules have yet to be established (Cope and
818 Punt, 2009).

819 **4.5 Limitations**

820 At the center of this analysis are assumptions about how accurately and precisely the inputs to the data-
821 limited methods may be quantified. It should be emphasized that the results are a product of the specific

822 conditions of the simulation. For example, we may have found that methods which rely on M performed
823 substantially better had the extent of error associated with M been assumed to be unrealistically low.

824

825 The objective of this research was to evaluate the impact of the data-limited methods regardless of the rate of
826 compliance. In all of the simulations we assumed that the ABC recommendations were taken as catch and no
827 implementation error was simulated. In practice, there are often overages or shortfalls that affect the level of
828 future catch limits. It is possible that implementation error may interact with some data-limited methods and
829 alter their relative performance. However, since all methods provide the same type of advice (i.e., catch
830 limits) it is probable that this additional source of error would have had a comparable impact across methods
831 and would limit the generality of the results while reducing the clarity of the inter-method comparisons.

832 **4.6 Conclusions and recommendations**

- 833 • In circumstances where only fishery catch data are available, this simulation evaluation indicates that use
834 of average catch methods such as median catch over the most recent 10 years or third highest catch
835 cannot be expected to provide a better basis for management than maintaining current catch or effort
836 levels. These methods often perform even worse than the status quo methods of current catch or current
837 effort when biomass starts below B_{MSY} . However, the catch-based methods appear to provide performance
838 more comparable to that of the other methods if it can be established that a stock is above B_{MSY} .
- 839 • Additional information regarding depletion, historical effort, or current abundance can be very valuable.
840 Our analysis points to large expected gains in yield for all stock types (except high- M stocks such as
841 butterfish) when stocks are heavily depleted given information about depletion or trend in relative
842 abundance, with more modest gains for less depleted stocks. When considering how to obtain data in
843 addition to historical catch, perhaps the most cost-effective avenue for investigation is the availability of
844 unprocessed data. For example, fishing effort data that may be used to calculate an index of historical
845 abundance or for estimating current depletion. Multispecies surveys may also be available from which a
846 time-series of abundance could be constructed (e.g., MARMAP, 2013; West Coast trawl surveys NMFS,
847 2013). A research priority is summarizing these data sources and characterising stocks according to
848 uncertainty regarding stock status and the potential benefits of obtaining additional data. Where historical
849 abundance trends or effort data are not available there is an onus on the collection of current abundance

850 information, for example using fishery independent surveys, catch curve analysis or tagging studies.

851 Simulation evaluation may offer a basis for determining the cost-benefit of new data-collection programs

852 by quantifying the potential for additional long-term yields and the probability of overfishing.

853 • The mixed performance of the delay-difference methods provides food for thought for those analysts

854 seeking to evaluate data-limited methods by comparison with stock assessments. The delay-difference

855 models applied in this analysis assumed perfect knowledge of historical effort, growth, natural mortality

856 rate, and the age that individuals are vulnerable to fishing. Nevertheless, these assessments assume

857 stationary stock dynamics and a linear relationship between historical fishing effort and fishing mortality

858 rate, assumptions that are commonly violated in these simulations. That performance for this method was

859 “mixed” runs contrary to the view of data-rich stock assessments as a “gold standard” against which other

860 approaches may be compared. Our simulation evaluation also confirms that classifying stocks solely

861 according to the amount and types of data available may not be appropriate. A large quantity of data is no

862 guarantee of reliable information on which to base decision making (data-rich stocks are often

863 information poor). The way in which data inform management recommendations relies to a large extent

864 on the validity of the assumptions of the assessment tool. For example, detailed historical data for a short-

865 lived species such as butterfish should not necessarily motivate the use of a conventional data-rich

866 assessment approach that may offer less reliable management advice than a simpler approach using a

867 smaller amount of data that instead, provide information about current stock characteristics.

868 • Some of the terminology surrounding data-limited methods has the potential to be strongly misleading.

869 One example is the term P^* (probability of overfishing). This simulation study and Punt et al. (2012)

870 found that P^* s of 25% and 50% rarely corresponded to these probabilities of overfishing. Nor did a 25%

871 P^* rule lead to half the probability of overfishing exhibited by a 50% P^* rule. Based on this terminology,

872 decision makers may be led to believe they are choosing a specific outcome and this simulation

873 evaluation reveals that this may not be the case.

874 • We have evaluated a broad suite of data-limited methods. Certain data-limited methods (e.g., the ‘Robin

875 Hood’ method, the ORCS approach, PSA analysis) have been proposed, but could not be simulation-

876 tested. We recommend that editors of journals who consider publishing new data-poor methods request

877 authors to minimally outline how their method can be tested. Ideally, a reference set of simulation data

878 sets should be made available to allow the results of this paper to be supplemented with those for new
879 data-limited methods.

880 • Finally, the focus of this paper is on methods that have been identified for use in the management of fish
881 stocks in U.S. waters. However, establishing data-limited methods is particularly relevant to developing
882 countries where there is often less complete reporting of fishery data and fewer resources dedicated to
883 analysis. Moreover, a broader suite of types of assessment methods could be examined for countries
884 which mandate use of control rules, but are less prescriptive regarding the structure of control rules than
885 the U.S. (see, for example, Smith et al., 2009).

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890

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- 1 Table 1. A summary table of the methods tested in this management strategy evaluation, including nine methods currently in use in the management of stocks in U.S.
- 2 fishery management plans (M1-M9), 12 alternative methods described in the peer-reviewed literature (A1-A12) and four reference methods (R1-R4).

Type	Code	Name	OFL Setting	ABC Control Rule	Source
Static Methods					
Catch-Based (Static)	M1	Median Catch - 3 Years	Median catch over last 3 years	None	MAFMC
	M2	Median Catch - 10 Years	Median catch over last 10 years	None	SAFMC
	M3	3rd Highest Catch	3rd highest catch over last 10 years	None	SAFMC
Depletion-Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B ₀) - 69.4% scalar	Median of OFL distribution	69.4% scalar	PFMC (Dick & MacCall 2011)
	M5	DB-SRA (Depletion Fixed @ 40%B ₀) - 83.4% scalar	Median of OFL distribution	83.4% scalar	PFMC (Dick & MacCall 2011)
	M6	DB-SRA (Depletion Fixed @ 40%B ₀) - 91.3% scalar	Median of OFL distribution	91.3% scalar	PFMC (Dick & MacCall 2011)
	M7	DCAC (Depletion Fixed @ 40%B ₀) - 69.4% scalar	Median of OFL distribution	69.4% scalar	PFMC (Dick & MacCall 2010)
	M8	DCAC (Depletion Fixed @ 40%B ₀) - 83.4% scalar	Median of OFL distribution	83.4% scalar	PFMC (Dick & MacCall 2010)
	M9	DCAC (Fixed Depletion @ 40%B ₀) - 91.3% scalar	Median of OFL distribution	91.3% scalar	PFMC (Dick & MacCall 2010)
Dynamic Methods					
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	0.5, 1.0, or 2.0 X mean landings	75% scalar	Berkson et al. 2011
	A2	Depletion Adjusted Catch Scalar - 100% scalar	0.5, 1.0, or 2.0 X mean landings	100% scalar	Berkson et al. 2011
Depletion-Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	Stochastic model output	25% P*	Dick & MacCall 2011
	A4	DB-SRA (Depletion Adjusted) - 50% P*	Stochastic model output	50% P*	Dick & MacCall 2011
	A5	DCAC (Depletion Adjusted) - 25% P*	Stochastic model output	25% P*	Dick & MacCall 2010
	A6	DCAC (Depletion Adjusted) - 50% P*	Stochastic model output	50% P*	Dick & MacCall 2010
Abundance-Based (Dynamic)	A7	Life History Analysis - 75% scalar	F _{MSY} x abundance	75% scalar	Beddington & Kirkwood 2005
	A8	Life History Analysis - 100% scalar	F _{MSY} x abundance	100% scalar	Beddington & Kirkwood 2005
	A9	F _{MSY} /M (Low) - 75% scalar	F _{MSY} @ 0.5M x abundance	75% scalar	Gulland 1971, Walters & Martell 2002
	A10	F _{MSY} /M (Low) - 100% scalar	F _{MSY} @ 0.5M x abundance	100% scalar	Gulland 1971, Walters & Martell 2002
	A11	F _{MSY} /M (Hi) - 75% scalar	F _{MSY} @ 0.8M x abundance	75% scalar	Gulland 1971, Walters & Martell 2002
	A12	F _{MSY} /M (Hi) - 100% scalar	F _{MSY} @ 0.8M x abundance	100% scalar	Gulland 1971, Walters & Martell 2002
Reference Cases					
Stock Assessment (Dynamic)	R1	Delay-Difference - 75% scalar	Delay-Difference Assessment	75% scalar	Deriso 1980, Schnute 1985
	R2	Delay-Difference - 100% scalar	Delay-Difference Assessment	100% scalar	Deriso 1980, Schnute 1985
Status Quo (Static)	R3	Current Catch	Catch in last simulated year	None	N/A
	R4	Current Effort	Effort in last simulated year	None	N/A

4 Table 2. The data requirements or inputs of the data-limited methods tested in this evaluation. These include a time series of historical catches (Catch), current stock
5 size relative to unfished condition (Depltn), the ratio of fishing mortality rate at maximum sustainable yield to the natural mortality rate (F_{MSY}/M), biomass at
6 maximum sustainable yield relative to unfished biomass (B_{MSY}/B_0), natural mortality rate (M), median age at maturity, current biomass, the rate parameter K of the
7 von Bertalanffy growth equation (Von Bert. K) and the mean length at first capture.

Type	Code	Name	Catch	Depltn.	F_{MSY}/M	B_{MSY}/B_0	M	Age at 50% Maturity	Current biomass	Von Bert. K	Length-at-first capture
Static Methods											
Catch-Based (Static)	M1	Mean Catch - 3 Years	■								
	M2	Median Catch - 10 Years	■								
	M3	3rd Highest Catch	■								
Depletion-Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B ₀) - 69.4% scalar	■		■	■	■	■			
	M5	DB-SRA (Depletion Fixed @ 40%B ₀) - 83.4% scalar	■		■	■	■	■			
	M6	DB-SRA (Depletion Fixed @ 40%B ₀) - 91.3% scalar	■		■	■	■	■			
	M7	DCAC (Depletion Fixed @ 40%B ₀) - 69.4% scalar	■		■	■	■	■			
	M8	DCAC (Depletion Fixed @ 40%B ₀) - 83.4% scalar	■		■	■	■	■			
	M9	DCAC (Fixed Depletion @ 40%B ₀) - 91.3% scalar	■		■	■	■	■			
Dynamic Methods											
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	■	■							
	A2	Depletion Adjusted Catch Scalar - 100% scalar	■	■							
Depletion-Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	■	■	■	■	■	■			
	A4	DB-SRA (Depletion Adjusted) - 50% P*	■	■	■	■	■	■			
	A5	DCAC (Depletion Adjusted) - 25% P*	■	■	■	■	■	■			
	A6	DCAC (Depletion Adjusted) - 50% P*	■	■	■	■	■	■			
Abundance-Based (Dynamic)	A7	Life History Analysis - 75% scalar							■	■	■
	A8	Life History Analysis - 100% scalar							■	■	■
	A9	F_{MSY}/M (Low) - 75% scalar					■		■		
	A10	F_{MSY}/M (Low) - 100% scalar					■		■		
	A11	F_{MSY}/M (Hi) - 75% scalar					■		■		
	A12	F_{MSY}/M (Hi) - 100% scalar					■		■		
Reference Cases											
Stock Assessment (Dynamic)	R1	Delay-Difference - 75% scalar	■					■		■	■
	R2	Delay-Difference - 100% scalar	■					■		■	■
Status Quo (Static)	R3	Current Catch	■					■		■	■
	R4	Current Effort	■					■		■	■

9 Table 3. Summary of the bias /error parameters and related distributions that control the accuracy and
 10 imprecision of knowledge of the simulated system that is subsequently used by the data-limited methods and
 11 harvest control rules. The log-normal distribution described in the table below ($\sim\text{LN}(\mu, CV)$) is the exponent
 12 of the normal distribution with mean and standard deviation ($\text{sd} = \text{CV} \times \text{mean}$) parameters:

13 $N\left(-0.5\log(1 + \text{sd}^2 / \mu^2), \sqrt{\log(1 + \text{sd}^2 / \mu^2)}\right)$.

Variable	Symbol	Related functions	All stocks
The coefficient of variation of the log-normally distributed bias in natural mortality rate M	CV_M	$M_{obs} = M \times \mu_M$ $\mu_M \sim \text{dlnorm}(\mu=1, CV_M)$	0.5
The coefficient of variation of the log-normally distributed bias in von Bertalanffy growth rate parameter K	CV_K	$K_{obs} = K \times \mu_K$ $\mu_K \sim \text{dlnorm}(\mu=1, CV_K)$	0.2
The coefficient of variation of the log-normally distributed bias in length at first capture, L_c	CV_{L_c}	$L_{c\ obs} = L_c \times \mu_{L_c}$ $\mu_{L_c} \sim \text{dlnorm}(\mu=1, CV_{L_c})$	0.5
The coefficient of variation of the log-normally distributed bias in biomass at maximum sustainable yield relative to unfished B_{peak} (B_{MSY}/B_0)	$CV_{B_{peak}}$	$B_{peak\ obs} = B_{peak} \times \mu_{B_{peak}}$ $\mu_{B_{peak}} \sim \text{dlnorm}(\mu=1, CV_{B_{peak}})$	0.2
The coefficient of variation of the log-normally distributed bias in the ratio of maximum sustainable fishing mortality rate to natural mortality rate c	CV_c	$c_{obs} = c \times \mu_c$ $\mu_c \sim \text{dlnorm}(\mu=1, CV_c)$	0.2
The coefficient of variation of the log-normally distributed bias in the age at first maturity Am	CV_{Am}	$Am_{obs} = Am \times \mu_{Am}$ $\mu_{Am} \sim \text{dlnorm}(\mu=1, CV_{Am})$	0.2
The coefficient of variation of the log-normally distributed bias in the current level of stock depletion D (B_{cur}/B_0)	CV_D	$D_{obs} = D \times j_D$ $j_D \sim \text{dlnorm}(\mu_D, \sigma_D)$ $\mu_D \sim \text{dlnorm}(\mu=1, CV_D)$	1
The maximum coefficient of variation for log-normal error around bias in current stock depletion μ_D for projected years	σ_{maxD}	$D_{obs} = D \times j_D$ $j_D \sim \text{dlnorm}(\mu_D, \sigma_D)$ $\sigma_D \sim U(0, \sigma_{maxD})$	2
The coefficient of variation of the log-normally distributed bias in the current stock level B_{cur}	$CV_{B_{cur}}$	$B_{cur\ obs} = B_{cur} \times j_{B_{cur}}$ $j_{B_{cur}} \sim \text{dlnorm}(\mu_{B_{cur}}, \sigma_{B_{cur}})$ $\mu_{B_{cur}} \sim \text{dlnorm}(\mu=1, CV_{B_{cur}})$	1
The maximum coefficient of variation for log-normal error around bias $\mu_{B_{cur}}$ for projected years	$\sigma_{maxB_{cur}}$	$B_{cur\ obs} = B_{cur} \times j_{B_{cur}}$ $j_{B_{cur}} \sim \text{dlnorm}(\mu_{B_{cur}}, \sigma_{B_{cur}})$ $\sigma_{B_{cur}} \sim U(0, \sigma_{maxB_{cur}})$	2

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16 Table 4. Overfishing, stock status and yield performance metrics for simulations starting below 50% of B_{MSY} . All of the numbers represent a percentage. The
17 probability of overfishing (P_{OF}) is the fraction of years (across all simulations and all of their projection years) for which fishing mortality rate exceeds F_{MSY} .
18 ‘ B/B_{MSY} ’ is the mean biomass (across all simulations and all of their projection years) divided by biomass at maximum sustainable yield. ‘Yield’ is the mean relative
19 yield over the last five years of the projection (the yield of a simulation over the last five years of the projection divided by that of the F_{ref} policy). Dark grey shading
20 reflects poor scores (P_{OF} greater than 50%, B/B_{MSY} less than 50%, Yield less than 25%). Light grey shading reflects intermediate scores (P_{OF} greater than 25%,
21 B/B_{MSY} less than 100%, Yield less than 50%).

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Type	Code	Name	Mackerel			Butterfish			Snapper			Porgy			Sole			Rockfish		
			P _{OF}	B/B _{MSY}	Yield															
Catch-Based (Static)	M1	Median Catch - 3 Years	82	22	18	31	103	42	81	29	18	74	39	23	80	31	17	90	14	9
	M2	Median Catch - 10 Years	89	14	12	43	88	46	91	16	10	85	26	17	91	17	9	95	8	5
	M3	3rd Highest Catch	93	10	8	61	67	48	94	9	4	91	16	9	94	9	3	97	5	2
Depletion- Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B0) - 69.4% scalar	74	32	20	48	78	43	26	98	22	68	47	25	57	63	22	31	69	23
	M5	DB-SRA (Depletion Fixed @ 40%B0) - 83.4% scalar	81	25	16	54	71	43	33	88	24	77	35	20	67	49	20	38	63	24
	M6	DB-SRA (Depletion Fixed @ 40%B0) - 91.3% scalar	83	22	14	57	67	42	37	83	24	81	30	18	71	42	18	41	60	24
	M7	DCAC (Depletion Fixed @ 40%B0) - 69.4% scalar	69	38	23	53	75	46	24	102	22	62	55	28	49	73	24	29	71	23
	M8	DCAC (Depletion Fixed @ 40%B0) - 83.4% scalar	77	29	19	60	66	48	31	92	24	72	42	24	61	58	23	36	65	24
	M9	DCAC (Fixed Depletion @ 40%B0) - 91.3% scalar	80	26	17	64	61	49	34	86	25	77	36	22	66	50	21	39	62	25
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	59	39	37	36	92	57	41	67	47	45	61	47	49	64	40	60	36	34
	A2	Depletion Adjusted Catch Scalar - 100% scalar	69	32	32	43	83	59	52	55	45	56	50	42	59	52	34	73	27	26
Depletion- Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	13	67	64	21	105	41	7	122	77	16	90	77	21	99	67	5	85	48
	A4	DB-SRA (Depletion Adjusted) - 50% P*	21	60	69	26	98	46	12	110	97	24	81	77	29	88	70	9	75	64
	A5	DCAC (Depletion Adjusted) - 25% P*	78	26	27	67	58	52	41	74	40	73	40	31	78	34	23	59	42	37
	A6	DCAC (Depletion Adjusted) - 50% P*	87	18	20	68	57	50	56	56	37	83	29	23	86	23	17	75	30	31
Abundance- Based (Dynamic)	A7	Life History Analysis - 75% scalar	56	38	58	18	110	59	48	59	68	36	74	69	30	89	63	50	43	64
	A8	Life History Analysis - 100% scalar	62	31	49	25	102	63	55	49	61	44	64	67	39	76	62	57	36	58
	A9	FMSY/M (Low) - 75% scalar	27	64	64	25	102	63	8	120	50	19	96	61	12	117	53	14	77	57
	A10	FMSY/M (Low) - 100% scalar	34	58	65	32	94	66	12	112	57	25	87	64	18	107	58	20	71	62
	A11	FMSY/M (Hi) - 75% scalar	37	55	66	34	92	66	14	107	61	29	83	65	21	102	60	24	68	65
	A12	FMSY/M (Hi) - 100% scalar	45	48	64	41	84	66	21	97	66	36	73	66	29	91	61	31	61	67
Stock Assessment	R1	Delay-Difference - 75% scalar	20	69	38	26	100	39	3	142	17	19	100	49	28	99	82	4	92	26
R2	Delay-Difference - 100% scalar	28	63	36	27	97	36	6	138	20	26	92	46	44	81	75	8	88	29	
Status Quo (Static)	R3	Current Catch	82	22	18	35	99	44	81	29	18	74	39	23	80	31	17	90	14	9
	R4	Current Effort	91	16	29	74	54	61	95	19	36	93	23	38	95	17	25	95	14	25

24 Table 5. As for Table 4, except the simulations start between 50% and 100% of B_{MSY} .

Type	Code	Name	Mackerel			Butterfish			Snapper			Porgy			Sole			Rockfish		
			P _{OF}	B/B _{MSY}	Yield															
Catch-Based (Static)	M1	Median Catch - 3 Years	56	76	51	24	126	59	62	72	47	53	84	49	60	76	47	74	54	37
	M2	Median Catch - 10 Years	63	68	53	29	119	67	72	60	46	61	75	50	68	67	51	83	43	32
	M3	3rd Highest Catch	76	51	40	49	97	70	83	43	30	76	54	36	85	45	29	90	31	19
Depletion- Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B0) - 69.4% scalar	11	128	53	27	122	62	1	174	27	16	132	55	6	152	46	1	150	23
	M5	DB-SRA (Depletion Fixed @ 40%B0) - 83.4% scalar	22	115	59	37	111	65	3	167	32	30	115	59	14	137	53	3	145	28
	M6	DB-SRA (Depletion Fixed @ 40%B0) - 91.3% scalar	29	107	61	42	105	66	5	162	35	37	105	58	21	128	56	4	143	31
	M7	DCAC (Depletion Fixed @ 40%B0) - 69.4% scalar	6	135	47	15	135	60	0	177	25	9	143	50	2	161	39	0	152	22
	M8	DCAC (Depletion Fixed @ 40%B0) - 83.4% scalar	13	125	56	23	124	68	2	170	30	19	128	58	6	149	49	1	148	27
	M9	DCAC (Fixed Depletion @ 40%B0) - 91.3% scalar	19	118	60	28	118	71	3	166	34	26	119	61	10	142	53	2	145	29
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	35	92	55	25	125	69	31	106	61	32	106	59	36	102	55	35	82	53
	A2	Depletion Adjusted Catch Scalar - 100% scalar	44	78	55	32	115	73	41	89	59	42	91	56	46	84	50	45	68	49
Depletion- Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	22	108	65	27	124	56	10	155	80	21	122	73	29	117	56	8	134	56
	A4	DB-SRA (Depletion Adjusted) - 50% P*	30	98	76	32	117	60	18	138	104	29	111	76	37	105	61	14	114	74
	A5	DCAC (Depletion Adjusted) - 25% P*	21	110	68	33	113	75	6	146	57	25	117	68	20	118	72	12	117	61
	A6	DCAC (Depletion Adjusted) - 50% P*	30	100	73	35	111	75	11	133	64	35	104	69	30	107	75	21	105	69
Abundance- Based (Dynamic)	A7	Life History Analysis - 75% scalar	47	80	63	11	143	55	46	84	76	32	111	75	27	121	68	47	73	66
	A8	Life History Analysis - 100% scalar	54	67	57	16	135	62	54	70	69	41	97	73	36	106	67	55	61	59
	A9	FMSY/M (Low) - 75% scalar	17	128	59	17	134	61	6	165	57	16	141	65	11	156	54	11	131	56
	A10	FMSY/M (Low) - 100% scalar	24	117	63	24	125	66	10	155	66	22	129	69	16	144	59	16	121	63
	A11	FMSY/M (Hi) - 75% scalar	27	111	64	25	123	68	13	149	69	26	123	71	19	137	62	20	116	66
	A12	FMSY/M (Hi) - 100% scalar	35	99	65	33	114	71	19	136	75	34	109	72	27	123	64	27	105	69
Stock Assessment	R1	Delay-Difference - 75% scalar	33	104	46	36	115	40	9	166	33	26	127	49	44	98	65	11	131	45
R2	Delay-Difference - 100% scalar	43	91	39	38	111	39	14	158	36	34	114	43	61	77	47	19	121	46	
Status Quo (Static)	R3	Current Catch	56	76	51	31	118	65	62	72	47	53	84	48	60	76	47	74	54	37
	R4	Current Effort	67	70	76	42	101	80	74	68	81	70	72	79	78	69	81	78	61	74

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27 Table 6. As for Table 4, except the simulations start between 100% and 150% of B_{MSY} .

Type	Code	Name	Mackerel			Butterfish			Snapper			Porgy			Sole			Rockfish		
			P _{OF}	B/B _{MSY}	Yield															
Catch-Based (Static)	M1	Median Catch - 3 Years	26	130	65	26	129	61	34	122	77	29	130	63	26	130	70	43	109	67
	M2	Median Catch - 10 Years	25	128	76	27	127	69	34	116	86	29	127	73	22	128	85	47	103	76
	M3	3rd Highest Catch	41	109	72	46	104	72	52	96	77	45	104	66	44	104	78	62	85	63
Depletion- Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B0) - 69.4% scalar	1	176	43	22	135	64	0	209	24	2	178	54	0	190	41	0	193	17
	M5	DB-SRA (Depletion Fixed @ 40%B0) - 83.4% scalar	2	168	53	31	124	67	0	204	29	5	166	65	0	180	51	0	190	21
	M6	DB-SRA (Depletion Fixed @ 40%B0) - 91.3% scalar	4	163	58	36	118	68	0	201	32	9	159	70	1	174	57	0	188	23
	M7	DCAC (Depletion Fixed @ 40%B0) - 69.4% scalar	0	181	37	12	146	61	0	211	22	0	186	46	0	196	35	0	195	16
	M8	DCAC (Depletion Fixed @ 40%B0) - 83.4% scalar	1	174	46	19	137	69	0	206	27	2	176	57	0	187	44	0	192	20
	M9	DCAC (Fixed Depletion @ 40%B0) - 91.3% scalar	1	170	51	23	131	73	0	204	30	3	169	63	0	182	49	0	190	22
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	28	128	61	21	134	68	24	139	71	26	136	64	28	135	64	27	116	63
	A2	Depletion Adjusted Catch Scalar - 100% scalar	36	110	60	30	123	74	30	123	73	34	119	62	35	116	62	38	99	59
Depletion- Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	26	120	54	25	132	56	11	174	66	22	133	63	33	126	53	9	159	55
	A4	DB-SRA (Depletion Adjusted) - 50% P*	35	107	58	29	125	62	18	152	89	30	121	61	40	115	59	14	132	73
	A5	DCAC (Depletion Adjusted) - 25% P*	3	158	65	27	126	77	1	182	57	5	163	70	1	162	69	3	162	55
	A6	DCAC (Depletion Adjusted) - 50% P*	4	152	71	28	124	77	1	174	65	7	155	76	2	156	74	4	154	64
Abundance- Based (Dynamic)	A7	Life History Analysis - 75% scalar	46	97	59	9	151	52	48	97	81	30	131	72	28	134	64	47	91	69
	A8	Life History Analysis - 100% scalar	53	83	53	15	143	59	55	83	76	38	115	71	36	117	62	55	76	61
	A9	FMSY/M (Low) - 75% scalar	15	155	57	17	141	59	8	185	65	15	163	62	11	172	53	11	160	56
	A10	FMSY/M (Low) - 100% scalar	22	142	61	23	132	65	12	174	73	21	150	66	17	159	57	16	149	63
	A11	FMSY/M (Hi) - 75% scalar	25	136	62	25	130	66	15	167	76	24	143	67	20	152	59	19	142	67
	A12	FMSY/M (Hi) - 100% scalar	33	122	63	32	121	71	20	154	82	31	128	68	28	136	60	26	129	71
Stock Assessment	R1	Delay-Difference - 75% scalar	32	121	39	37	118	44	13	169	36	24	140	42	38	110	50	19	145	37
	R2	Delay-Difference - 100% scalar	40	107	38	41	114	41	15	158	36	30	128	43	49	91	47	27	129	39
Status Quo (Static)	R3	Current Catch	26	130	65	37	118	69	34	122	78	29	130	63	26	130	70	43	109	67
	R4	Current Effort	22	130	81	33	117	75	27	122	96	27	127	86	21	128	89	34	118	85

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31 Table 7. Projected biomass for simulations starting below 50% B_{MSY} . All of the numbers represent a percentage. The probability of biomass increasing ‘ P_{inc} ’ is the
32 fraction of projected simulations for which average biomass in the last three years of the projection is larger than average biomass for the last three years of the
33 historical simulation. ‘ B_{end} ’ is the mean biomass over the final three years of the projection divided by B_{MSY} average over all simulations. The probability of ending
34 below 50% B_{MSY} ‘ $P_{<50}$ ’ is the fraction of runs for which the mean biomass of the last three projected years is below 50% B_{MSY} . Similarly, $P_{<10}$ is the fraction of runs
35 ending below 10% B_{MSY} . Dark grey shading reflects poor scores (P_{inc} less than 25%, B_{end} less than 50%, $P_{<50}$ greater than 50%, $P_{<10}$ greater than 25%). Light grey
36 shading reflects intermediate scores (P_{inc} less than 50%, B_{end} less than 100%, $P_{<50}$ greater than 25%, $P_{<10}$ greater than 10%).

37

Type	Code	Name	Mackerel				Butterfish				Snapper				Porgy				Sole				Rockfish			
			P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}
Catch-Based (Static)	M1	Median Catch - 3 Years	25	28	81	73	74	119	28	19	29	40	75	68	38	55	66	59	30	44	71	68	13	11	91	82
	M2	Median Catch - 10 Years	13	14	89	84	65	101	38	27	12	16	89	85	23	30	80	74	13	17	88	85	6	5	96	91
	M3	3rd Highest Catch	7	7	95	92	50	76	52	40	5	6	96	94	11	15	90	87	5	6	95	95	2	2	99	95
Depletion- Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B0) - 69.4% scalar	32	46	70	64	58	86	47	31	82	172	19	18	42	68	60	55	55	99	46	45	76	73	40	22
	M5	DB-SRA (Depletion Fixed @ 40%B0) - 83.4% scalar	23	33	79	74	53	78	52	36	76	152	26	23	30	47	71	67	42	74	58	57	71	66	45	26
	M6	DB-SRA (Depletion Fixed @ 40%B0) - 91.3% scalar	20	27	82	78	51	73	54	38	72	142	30	27	25	38	76	72	36	63	64	62	68	63	47	29
	M7	DCAC (Depletion Fixed @ 40%B0) - 69.4% scalar	38	56	65	59	52	80	49	41	84	178	17	16	51	84	51	46	63	118	37	36	78	75	38	20
	M8	DCAC (Depletion Fixed @ 40%B0) - 83.4% scalar	29	41	74	68	45	69	56	45	79	159	23	20	38	60	64	58	51	90	49	48	73	68	43	24
	M9	DCAC (Fixed Depletion @ 40%B0) - 91.3% scalar	24	34	79	73	42	63	60	48	76	149	27	23	32	48	69	65	44	77	56	54	70	65	45	27
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	45	54	63	51	67	98	37	21	66	102	38	31	64	87	44	30	58	89	45	39	48	36	69	44
	A2	Depletion Adjusted Catch Scalar - 100% scalar	34	41	72	62	59	85	45	27	55	80	50	42	52	68	55	41	47	69	56	50	34	26	78	57
Depletion- Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	84	97	36	14	81	117	26	7	88	187	15	7	83	126	25	9	72	129	32	24	95	94	23	4
	A4	DB-SRA (Depletion Adjusted) - 50% P*	80	85	42	20	76	107	31	11	81	159	24	14	77	111	31	13	67	114	38	29	89	84	30	8
	A5	DCAC (Depletion Adjusted) - 25% P*	30	33	75	65	41	59	62	48	74	124	29	24	40	55	63	56	33	47	67	64	56	42	61	37
	A6	DCAC (Depletion Adjusted) - 50% P*	18	20	85	77	39	57	63	50	60	90	43	37	26	35	76	69	23	28	79	75	38	29	74	51
Abundance- Based (Dynamic)	A7	Life History Analysis - 75% scalar	48	49	67	47	83	119	24	10	63	82	48	26	77	104	34	14	84	128	22	12	63	45	63	26
	A8	Life History Analysis - 100% scalar	38	38	73	57	79	109	29	12	52	65	59	38	69	87	44	22	75	107	31	20	52	37	71	37
	A9	FMSY/M (Low) - 75% scalar	82	95	39	17	78	108	29	13	98	196	5	1	92	143	17	5	97	176	6	2	96	84	30	4
	A10	FMSY/M (Low) - 100% scalar	75	84	45	23	72	98	35	17	96	181	8	2	86	128	23	8	93	160	11	4	92	77	34	6
	A11	FMSY/M (Hi) - 75% scalar	71	78	48	27	71	96	37	18	95	171	10	2	83	120	26	11	91	150	13	7	90	73	37	7
	A12	FMSY/M (Hi) - 100% scalar	63	67	55	34	66	86	41	22	91	152	15	5	77	104	34	17	85	131	20	12	84	66	44	12
Stock Assessment	R1	Delay-Difference - 75% scalar	87	109	31	12	77	118	30	14	98	245	2	1	88	153	18	7	90	142	13	5	99	100	18	2
R2	Delay-Difference - 100% scalar	79	98	39	18	75	117	31	15	97	238	4	2	81	138	28	13	75	113	31	16	98	96	21	2	
Status Quo (Static)	R3	Current Catch	25	28	81	73	70	112	33	23	28	40	75	69	37	54	66	60	30	44	71	68	13	11	91	82
	R4	Current Effort	16	15	91	68	45	50	63	35	14	17	93	53	23	21	87	50	12	15	93	61	10	12	94	66

39 Table 8. As for Table 7, except the simulations start between 50% and 100% of B_{MSY} .

Type	Code	Name	Mackerel				Butterfish				Snapper				Porgy				Sole				Rockfish			
			P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}
Catch-Based (Static)	M1	Median Catch - 3 Years	46	77	47	38	64	136	18	9	42	78	50	40	52	94	44	36	47	79	47	41	28	48	60	41
	M2	Median Catch - 10 Years	39	64	53	43	59	121	25	12	31	56	61	49	44	78	50	41	40	63	52	43	17	35	70	47
	M3	3rd Highest Catch	23	40	69	61	46	94	39	21	17	31	76	66	25	46	69	62	17	29	77	70	9	21	83	65
Depletion- Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B0) - 69.4% scalar	90	161	7	3	57	121	26	13	99	251	0	0	88	172	10	6	98	202	1	1	99	162	0	0
	M5	DB-SRA (Depletion Fixed @ 40%B0) - 83.4% scalar	81	140	14	9	51	107	32	17	97	238	2	1	75	143	20	15	93	179	6	4	98	156	1	0
	M6	DB-SRA (Depletion Fixed @ 40%B0) - 91.3% scalar	73	126	20	13	48	100	37	19	96	230	3	2	67	126	28	21	87	164	10	7	96	153	2	0
	M7	DCAC (Depletion Fixed @ 40%B0) - 69.4% scalar	94	173	4	1	65	137	18	9	99	256	0	0	94	191	5	2	100	216	0	0	99	164	0	0
	M8	DCAC (Depletion Fixed @ 40%B0) - 83.4% scalar	88	156	8	4	58	122	25	13	98	244	0	0	86	166	11	7	99	198	1	1	99	159	1	0
	M9	DCAC (Fixed Depletion @ 40%B0) - 91.3% scalar	83	145	11	7	54	114	29	16	98	237	1	0	79	150	16	11	96	186	2	2	98	156	1	0
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	60	104	32	22	61	128	21	7	67	136	27	18	66	126	27	17	64	117	30	24	54	82	36	18
	A2	Depletion Adjusted Catch Scalar - 100% scalar	48	82	44	34	56	116	27	11	56	109	37	30	55	102	39	27	50	90	44	37	43	66	47	28
Depletion- Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	61	115	34	22	62	131	22	6	77	197	17	8	64	136	29	13	54	116	42	33	85	147	10	3
	A4	DB-SRA (Depletion Adjusted) - 50% P*	54	99	41	31	58	123	26	7	66	164	28	18	57	118	37	19	48	100	48	41	71	123	23	10
	A5	DCAC (Depletion Adjusted) - 25% P*	84	132	11	5	51	106	32	17	95	199	3	1	81	146	14	8	91	149	6	3	91	124	4	0
	A6	DCAC (Depletion Adjusted) - 50% P*	75	116	17	9	49	104	34	18	90	177	5	2	72	125	22	15	85	130	11	6	83	109	8	1
Abundance- Based (Dynamic)	A7	Life History Analysis - 75% scalar	45	82	46	31	70	148	12	2	45	91	44	22	66	128	26	9	74	139	18	9	46	73	41	17
	A8	Life History Analysis - 100% scalar	36	66	57	41	66	140	15	4	35	72	54	32	57	108	35	16	62	116	29	16	35	59	53	27
	A9	FMSY/M (Low) - 75% scalar	82	151	12	5	66	138	16	4	94	222	2	1	84	174	10	3	92	190	5	2	90	141	5	1
	A10	FMSY/M (Low) - 100% scalar	74	135	19	9	62	128	21	6	90	204	4	1	77	155	16	5	86	173	9	4	85	130	9	2
	A11	FMSY/M (Hi) - 75% scalar	70	127	23	11	60	126	21	7	88	193	6	1	73	146	20	7	83	163	12	6	81	123	11	3
	A12	FMSY/M (Hi) - 100% scalar	60	109	31	17	56	115	26	9	81	172	11	2	65	126	28	13	74	142	20	10	72	110	17	5
Stock Assessment	R1	Delay-Difference - 75% scalar	66	121	28	22	62	132	26	11	89	238	8	5	70	153	25	16	58	100	35	28	90	143	7	5
	R2	Delay-Difference - 100% scalar	53	101	40	32	61	130	28	12	85	225	12	8	62	138	32	22	40	74	52	43	84	131	12	8
Status Quo (Static)	R3	Current Catch	46	77	47	38	55	114	29	15	42	78	50	40	51	93	45	38	47	79	47	41	28	48	60	41
	R4	Current Effort	38	69	40	8	49	98	31	8	32	68	41	3	40	73	39	6	34	69	36	4	24	58	50	4

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42 Table 3. As for Table 7, except the simulations start between 100% and 150% of B_{MSY} .

Type	Code	Name	Mackerel				Butterfish				Snapper				Porgy				Sole				Rockfish			
			P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	B _{end}	P _{<50}	P _{<10}	P _{inc}	d	P _{<50}	P _{<10}
Catch-Based (Static)	M1	Median Catch - 3 Years	55	129	21	16	49	134	17	9	46	120	29	21	55	131	28	20	56	128	20	15	39	106	22	11
	M2	Median Catch - 10 Years	52	125	19	12	43	123	23	10	43	109	27	18	51	124	27	18	55	125	13	8	31	100	21	8
	M3	3rd Highest Catch	36	94	35	26	31	96	34	18	26	76	46	35	36	90	43	33	29	85	35	25	19	77	36	18
Depletion- Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B0) - 69.4% scalar	93	201	0	0	45	130	19	9	98	270	0	0	90	207	1	0	99	220	0	0	99	206	0	0
	M5	DB-SRA (Depletion Fixed @ 40%B0) - 83.4% scalar	88	189	1	1	38	115	26	13	98	262	0	0	81	188	4	2	97	206	0	0	98	202	0	0
	M6	DB-SRA (Depletion Fixed @ 40%B0) - 91.3% scalar	83	180	2	1	34	108	30	14	97	257	0	0	76	175	7	3	93	197	0	0	98	200	0	0
	M7	DCAC (Depletion Fixed @ 40%B0) - 69.4% scalar	95	208	0	0	52	145	12	6	98	274	0	0	94	219	0	0	100	228	0	0	100	207	0	0
	M8	DCAC (Depletion Fixed @ 40%B0) - 83.4% scalar	92	198	0	0	45	132	17	9	98	266	0	0	89	203	1	0	99	217	0	0	99	204	0	0
	M9	DCAC (Fixed Depletion @ 40%B0) - 91.3% scalar	89	191	1	0	42	124	21	11	98	261	0	0	84	193	2	1	99	210	0	0	99	202	0	0
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	55	131	21	14	46	132	18	4	61	155	17	11	59	145	21	10	61	141	20	13	47	114	21	8
	A2	Depletion Adjusted Catch Scalar - 100% scalar	43	106	33	24	39	117	24	9	49	130	25	18	48	119	30	19	48	114	31	25	36	94	30	17
Depletion- Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	47	116	38	27	46	133	20	4	71	200	14	8	50	134	31	14	45	112	45	38	75	167	9	2
	A4	DB-SRA (Depletion Adjusted) - 50% P*	38	94	49	39	43	125	24	6	57	163	25	16	43	115	39	22	39	95	52	46	59	136	23	9
	A5	DCAC (Depletion Adjusted) - 25% P*	84	174	1	0	38	116	24	12	94	223	0	0	80	182	3	1	93	180	0	0	90	169	0	0
	A6	DCAC (Depletion Adjusted) - 50% P*	79	166	2	0	37	114	24	13	92	210	0	0	75	170	4	2	89	171	0	0	85	159	0	0
Abundance- Based (Dynamic)	A7	Life History Analysis - 75% scalar	33	89	44	29	56	151	9	2	31	93	40	22	52	133	23	9	56	137	21	11	30	86	39	16
	A8	Life History Analysis - 100% scalar	26	71	54	39	52	141	12	2	23	74	52	31	42	112	33	15	46	115	31	19	23	69	50	26
	A9	FMSY/M (Low) - 75% scalar	71	165	10	4	51	139	14	3	85	224	3	1	73	178	9	3	80	189	6	3	80	167	3	1
	A10	FMSY/M (Low) - 100% scalar	62	148	16	8	45	129	18	5	78	207	5	1	66	159	14	6	71	171	10	5	71	154	6	1
	A11	FMSY/M (Hi) - 75% scalar	58	139	20	10	44	127	19	5	74	196	6	2	60	150	18	7	67	161	13	7	66	146	9	1
	A12	FMSY/M (Hi) - 100% scalar	48	120	28	16	41	116	24	8	67	175	11	4	50	130	25	12	58	141	21	11	56	130	14	3
Stock Assessment	R1	Delay-Difference - 75% scalar	54	125	32	29	46	125	25	10	74	213	16	12	62	155	26	21	51	108	36	34	73	151	17	13
	R2	Delay-Difference - 100% scalar	44	107	40	36	45	121	30	13	69	199	20	14	54	139	31	25	35	84	45	43	64	133	25	18
Status Quo (Static)	R3	Current Catch	55	129	21	16	34	107	31	15	46	120	29	21	55	130	28	21	56	128	20	15	39	106	22	11
	R4	Current Effort	52	132	6	0	38	112	22	5	42	123	7	0	49	130	8	0	50	129	2	0	38	117	6	0

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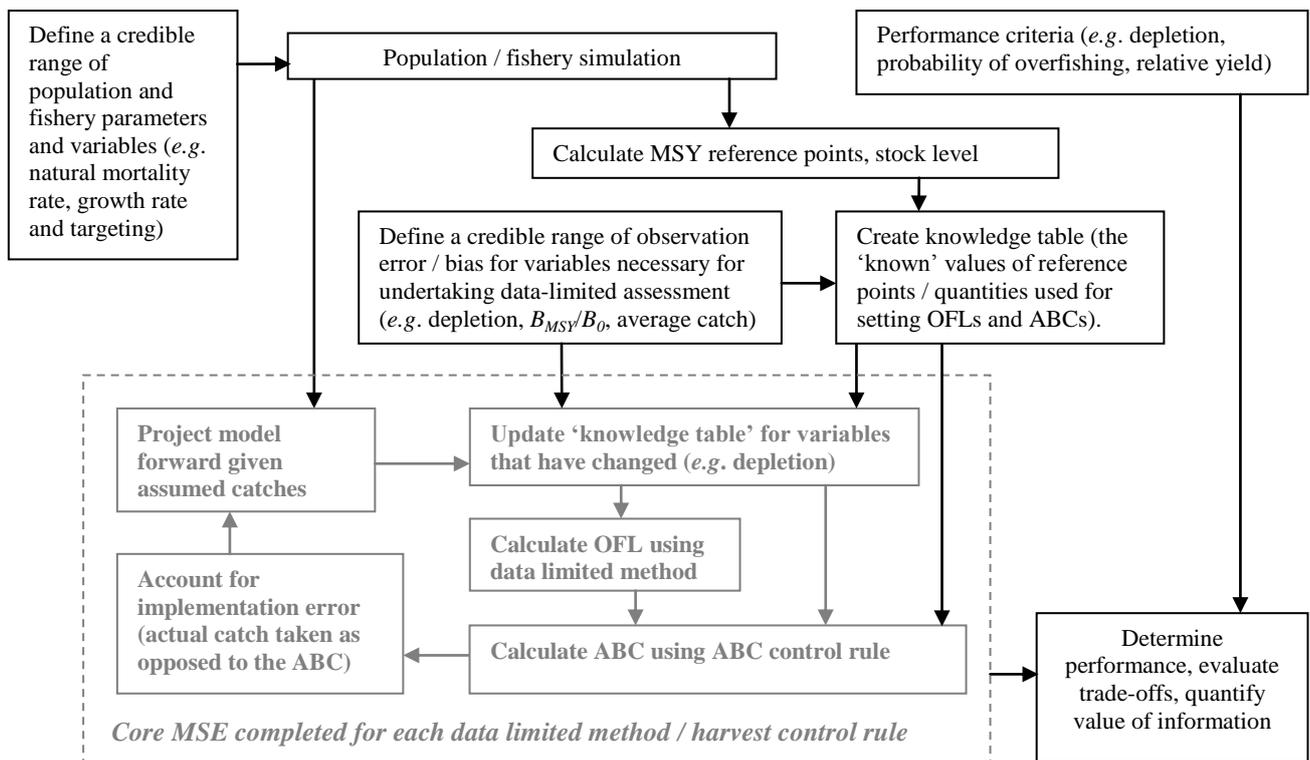
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55 Table 12. The sensitivity in probability of overfishing to variation in life-history and fishery characteristics. The variables are CV in inter-annual recruitment
56 deviations ‘Proc err’, the CV in inter-annual variability in effort ‘Eff CV’, the final effort gradient controlling whether effort declines or increases in the most recent
57 25 year ‘Eff gradient’, the spatial targeting parameter ‘Targeting’, the annual percentage increase in fishing efficiency ‘F gain’, the steepness of the Beverton-Holt
58 stock recruitment curve ‘Steepness’, the von Bertalanffy growth coefficient K ‘Von B K’, the stock viscosity parameter ‘Viscosity’ and the difference in years
59 between the age at 50% vulnerability and the age at 50% maturity ‘50%V-50%M’. All numbers are standard deviations in probability of overfishing across ten
60 divisions of each variable (10 percentile ranges). Sensitivity scores over 10 are shaded light grey, scores over 20 are shaded dark grey.

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Type	Code	Methods	Mackerel					Butterfish					Snapper					Porgy					Sole					Rockfish																												
			Proc err	Eff CV	Eff gradient	Targeting	F gain	Steepness	Von B K	Viscosity	50%V - 50%M	Proc err	Eff CV	Eff gradient	Targeting	F gain	Steepness	Von B K	Viscosity	50%V - 50%M	Proc err	Eff CV	Eff gradient	Targeting	F gain	Steepness	Von B K	Viscosity	50%V - 50%M	Proc err	Eff CV	Eff gradient	Targeting	F gain	Steepness	Von B K	Viscosity	50%V - 50%M																		
Catch-Based (Static)	M1	Median Catch - 3 Years	1	1	19	2	28	14	1	2	1	4	1	8	1	9	16	1	1	5	1	1	17	2	27	4	1	1	2	1	2	17	1	25	8	1	0	4	1	1	18	1	28	5	1	1	3	1	1	20	2	29	7	1	0	3
	M2	Median Catch - 10 Years	1	1	18	2	31	16	1	2	2	4	1	8	1	11	16	1	1	6	1	1	17	1	31	4	2	1	2	1	3	17	1	29	9	1	1	4	1	1	19	1	33	6	1	1	4	1	2	17	3	30	7	1	1	2
	M3	3rd Highest Catch	1	1	18	2	31	14	1	2	1	3	1	8	0	14	13	1	1	6	2	2	18	1	32	4	2	1	2	1	1	17	2	30	7	1	0	4	1	3	19	1	33	5	1	1	3	1	2	16	3	28	6	1	1	2
Depletion- Based (Static)	M4	DB-SRA (Depletion Fixed @ 40%B0) - 69.4% scalar	2	1	5	1	21	21	1	1	2	6	1	3	1	15	12	2	2	9	1	0	2	0	7	3	1	0	1	2	1	5	1	20	11	1	1	6	1	0	5	1	18	7	1	1	6	0	0	2	1	10	5	1	1	2
	M5	DB-SRA (Depletion Fixed @ 40%B0) - 83.4% scalar	2	1	5	1	23	22	1	2	2	5	1	3	1	16	10	2	2	9	1	0	3	0	8	3	1	0	1	3	1	6	1	23	12	0	1	6	1	0	6	1	21	8	1	1	6	0	0	2	1	11	5	1	1	2
	M6	DB-SRA (Depletion Fixed @ 40%B0) - 91.3% scalar	2	1	6	1	24	22	1	2	2	5	1	2	1	16	8	2	2	9	1	1	3	1	9	3	1	0	1	3	1	7	1	24	12	0	1	6	1	0	6	1	23	8	1	1	6	0	0	2	2	12	6	1	1	2
	M7	DCAC (Depletion Fixed @ 40%B0) - 69.4% scalar	1	1	4	1	20	21	1	1	2	9	1	3	1	12	24	1	2	9	1	0	2	0	6	2	1	0	1	2	1	4	1	17	10	1	1	5	1	0	4	1	15	6	1	1	5	0	0	2	1	9	5	1	1	2
	M8	DCAC (Depletion Fixed @ 40%B0) - 83.4% scalar	2	1	5	1	22	22	1	1	2	9	1	3	1	13	23	1	2	9	1	0	2	0	8	3	1	0	1	2	1	5	1	20	11	1	1	6	1	0	5	1	18	7	1	1	6	0	0	2	2	11	5	1	1	2
M9	DCAC (Fixed Depletion @ 40%B0) - 91.3% scalar	2	1	5	1	23	22	1	2	2	9	1	3	1	13	22	1	2	9	1	0	3	1	8	3	1	0	1	2	1	5	1	22	12	1	1	6	1	0	5	1	20	7	1	1	6	0	0	2	2	12	6	1	1	2	
Catch-Based (Dynamic)	A1	Depletion Adjusted Catch Scalar - 75% scalar	1	2	2	1	14	13	1	1	2	4	1	1	1	8	13	1	1	5	1	1	2	1	9	3	0	0	1	2	1	2	0	9	6	1	1	3	1	1	2	1	10	4	1	1	4	1	1	2	1	13	6	1	1	3
	A2	Depletion Adjusted Catch Scalar - 100% scalar	1	1	2	1	14	13	1	1	2	3	1	1	1	8	13	1	1	5	1	1	2	1	11	4	1	1	1	2	2	2	0	10	7	0	1	3	1	1	2	1	11	4	1	1	4	1	2	2	2	14	6	1	1	3
Depletion- Based (Dynamic)	A3	DB-SRA (Depletion Adjusted) - 25% P*	1	1	0	1	1	4	1	0	1	1	2	1	1	6	2	2	1	3	0	0	1	0	1	1	0	1	0	1	0	1	1	1	2	0	1	2	1	1	2	1	3	1	1	1	1	0	0	1	1	1	2	0	0	0
	A4	DB-SRA (Depletion Adjusted) - 50% P*	1	1	0	1	1	5	1	0	1	2	1	1	1	7	2	2	1	3	1	1	1	1	2	1	1	1	1	1	0	1	1	1	2	1	1	2	1	1	2	2	4	1	0	1	1	1	0	1	1	1	3	0	1	1
	A5	DCAC (Depletion Adjusted) - 25% P*	2	1	5	1	26	17	0	1	2	9	1	3	1	14	20	1	2	#	1	0	3	0	11	3	1	0	1	3	2	5	1	22	9	1	1	5	1	0	6	1	25	7	0	1	6	1	1	3	1	18	5	1	1	3
	A6	DCAC (Depletion Adjusted) - 50% P*	2	1	6	1	28	19	1	1	2	9	1	3	1	14	20	1	2	#	1	1	4	1	15	4	1	1	1	3	2	6	1	25	10	0	0	5	0	0	7	0	28	8	0	1	6	1	1	3	1	22	6	1	1	3
Abundance- Based (Dynamic)	A7	Life History Analysis - 75% scalar	0	1	0	1	1	10	1	1	1	4	0	1	1	2	10	1	1	2	1	1	1	1	1	4	1	1	1	1	1	1	1	1	6	2	1	3	0	1	1	1	0	4	2	1	2	0	1	1	1	1	6	2	1	3
	A8	Life History Analysis - 100% scalar	1	1	0	1	1	9	1	1	1	4	0	1	2	3	11	2	1	2	1	1	1	1	1	4	1	1	1	1	1	1	1	1	6	2	1	3	1	1	1	1	1	4	1	1	2	0	1	1	1	1	5	2	1	3
	A9	FMSY/M (Low) - 75% scalar	1	1	0	1	2	10	0	1	1	4	1	1	2	2	11	1	1	1	0	0	0	0	0	2	0	0	1	1	1	0	1	1	4	1	1	2	0	1	0	0	1	2	1	0	1	1	0	1	1	1	3	1	1	1
	A10	FMSY/M (Low) - 100% scalar	1	1	0	1	2	11	0	1	1	4	1	1	2	3	11	1	1	1	1	0	1	0	2	0	0	1	1	1	1	1	1	1	5	1	1	3	0	1	0	1	1	3	1	0	1	1	0	1	1	1	4	1	1	1
	A11	FMSY/M (Hi) - 75% scalar	1	1	0	1	2	11	0	1	1	5	1	1	2	3	12	1	1	1	1	0	0	1	0	3	1	1	1	1	1	1	1	1	5	1	1	3	0	1	0	1	1	3	1	0	2	1	0	1	1	1	5	1	1	2
	A12	FMSY/M (Hi) - 100% scalar	1	1	0	1	1	11	1	1	1	4	1	1	2	3	12	1	2	1	1	0	1	1	1	3	1	1	1	1	1	1	1	1	5	1	1	3	1	1	0	1	1	4	1	0	2	1	0	1	1	1	6	1	1	2
Stock Assessment	R1	Delay-Difference - 75% scalar	0	1	4	0	14	8	1	0	1	3	2	2	1	9	6	2	1	3	1	0	5	1	4	1	0	0	1	1	1	4	1	12	2	0	0	2	1	0	8	1	19	5	1	1	5	1	1	5	3	4	4	1	1	2
	R2	Delay-Difference - 100% scalar	2	1	4	0	17	8	1	0	1	4	2	1	1	8	7	1	1	3	1	0	5	1	5	1	1	0	1	1	1	4	1	13	2	1	0	2	1	1	7	1	23	4	1	0	3	1	1	5	4	7	5	1	1	2

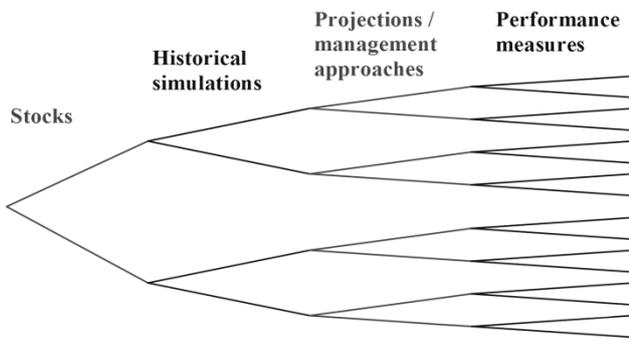
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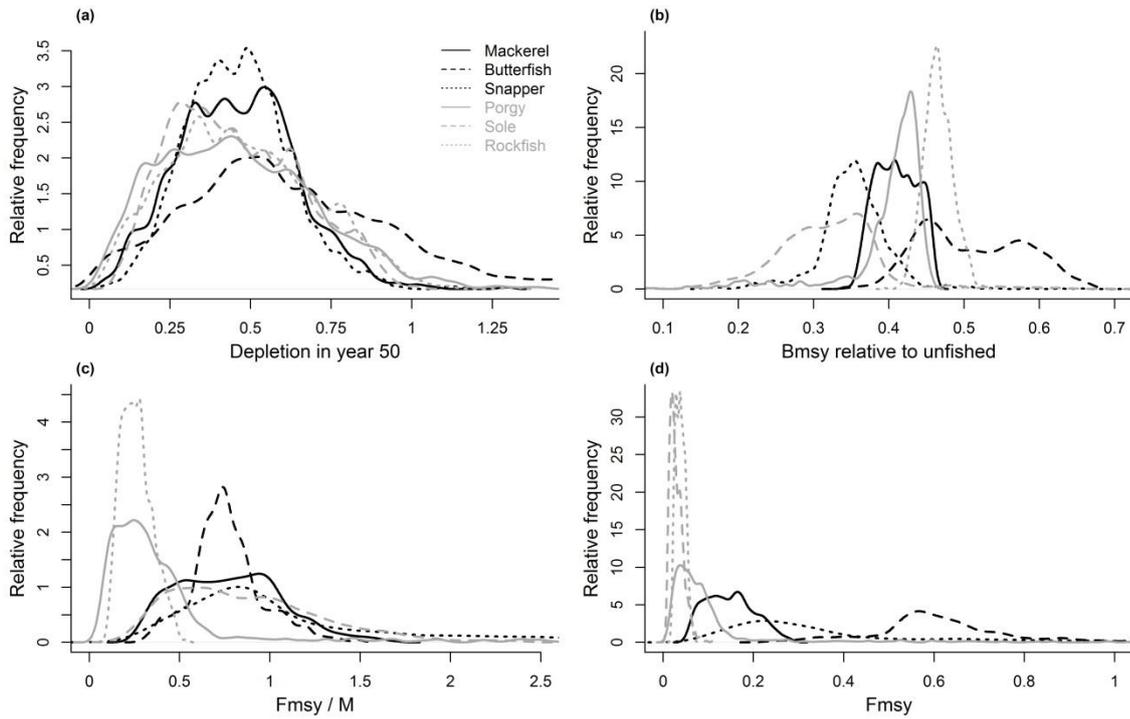
64 Figure 1. A flow diagram of the components of the MSE for any given stock. The dashed box represents the
 65 projection of the model and update according to a particular combination of data-limited OFL setting method
 66 (e.g., DB-SRA) and ABC control rule (e.g., the P^* approach).

67



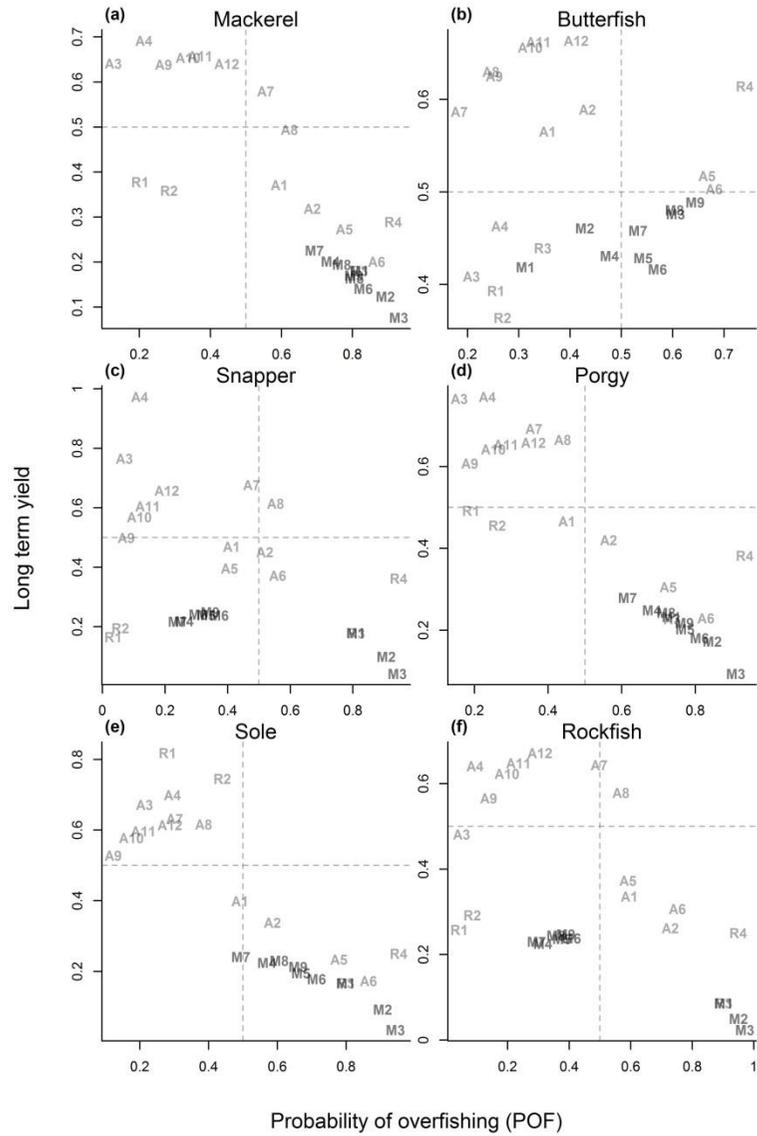
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69 Figure 2. The “branched” design of the simulation evaluation including six stock types, 50 historical years,
 70 30-50 projected years, 25 data-limited and reference methods, and 7 performance measures.

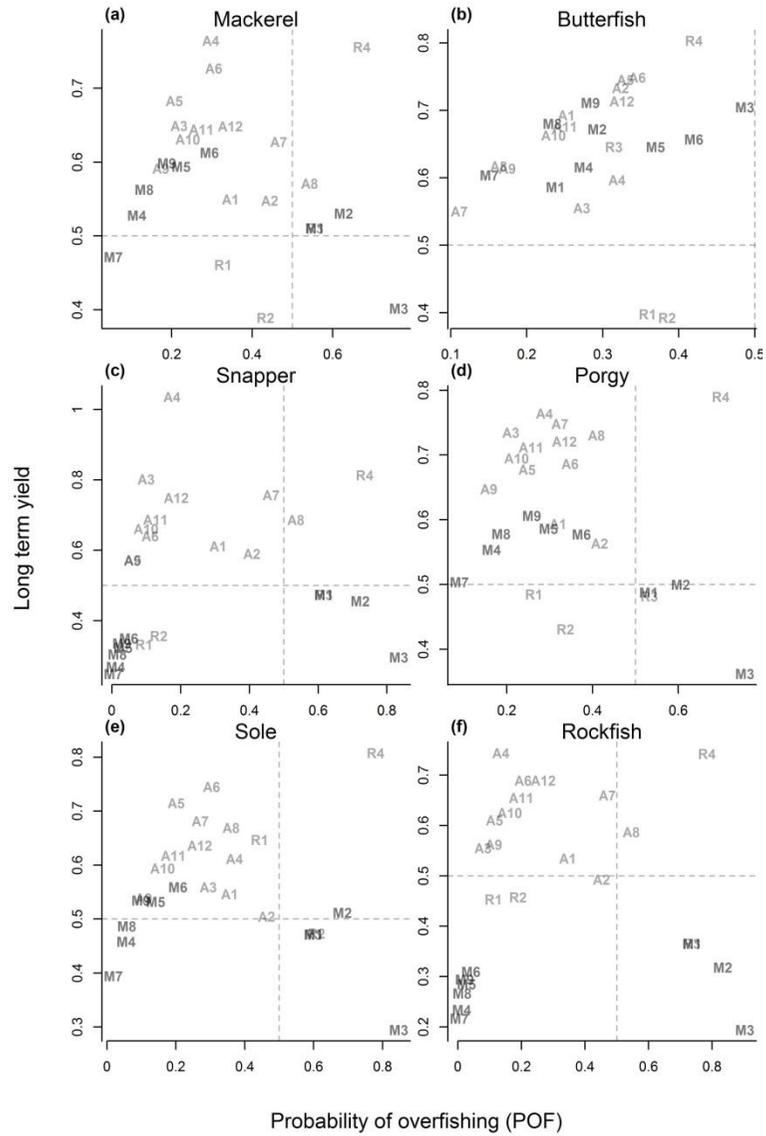


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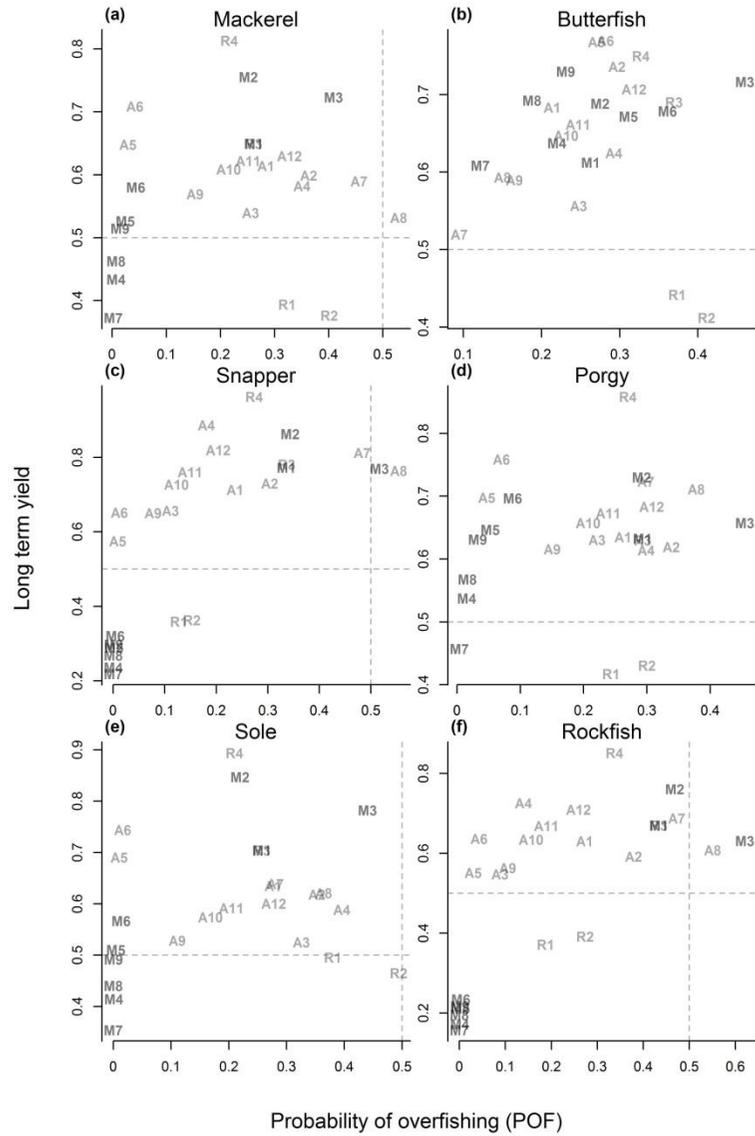
73 Figure 3. The historical simulation conditions (10,000 simulations). Plotted in panel *a* are the relative
 74 frequencies of sampled depletion (the biomass in year 50, the final historical year, divided by unfished
 75 biomass). Panel *b* describes the sampled ratio of B_{MSY}/B_0 . Plotted in panel *c* are the relative frequencies of the
 76 sampled ratio of F_{MSY}/M . Panel *d* describes the sampled distribution of F_{MSY} .



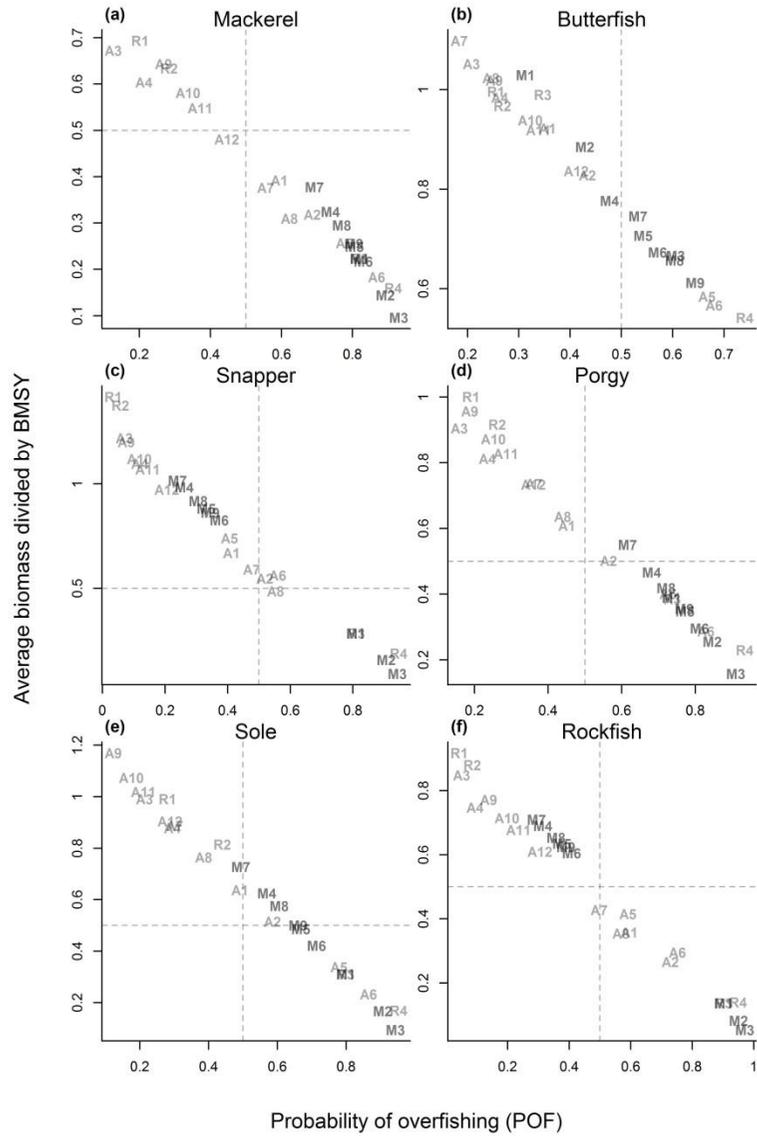
78 Figure 4. The trade-off between of long term yield (yield over last 5 projected
 79 years divided by that of the F_{ref} strategy) and the probability of overfishing
 80 (fraction of projected years for which fishing mortality rate exceeded F_{MSY}) for
 81 projections starting below 50% B_{MSY} .



83 Figure 5. The trade-off between of long term yield (yield over last 5 projected
 84 years divided by that of the F_{ref} strategy) and the probability of overfishing
 85 (fraction of projected years for which fishing mortality rate exceeded F_{MSY}) for
 86 projections starting between 50% and 100% B_{MSY} .



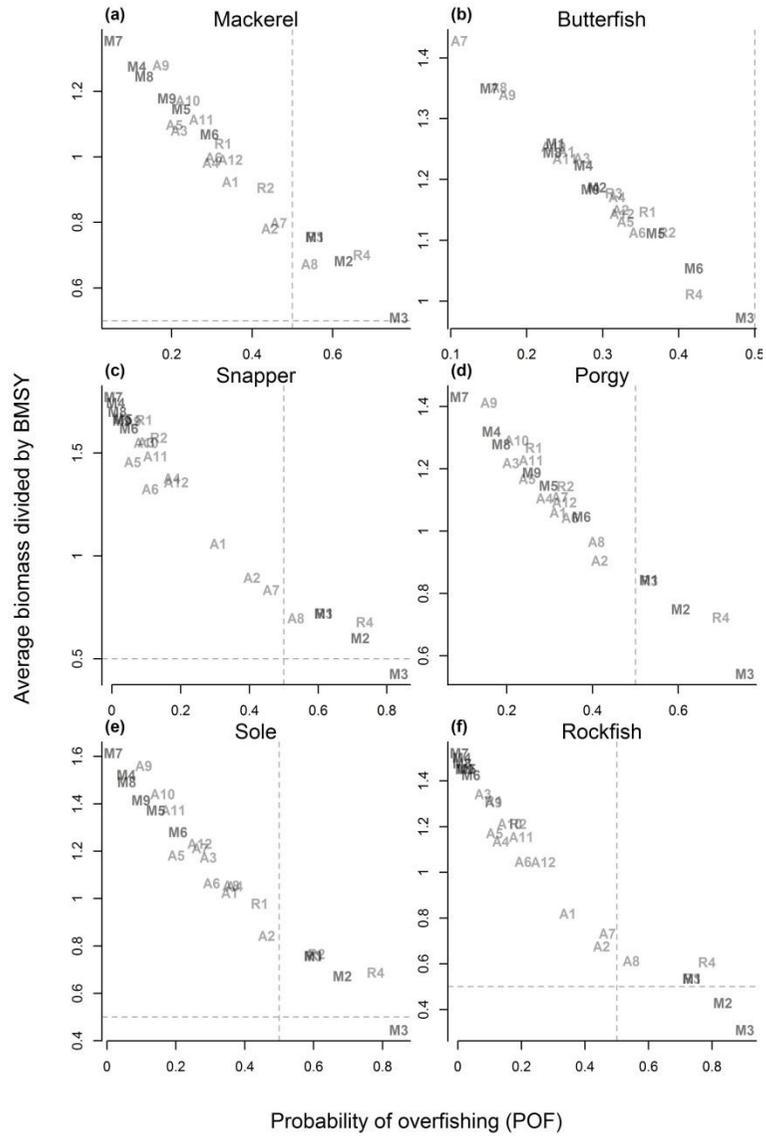
88 Figure 6. The trade-off between of long term yield (yield over last 5 projected
 89 years divided by that of the F_{ref} strategy) and the probability of overfishing
 90 (fraction of projected years for which fishing mortality rate exceeded F_{MSY}) for
 91 projections starting between 100% and 150% B_{MSY} .



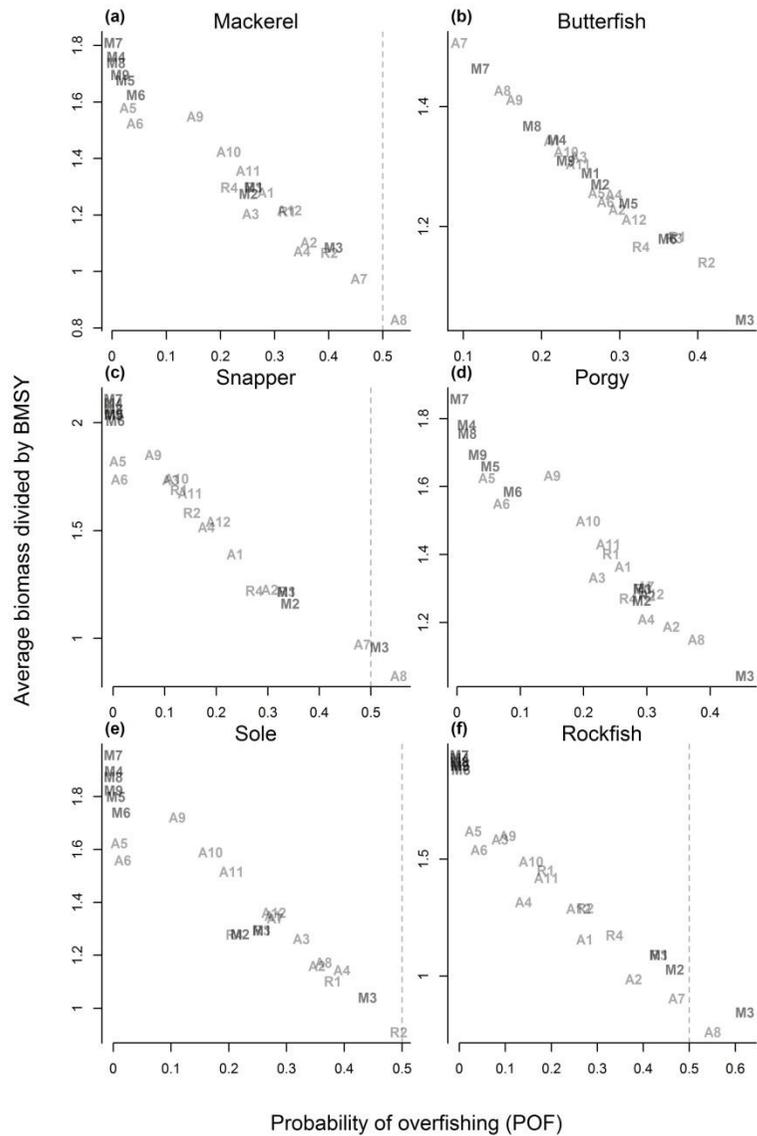
95 for which fishing mortality rate exceeded F_{MSY} for projections starting below
 96 50% B_{MSY} .

92

93 Figure 7. The trade-off between average stock depletion (projected biomass
 94 divided by B_{MSY}) and the probability of overfishing (fraction of projected years



98 Figure 8. The trade-off between average stock depletion (projected biomass
 99 divided by B_{MSY}) and the probability of overfishing (fraction of projected years
 100 for which fishing mortality rate exceeded F_{MSY}) for projections starting
 101 between 50% and 100% B_{MSY} .



103 Figure 9. The trade-off between average stock depletion (projected biomass
 104 divided by B_{MSY}) and the probability of overfishing (fraction of projected years
 105 for which fishing mortality rate exceeded F_{MSY}) for projections starting
 106 between 100% and 150% B_M

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