# Tab C, No. 5b

# SCOPING WORKSHOPS

Coastal Migratory Pelagics Amendment 26 King Mackerel Allocations & Mixing Zone Delineation

> Biloxi, Mississippi March 31, 2015

Meeting Attendees: Rufus Young

#### King Mackerel Annual Catch Limit

How should the Councils adjust the king mackerel annual catch limits in light of the recent adjustment to acceptable biological catch?

• The Council should raise the annual catch limit along with the acceptable biological catch. Anything to get a little back.

Should a constant catch scenario be considered in the Gulf?

• A declining trend is fine. The constant catch scenario not preferable because it doesn't allow for the most fish to be harvested.

## Gulf King Mackerel Commercial Zone Allocations

How should the Gulf annual catch limit be allocated to the commercial zones?

• The Gulf CMP Advisory Panel suggestions are fine. 40% to the Western Zone, 18% to the Northern Zone, and 21% each to the Southern Zone components. The Northern Zone guys need to fish too.

## Gulf King Mackerel Sector Allocation

Should the Gulf Council adjust the commercial and recreational allocations for king mackerel?

• There should be a hard shift of 10% of the allocation from the recreational to commercial sector. Anything to give the commercial side more and keep the season open longer.

## Sale of King Mackerel Bycatch in the South Atlantic Shark Gillnet Fishery

Should the South Atlantic Council allow bag limit sale of king mackerel caught while shark gillnetting?

• Yes, let them sell the bag limit. No sense in throwing dead fish away.

How would allowing bag limit sale of king mackerel change fishing behavior?

• There shouldn't be any change in fishing behavior.

# Recreational Bag Limit for King Mackerel

Should the Gulf Council consider increasing the recreational bag limit for king mackerel?

• No, and it will cause recreational fishermen to fish hard if they can get three fish.

# Saint Petersburg, Florida April 13, 2015

Meeting Attendees: Richard Sergent Stewart Hehenberger

# King Mackerel Stock Boundary

How would adjustments to the stock boundary effect the fishery?

- The opening dates for the new zones would have to change to ensure the fish are in those areas when they're open.
- There are not a whole lot of fish caught during the winter in the east/north end of that mixing zone. Fish are mostly to the west and northeast at that time.
- The suggested boundary change seems reasonable.

# Gulf King Mackerel Commercial Zone Allocations

How should the Gulf annual catch limit be allocated to the commercial zones?

- The increase should be spread it out evenly.
- Consider giving more quota to the panhandle area (Northern subzone of the Eastern zone) which doesn't have enough fish. Currently that area has such a small portion of the fish that you can't even fish for king mackerel off of the St. Petersburg area because the panhandle fishermen catch the zone allocation up before the fish get there.
- Consider making a new fishing zone off St. Petersburg so the season can be open when the fish are around. Make the season for the Tampa zone open in March-May and maybe again in the fall.

# Gulf King Mackerel Sector Allocation

Should the Gulf Council adjust the commercial and recreational allocations for king mackerel?

• The fish that are under harvested by the recreational sector should be given to the commercial sector.

# Sale of King Mackerel Bycatch in the South Atlantic Shark Gillnet Fishery

Should the South Atlantic Council allow bag limit sale of king mackerel caught while shark gillnetting?

• No, those fishermen are shark fishing. Gillnets were banned off the Atlantic coast for a reason and harvest of king mackerel with that gear type should not be encouraged.

# Florida East Coast Subzone Management

Should the South Atlantic consider creating a sub-quota or endorsement for king mackerel fishing in the Florida East Coast Subzone?

- Effort increase is a concern in that area but limiting entry in some way could be bad. There is fear that a qualifying year or number of landings will be chosen and fishermen currently fishing in that area will be excluded.
- There should not be an endorsement required to fish in the Florida East Coast subzone.

# Recreational Bag Limit for King Mackerel

Should the Gulf Council consider increasing the recreational bag limit for king mackerel?

• The recreational bag limit should not increase. A 2-fish per person bag limit is plenty of meat.

Key West, Florida April 19, 2015

Meeting Attendees: George Niles Daniel Padron Bill Kelly

# King Mackerel Annual Catch Limit

How should the Councils adjust the king mackerel annual catch limits in light of the recent adjustment to acceptable biological catch?

- Council's should evaluate the ABC annually.
- The Gulf Council should have more authority over the fishery than the South Atlantic Council.
- The SSC should reevaluate the ABC.

# King Mackerel Stock Boundary

How would adjustments to the stock boundary effect the fishery?

• The proposed mixing zone is fine.

# Gulf King Mackerel Sector Allocation

Should the Gulf Council adjust the commercial and recreational allocations for king mackerel?

- There has to be some way to use the fish that aren't being harvested.
- Recreational fish already go against commercial quota because they can sell the fish they catch.
- Give the commercial fishermen quota from the recreational sector until the recreational sector is landing 80% of its quota.
- The three million pounds of fish being left in the water by the recreational sector is not being caught, and using a "use it or lose it" for a million of those pounds over 5 years doesn't make sense.

How should the king mackerel annual catch limit be allocated?

- The recreational sector should lend portion of their quota to commercial sector because they're not using it and fish are being wasted. Try lending program for a year and see how it works.
- Attendees in favor of proportional allocation, where the Western Zone would get 45.53%; the Northern Zone, 7.61%; and each component of the Southern Zone, 23.43%.
- The allocation in the northern areas doesn't make sense. Those areas were never where the heart of the fishery was.

Sale of King Mackerel Bycatch in the South Atlantic Shark Gillnet Fishery

How would allowing bag limit sale of king mackerel change fishing behavior?

- It will not change the way people fish.
- A three fish limit will benefit those who are able to sell the incidentally caught fish.

# Florida East coast Subzone Management

Should the South Atlantic consider creating a sub-quota or endorsement for king mackerel fishing in the Florida East Coast Subzone?

- There is not a lot of support for this idea, the system already too complicated.
- This may cause more people would jump into fishery.
- If it's done the Councils need to build in a sunset provision.
- The two-for-one provision that was brought up at South Atlantic AP was brought up, however, not much support from attendees.
- A sub-quota may affect the after-market in a negative way.

# Recreational Bag Limit for King Mackerel

Should the Gulf Council consider increasing the recreational bag limit for king mackerel?

- The recreational sector does not need a three fish bag limit.
- Try a recreational bag limit increase for 1-2 years.
- Give an extra 2,000,000 pounds to the commercial sector instead.
- Rather than decreasing the recreational allocation, the Council needs to make it feasible for people to fish.

How would increasing the recreational bag limit for king mackerel change fishing behavior?

• Behavior will change if recreational fishermen are allowed to sell their fish. Charter boats will definitely fish for kingfish more in this case.

Galveston, Texas
April 27, 2015

Meeting Attendees: Shane Cantrell

# King Mackerel Annual Catch Limit

How should the Councils adjust the king mackerel annual catch limits in light of the recent adjustment to acceptable biological catch?

- Since the annual catch limit has not been harvested in recent years there is no need to raise it now.
- Keep status quo for three years to see how it works, reconsider an adjustment if we begin see a change in landings.

Should a constant catch scenario be considered in the Gulf?

• Yes. This would provide predictability in season length for the commercial zones.

# King Mackerel Stock Boundary

What should the Councils do regarding the stock assessment recommendation on creating a mixing zone?

• The Council should follow the scientific advice and create a mixing zone.

How would adjustments to the stock boundary effect the fishery?

• Adjustments will have no effect.

# Gulf King Mackerel Commercial Zone Allocations

How should the Gulf annual catch limit be allocated to the commercial zones?

• The Council should follow the Gulf CMP advisory panel recommendation. 40% for the Western Zone, 18% for the Northern Zone, and 21% each for the Southern Zone handline and gillnet components.

# Gulf King Mackerel Sector Allocation

Should the Gulf Council adjust the commercial and recreational allocations for king mackerel?

• More recreational input is needed before a decision on allocation is made. We should have more information on why the recreational sector isn't harvesting their allocation. They shouldn't necessarily be penalized for under harvesting.

How should the king mackerel annual catch limit be allocated?

• A bag limit analysis and research on mortality rate of king mackerel releases should be performed to inform this decision.

# Sale of King Mackerel Bycatch in the South Atlantic Shark Gillnet Fishery

Should the South Atlantic Council allow bag limit sale of king mackerel caught while shark gillnetting?

• Yes. There is no reason to discard dead fish, especially if they have dockside value.

How would allowing bag limit sale of king mackerel change fishing behavior?

• There will be no change.

# Florida East Coast Subzone Management

Should the South Atlantic consider creating a sub-quota or endorsement for king mackerel fishing in the Florida East Coast Subzone?

• There should be a sub-quota rather than an endorsement to fish in the Florida East Coast Subzone.

Should specific accountability measures be established in the Florida East Coast Subzone?

• Yes. Effort over there seems to be an issue for the South Atlantic, so they will probably want to look at specific things over there.

# Recreational Bag Limit for King Mackerel

Should the Gulf Council consider increasing the recreational bag limit for king mackerel?

• Yes. We need to do everything we can to help the recreational fishermen catch their allocation. Maybe this will help them land more fish.

How would increasing the recreational bag limit for king mackerel change fishing behavior?

• Depends on individual, but generally there will be changes in behavior with a larger bag limit. The for-hire group would keep extra fish.

Meeting Attendees: Dean Blanchard Kelty Readenour Michael Frazier Abigail Frazier Brian Hardcastle

# King Mackerel Annual Catch Limit

How should the Councils adjust the king mackerel annual catch limits in light of the recent adjustment to acceptable biological catch?

• The maximum possible ACL is preferred as long as it does not cause overfishing.

Should a constant catch scenario be considered in the Gulf?

• Council should follow the advisory panel suggestion and select a constant catch scenario.

# King Mackerel Stock Boundary

What should the Councils do regarding the stock assessment recommendation on creating a mixing zone?

• The mixing zone should be created if it makes sense scientifically. There would be no effect on the fishery.

# Gulf King Mackerel Zone Allocations

How should the Gulf annual catch limit be allocated to the commercial zones?

• Locals don't have a chance to fish in the Western zone with so many traveling fishermen coming from different areas. The advisory panels recommendation of 41% allocation for the western Gulf should be considered.

# Sector Reallocation of Gulf King Mackerel

Should the Gulf Council adjust the commercial and recreational allocations for king mackerel?

• Do not move recreational allocation to commercial sector. You don't want to mess with those guys, or you'll never hear the end of it.

# Sale of King Mackerel Bycatch in the Shark Gillnet Fishery

Should the South Atlantic Council allow bag limit sale of king mackerel caught while shark gillnetting?

• Yes, as long as it is monitored.

# Management for the Florida East Coast Subzone

Should the South Atlantic consider creating a sub-quota or endorsement for king mackerel fishing in the Florida East Coast Subzone?

• Follow the advisory panel recommendation. This is largely a South Atlantic issue, so the South Atlantic Council should decide.

# Recreational Bag Limit for King Mackerel

Should the Gulf Council consider increasing the recreational bag limit for king mackerel?

• Yes. Do something to see if they can catch their fish. If not, then reallocate fish to the commercial sector.

How would increasing the recreational bag limit for king mackerel change fishing behavior?

• Fishing behavior won't change by a measurable amount.

Coastal Migratory Pelagics Advisory Panel Summary Gulf Council Office Tampa, Florida March 3-4, 2015

#### Members Present:

Martin Fisher, *Chair* Tom Marvel, *Vice-chair* Scott Hickman Gary Jarvis Mike Jennings David Krebs Edward Presley Gene Proulx Kelty Readenour Ed Walker Mike Whitfield Robert Woithe Bob Zales II

#### **Council Staff**

Ryan Rindone Karen Hoak

#### Council Member Pam Dana

<u>NMFS-SERO Staff</u> Susan Gerhart

#### **Others present**

Bill Kelly Richard Stiglitz

The Coastal Migratory Pelagics (CMP) Advisory Panel (AP) met on March 3-4, 2015 at the Gulf Council office in Tampa, Florida. The purpose of the meeting was to discuss scoping documents for CMP Amendments 26 and 28, an options paper for CMP Framework Amendment 3, and other business. The meeting began at approximately 8:45 am on March 3, 2015, and concluded at approximately 2:00 pm on March 4, 2015.

#### **SEDAR 38**

Staff presented the results of the SEDAR 38 stock assessment of Gulf migratory group king mackerel. The Southeast Fisheries Science Center conducted the stock assessment, using Stock Synthesis as the modeling platform. The assessment determined that Gulf migratory group king mackerel were neither overfished nor undergoing overfishing. A smaller winter mixing zone was identified south of the Florida Keys, further reducing uncertainty in the origin of landed fish between the Gulf and Atlantic migratory groups. Some AP members suggested that low recreational landings may be due to the two fish/person/day recreational bag limit in the Gulf. Additional comments also suggested that after regulations began becoming more stringent during peak periods of exploitation of king mackerel, fishing effort shifted more towards reef fish species, further depressing annual recreational landings. AP members questioned the drop in recruitment in the late 2000s. Staff replied that fluctuations in recruitment were natural, could be caused by a number of factors, and that the assessment did not identify a relationship between recruitment and stock size. Whether eastern and western Gulf stocks exist was debated, with AP members acknowledging the movement of king mackerel from west to east, with resident populations of fish persisting off Texas and Louisiana.

<u>Motion</u>: The CMP AP recommends that the Council set the ACL equal to the ABC for 2015 (9.62 million pounds), and that the SSC annually readdress the ABC every year thereafter. *Motion carried 11 to 2* 

<u>Motion</u>: The CMP AP recommends that the Council accept the king mackerel stock boundary as established in SEDAR 38:

"...to establish the management mixing zone in the area south of the Florida Keys and Dry Tortugas, demarcated in the west by a line west from Key West to the Dry Tortugas at 24°35' N. latitude, then south at 83° W from the Dry Tortugas (the Gulf of Mexico/South Atlantic Council boundary) to the shelf edge, and in the east from the Dade-Monroe county line to the shelf edge ..."

## Motion carried unanimously

## **CMP Amendment 26 Scoping Document**

Staff presented the scoping document for CMP Amendment 26, which is examining Gulf and South Atlantic annual catch limits (ACLs), king mackerel stock boundaries, bag limit sale provisions, winter mixing zone management, and sector-specific accountability measures. Intent for each of the proposed actions as per discussions by the Gulf and South Atlantic Councils was reviewed.

## Mixing Zone Management

The AP discussed which Council should be responsible for managing the mixing zone. AP members thought that it was more likely that the king mackerel in the mixing zone would be from the Gulf migratory group, and that having homogenous regulations throughout the Keys would benefit fishermen. Staff noted that the current eastern Council boundary for Spanish mackerel was the Dade/Monroe County line, and the Florida/Georgia state line for cobia. Also, members of the commercial king mackerel gillnet fishery have expressed an interest in being managed by the Gulf Council, as opposed to the South Atlantic Council.

<u>Motion</u>: The CMP AP recommends that the Gulf Council manage the king mackerel fishery from the Dade/Monroe county line in the east to the Texas/Mexico border in the west. *Motion carried unanimously* 

# Commercial King Mackerel Zone Allocations

Commercial zone allocations were reviewed, and staff created a table showing the resultant zone quotas in pounds for the status quo, equal, and proportional reallocation options presented in the scoping document. Reallocation of the commercial zones is necessary, as the SEDAR 38 stock assessment indicated that the current Florida East Coast Zone is part of the Atlantic migratory group- not the Gulf, as was previously thought. As such, the commercial zone allocations need to be rebalanced. AP members from the Gulf Northern Zone expressed a desire to have their zone quota increased, citing the combination of a low quota, traveling

fishermen, and prior to the passage of CMP Amendment 20B, an undesirable season opening date as reasons for little to no landings on most permits in that zone. AP members from the Gulf Western and Southern Zones likewise expressed a desire for additional quota. All AP members agreed that historical fishing participation needed to be acknowledged. After several failed and withdrawn motions considering various allocation options, the AP agreed to the following reallocation scenario for the commercial zones in the Gulf:

<u>Motion</u>: The CMP AP recommends that the Council adopt the following commercial zone allocations for the Gulf migratory group king mackerel fishery: Western Zone 40% Northern Zone 18%, Southern Zone Handline 21% Southern Zone Gillnet 21% *Motion carried 11 to 2* 

#### Reallocation between the Recreational and Commercial Sectors

The AP acknowledged that the commercial fleets had the capability and capacity to land the current commercial ACL, plus any proposed increase. Concurrently, there was no desire to see the recreational fishery in a position where it could exceed its ACL, as the present year-round nature of the recreational fishery was viewed as critical to maintaining access to recreational fishing opportunities. Inter-sector reallocation was viewed as an opportunity by AP members for the normally conflicting interests of the sectors to be put aside in favor of compromise. Options for shifting a portion of the recreational allocation to the commercial sector were debated, including single (10%), incremental (2% per year), and conditional (shift allocation to the commercial sector unless and until the recreational sector reaches 80% of its ACL) reallocation scenarios. AP members were concerned that the Marine Recreational Information Program (MRIP) recalibration of king mackerel landings would show higher recreational landings than past Marine Recreational Fisheries Statistics Survey (MRFSS) data, which could affect any reallocation decision. Also, the recent decrease in fuel prices was viewed as a potential indicator of increasing recreational effort in the short term.

<u>Motion</u>: The CMP AP recommends that the Council abstain from reallocating any king mackerel from the recreational sector to the commercial sector until such a time that additional options for utilizing excess quota are explored for the recreational sector. *Motion carried unanimously* 

#### Recreational Bag Limit for Gulf King Mackerel

An increased recreational bag limit of king mackerel to three fish/person/day was proffered as a way to encourage increased utilization of the recreational ACL. AP members thought that the initial decrease of the bag limit to two fish/person/day in the mid-1990s may have been partly to blame for the drop in recreational effort.

<u>Motion</u>: The CMP AP recommends that the Council increase the recreational bag limit for king mackerel from 2 fish/person/day to 3 fish/person/day. *Motion carried unanimously* 

# Bag Limit Sale of King Mackerel for the Atlantic Small Coastal Shark Fishery

One proposed action in CMP Amendment 26 would permit the sale of bag limit caught king mackerel in the small coastal shark drift gillnet fishery in the South Atlantic. These king mackerel, caught in drift gillnets (an impermissible gear for landing commercial king mackerel), were sold prior to the implementation of CMP Amendment 20A (2014). Since 20A's implementation, these fish have been discarded with high discard mortality rates. AP members deferred much of the judgment on this issue to the South Atlantic; however, AP members did note that they thought that fish landed on a commercial trip ought to be able to be sold.

<u>Motion</u>: The CMP AP recommends that the small coastal shark gillnet fishery in the South Atlantic be allowed to harvest and sell the recreational bag limit so long as the vessel has a federal commercial king mackerel permit and the commercial king mackerel season is open. *Motion carried 10 to 2* 

# King Mackerel Management for the Florida East Coast

The South Atlantic Council is interested in maintaining a Florida East Coast management zone for king mackerel, and has expressed concern that increasing commercial effort in that region may require additional management measures in the future. The CMP AP elected to defer any action on this potential management measure to the South Atlantic, so long as the South Atlantic was not responsible for managing king mackerel in Monroe County.

## Sector-specific Accountability Measures for CMP Species

A Council member had requested that sector-specific accountability measures (AMs) be explored for CMP species. Staff reviewed existing sector-specific AMs in place for king mackerel, and noted that developing the same for Spanish mackerel and cobia would require establishing sector allocations for those species. The AP recommended no further action on sector-specific AMs for CMP species at this time.

## **CMP Amendment 28 Scoping Document**

AP members thought it crucial to determine the goals of CMP 28, which they felt were not clearly outlined. To do this, they queried their membership in attendance, and were in consensus on the following:

- 1. The Gulf commercial king mackerel fishery is overcapitalized
- 2. The current commercial king mackerel permit should be split into separate Gulf and Atlantic permits
- 3. The Joint CMP Fishery Management Plan (FMP) should be divided into separate FMPs for the Gulf and South Atlantic Councils
- 4. The current commercial Spanish mackerel permit should be split into separate Gulf and Atlantic permits

Motion: The CMP AP recommends splitting the current federal commercial king mackerel permit

# Tab C, No. 4

# into two separate permits for the Gulf and Atlantic. *Motion carried unanimously*

# Determination of Gulf Commercial King Mackerel Permit Eligibility

AP members voiced support for protecting the interests of historical fishermen from both the Gulf and the Atlantic; however, reducing the number of participants traveling from the east coast of Florida was also identified as a priority. AP members determined that approximately 10% of the current number of commercial king mackerel permits could harvest the entire Gulf commercial ACL. Eliminating permits was not considered desirable, but preventing permits with little to no landings over long time periods from being transferred was deemed worthy of further consideration. AP members seemed confident that splitting the commercial king mackerel fishing permit into separate Gulf and Atlantic permits could solve several issues currently faced by Gulf commercial fishermen. The ultimate goal expressed by the AP was to move towards strategies which would increase ex-vessel prices.

After lengthy debate and considerable collaboration amongst AP members, the following motion was passed after some revision:

<u>Motion</u>: The CMP AP recommends that the Council include the following in the appropriate place in the CMP Amendment 28 Scoping Document:

Pending the division of the current federal king mackerel permit into separate Gulf and South Atlantic permits, the Gulf permit would be further split into two separate classes. Permit holders would only qualify for one of the two types of permits as cited below:

- 1. Fully transferable: Gulf permit holders will be issued a fully transferable king mackerel permit so long as they have met one of the following landings thresholds for king mackerel in the Gulf of Mexico.
  - a. 5,000 lbs of king mackerel in any one year between 1994-2009
  - b. 10,000 lbs of king mackerel annually in at least 4 years between 2010-2014
  - c. 20,000 lbs of king mackerel annually in at least 4 years between 2010-2014
  - d. Other
- 2. Non-transferable: any Gulf king mackerel permit holder who does not qualify for the fully transferable permit. The non-transferable Gulf permit would be specific to a single commercial gulf zone. The permit holder must meet the following criteria:
  - a. Commercial landings of any species in the Gulf of Mexico
  - b. That the hailing port listed for the Gulf of Mexico is on the current federal commercial king mackerel permit as of January 1, 2015
  - c. Develop an appeals process

## Motion carried 12 to 1

The above motion was designed to allow all those commercial king mackerel fishermen currently fishing in the Gulf the opportunity to continue fishing there. The motion would also serve as the qualification criteria for determining which existing permit holders would receive one of the two types of Gulf permits following the splitting of the current commercial king mackerel fishing permit. The number of fully transferable permits is expected to be less than those which would be

non-transferable. Most fully transferable permits would be expected to be awarded to historical Gulf and traveling fishermen, while non-transferable permits would be more likely to be awarded to part-time and recent entrants into the fishery.

## Splitting of Commercial Spanish Mackerel Permits

In keeping with the desired division of the commercial king mackerel fishing permit, and the previous consensus statements, the AP passed the following motion:

<u>Motion</u>: The CMP AP recommends to the Council that the Spanish mackerel commercial fishing permit be split into separate Gulf and Atlantic permits. *Motion carried unanimously* 

# **CMP Framework Amendment 3 Options Paper**

AP members reviewed an options paper concerning trip limits, AMs, electronic reporting, and latent permits in the king mackerel gillnet component of the commercial sector. Proposed AMs are intended to accompany any approved increase in the trip limit. Modifications to electronic reporting are intended to expedite the flow of landings data to NMFS from the seafood dealers buying gillnet-caught king mackerel. Elimination of latent permits is being considered at the previous behest of the industry.

## Commercial King Mackerel Gillnet Trip Limit

Two members of the public representing the gillnet component were present, and offered their (sometimes conflicting) respective viewpoints to AP members. Gillnet fishermen are concerned about the severity of the fines they receive when they exceed the current 25,000 lb trip limit. They claim this trip limit was arbitrarily established, and that the nature of gillnet fishing gear lends itself to landing more than the trip limit in many cases. The latter point is further exacerbated by the difficulty fishermen have in estimating the amount of king mackerel in their nets. Several fishermen in the gillnet fleet support a trip limit increase to 45,000 lbs, which they claim takes over 24 hours to process at the dock, thereby controlling the pace of landings. However, one of the gillnet fishermen present at the meeting indicated that it took only a couple hours to offload the current trip limit of 25,000 pounds, and did not agree that fishermen had difficulty estimating the amount of king mackerel in their nets.

AP members remarked that the combination of the limited number of gillnet endorsements (21) and a high quota for the gillnet component of the Gulf Southern Zone ACL (551.448 lbs in 2015) would make the commercial king mackerel gillnet component an ideal candidate for an individual fishing quota (IFQ) system. Gillnet fishermen replied that they had no interest in an IFQ system. Gillnet fishermen had remarked that they wanted the ability to land king mackerel on weekends. AP members asked if gillnet fishermen would accept putting vessel monitoring system (VMS) hardware on their vessels in exchange, and fishermen were firmly opposed. AP members thought that VMS would relieve a great deal of enforcement burden from NMFS, and would increase accountability in the gillnet component. The most important compliance issue identified was ensuring that all of the king mackerel landed in the gillnet fishery are counted.

<u>Motion</u>: The CMP AP recommends to the Council that the trip limit be increased from 25,000 lbs. to 35,000 lbs. for the commercial king mackerel gillnet fishery (*Action 1, Alternative 2, Option 2a*). *Motion carried 8 to 4* 

Accountability Measures for the Gillnet Component of the Commercial King Mackerel Fishery

The AP discussed AMs to accompany the recommended increase in the king mackerel gillnet trip limit. AP members thought it redundant to have both buffers on the ACL and payback provisions. Opportunities to reduce unnecessary management were seen as a worthy objective by the AP.

<u>Motion</u>: The CMP AP recommends that the Council select Alternative 3, Options (a) and (e), as preferred for Action 2 in CMP Framework Amendment 3:

**Alternative 3:** Establish an annual catch target (ACT) for the Gulf of Mexico gillnet component of the commercial king mackerel fishery that is below the annual catch limit. The gillnet component of the commercial king mackerel fishery will be closed when the ACT is met or projected to be met.

**Option 3a:** ACT is equal to 95% of the ACL

**Option 3b**: ACT is equal to 90% of the ACL

**Option 3c:** ACT is equal to 80% of the ACL

**Option 3d:** ACT is based on the Gulf of Mexico Fishery Management Council's ACL/ACT Control Rule

**Option 3e:** If the gillnet component of the commercial king mackerel fishery does not land its quota in a given year, then the amount of any landings under the quota will be added to the following year's quota, up to but not exceeding the annual catch limit.

## Motion passed 11 to 1

<u>Motion</u>: The CMP AP recommends that the Council move Alternative 2 of Action 2 to the Considered but Rejected Appendix:

Alternative 2: Establish a payback provision for the gillnet component of the commercial king mackerel fishery, whereby the weight of any fish landed by a vessel with a gillnet endorsement in excess of the trip limit is deducted from the following year's Southern Zone Gillnet ACL. The NMFS will monitor the landings and make any necessary adjustments to the subsequent year's Southern Zone Gillnet ACL. The ACT (if established) will be adjusted to reflect the previously established percent buffer.

## Motion carried unanimously

## Modifications to Electronic Reporting Requirements for Seafood Dealers

AP members heard from staff about the current status of electronic reporting by seafood dealers buying gillnet-caught king mackerel. Currently, dealers must file electronic reports daily; however, due to quality control systems in place for all reported landings, NMFS may not receive

the verified landings until up to 48 hours after the king mackerel have been offloaded from fishing vessels. An alternative system is needed to expedite landings reports, so that NMFS can react more quickly to the pace of landings to ensure the gillnet fleet does not exceed its quota.

Motion: The CMP AP recommends that the Council select Alternative 3 of Action 3 as preferred:

**Alternative 3:** Remove the requirement for *daily electronic* reporting by commercial king mackerel gillnet dealers. Dealers reporting purchases of king mackerel landed by the gillnet sector for the Gulf Southern Zone must report *daily via means determined by the National Marine Fisheries Service* (NMFS) during the open fishing season. Reporting frequency, methods, and deadlines may be modified upon notification by NMFS. If no king mackerel landed by gillnet were received the previous day, a no landings report must be submitted by the same deadline. In addition, dealers reporting purchases of king mackerel landed by the gillnet sector for the Gulf Southern Zone must submit forms *weekly* from trips landing between Sunday and Saturday to the electronic reporting system supported by the Southeast Fisheries Science Center by 11:59 p.m. local time on the following Tuesday.

## Motion carried unanimously

## Elimination of Latent Gillnet Endorsements

At a meeting in January 2015 in Key West with gillnet fishermen, Council members were told that the gillnet fleet wanted to reduce the number of latent gillnet endorsements. However, at the CMP AP meeting, members of the public representing the gillnet fishermen indicated they were no longer interested in eliminating any gillnet endorsements.

Motion: The CMP AP recommends moving Action 4 to the Considered but Rejected Appendix:

# Action 4: Elimination of Inactive Commercial King Mackerel Gillnet Endorsements

Alternative 1: No Action – Maintain all current requirements for renewing commercial king mackerel gillnet endorsements.

Alternative 2: Allow commercial king mackerel gillnet endorsements to be renewed only if *average landings* during 2006-2015 were greater than  $\frac{x}{x}$  lbs. Gillnet endorsements that do not qualify will be non-renewable and non-transferable.

Alternative 3: Allow commercial king mackerel gillnet endorsements to be renewed only if *landings for a single year* during 2006-2015 were greater than x lbs. Gillnet endorsements that do not qualify will be non-renewable and non-transferable.

## Motion carried unanimously

# **Other Business**

# Recreational Bag Limit for Gulf Cobia

AP members expressed concern about the condition of the cobia fishery, especially in the western Gulf of Mexico. Fishermen report seeing fewer cobia than during years past and, in an effort to be proactive in the event the cobia fishery is in decline, put forth the following motion:

<u>Motion</u>: The CMP AP recommends that the federal possession limit for cobia be reduced from two fish to one fish per person in the Gulf of Mexico recreational fishery. *Motion carried 12 to 1* 

# After this point in the meeting, several AP members were not able to continue participating, resulting in the loss of a quorum.

# Consideration of an IFQ System for Commercial Hook-and-Line King Mackerel Fishermen

Several AP members endorsed the development of an IFQ system in the Gulf of Mexico for the commercial king mackerel fishery. These AP members think that while a permit split may solve many of the problems in the fishery, an IFQ system could solve more problems still. Some AP members were concerned about being regulated out of the fishery, to which others replied that achieving inclusiveness in an IFQ program would rely on the design of such a program.

<u>Motion</u>: The CMP AP recommends that the Council explore implementing an IFQ for the commercial hook and line Gulf group King Mackerel fishery *Motion carried 7 to 2* 

As no other business was brought before the AP, the meeting was adjourned.