



Introduction

This document was developed by New England, Mid-Atlantic, and South Atlantic Councils and their partners to provide background information and context for a series of Inflation Reduction Act-funded governance workshops to be held during 2026 and 2027.

<i>What do we mean by governance in a fisheries management context?</i>	Governance refers to which groups and individuals are involved in management recommendations and decisions for particular resources, and what their respective roles are relative to one another.
<i>What is driving us to consider governance changes?</i>	Environmental changes are causing range expansions, range contractions, or shifts in distribution for many fish stocks. These changes are posing challenges for current governance structures and arrangements, which were mostly established under the assumption that stock locations would remain relatively stable over time.



What key governance actions were identified during scenario planning?

The New England, Mid-Atlantic, and South Atlantic Councils working with the Atlantic States Marine Fisheries Commission and NOAA Fisheries completed a [scenario planning exercise](#) in 2023, with the goal of identifying actions that would address governance challenges and foster resilience among fishery management organizations in the coming decades. The following governance-focused actions were identified through the scenario planning process, as detailed in the resulting [Potential Action Menu](#):

Action	Purpose
G1. Reevaluate Council committee structure, use, and decision making	Address representation concerns arising from shifting species distributions and enhance the efficiency and consistency of committee use across Councils.
G2. Re-evaluate and potentially revise Advisory Panel representation	Review AP membership, recruitment, and engagement to improve representation and effectiveness in the management process in light of fishery distribution and socioeconomic changes; identify underrepresented and underserved groups.
G3. Develop joint management agreements with aim of clarifying roles and increasing efficiency	Identify ways to streamline processes, enhance effectiveness, and increase transparency of joint/cooperative fishery management plan agreements.
G4. Improve coordination across NOAA offices and regions	Review procedures and identify opportunities for better collaboration and resource utilization among regional offices and other NOAA entities to enhance management efficiency and effectiveness.
G5. Evaluate mechanisms for cross-pollination of SSCs	Enhance coordination and knowledge sharing among East Coast Council SSCs and the Commission's science groups, particularly for jointly managed species or those with shifting distributions.



Governance-Focused Inflation Reduction Act Initiatives

Each of the Councils received Inflation Reduction Act funding in 2024 for projects that support the actions identified through scenario planning, particularly G1, G2, and G3. The Councils are coordinating closely on these projects, including to plan and host a series of joint governance workshops.

Project	Objectives	Project Teams
NEFMC IRA 4 - Operationalizing the East Coast Climate Change Scenario Planning Initiative	Evaluate and consider adjustments to advisory body structure and use, joint management approaches, and the Council's operating agreement with NOAA Fisheries. Consider opportunities to combine plans within or across Councils. Identify permit adjustments to optimize harvest.	Contractors: University of Massachusetts Dartmouth, Monmouth University Staff from NEFMC, NOAA Fisheries, Harte Research Institute, and Gulf of Maine Research Institute Will be informed by the Council's Holistic Strategic Plan. Plan development is ongoing and includes participants from NEFMC, MAFMC, ASFMC, and NOAA Fisheries.
MAFMC IRA 3 - Operationalizing MAFMC's Program Review and Improving Council Governance Structures and Processes	Document structure, representation, and use of advisory bodies and recommend improvements. Recommend improvements to joint and cooperative management agreements.	Contractors: Resource Logic and Fisheries Insight Network Staff from MAFMC, NEFMC, SAFMC, and ASMFC
SAFMC IRA 1 - Fisheries Management Process Review	Evaluate decision making process, committee and advisory panel structures, and cross-Council/Commission process, and identify bottlenecks and opportunities to improve efficiency and better allocate resources.	Contractors: Akorn Environmental, Cynoscion Environmental Consulting, Bennett Nickerson Environmental Consulting Staff from SAFMC, MAFMC, and NEFMC



Workshops

As part of the East Coast Coordination Group's efforts to collaborate on IRA Governance projects across the region, the NEFMC, MAFMC, and SAFMC are hosting a series of governance focused workshops. Initial concepts for potential governance adjustments were developed through the East Coast Scenario Planning process. These ideas require further development through this workshop series and via related IRA projects underway at each of the three East Coast Councils. Workshop planning will be informed by stakeholder outreach and all workshops will generate a report summarizing outcomes. These workshops represent a subset of IRA-funded workshops planned for 2026 and 2027.

Workshop	Initiative	Purpose	Participants	Dates
Holistic Strategic Plan	NEFMC IRA 5	Develop core elements of a draft strategic plan	Primarily NEFMC members, MAFMC, NOAA, and ASMFC representatives	January 2026
Joint Staff-to-Staff Governance	NEFMC IRA 4, MAFMC IRA 3, SAFMC IRA 1	Discuss advisory body, joint management challenges and identify potential solutions	NEFMC, MAFMC, SAFMC, ASMFC	February 2026
Joint Governance	NEFMC IRA 4, MAFMC IRA 3, SAFMC IRA 1	Building on February workshop, discuss governance challenges and solutions and identify paths forward	NEFMC, MAFMC, SAFMC, ASMFC members and staff; NOAA staff	February or March 2027
Leadership Planning Exercise	NEFMC IRA 4, MAFMC IRA 3, SAFMC IRA 1	Building on fall workshop, identify specific next steps for action	East Coast Coordination Group members	2027 or 2028 (TBD)

Greater Atlantic Regional Operating Agreements Workshop	NEFMC IRA 4 and 5, MAFMC IRA 3, SAFMC IRA 1	Discuss and revise regional operating agreements between NEFMC / MAFMC and NOAA Fisheries	GARFO, NEFSC, NEFMC, MAFMC, NOAA Office of Law Enforcement	2027 or 2028 (TBD)
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Draft objectives and expected areas of focus have been developed for the winter 2027 joint governance workshop, and similar themes and objectives will apply to many of the other governance workshops as well:

Joint Governance Workshop Draft Objectives:

- Review information collected and synthesized to date via IRA governance projects or other efforts, including documentation of existing structures and processes and stakeholder feedback collected.
- Develop specific and practical recommendations for improving the governance structures and processes for East Coast fisheries management, building on the input from the staff-to-staff workshop, stakeholder feedback collected via the IRA projects, and the potential action items previously identified through the East Coast Scenario Planning process.
- Provide additional input to inform the final products and recommendations for relevant East Coast Council IRA projects.

Joint Governance Workshop Draft Expected Areas of Focus:

- Use of and representation on Council advisory bodies, including committees, advisory panels, and other relevant technical advisory bodies.
- Improved joint or cooperative management arrangements.
- Use of Council liaisons.
- Other mechanisms to improve cross-jurisdictional coordination and enhance the responsiveness of current governance structures to changing conditions.



Implementation

Upon conclusion of the IRA projects at the end of 2027, each of the East Coast Councils expects to have project results that provide recommendations to managers on improvements to governance and general coordination. Some recommendations may pertain only to an individual management body, while others are likely to require coordinated action and agreement to implement. High levels of coordination throughout the development of these projects should increase the likelihood of concluding the projects with some synergistic recommendations that management entities could then work together to address.

The Councils and the Commission, in coordination with NOAA Fisheries, could consider changes through vehicles such as changes to Statements of Organization Practices and Procedures (SOPPs), documented joint management or other cooperative agreements, changes to management procedures or coordination mechanisms (formal and informal), omnibus management actions, or FMP-specific actions.



Role of the Atlantic States Marine Fisheries Commission

The Commission did not receive IRA funding and is not currently undertaking their own governance-related projects. However, the Commission was a participant in the East Coast Scenario Planning Initiative and continues to collaborate with the East Coast Councils on related issues via the East Coast Coordination Group and East Coast Core Team. The Commission is working with the East Coast Councils to support their IRA projects, including participating on project oversight teams. This is particularly important for the governance projects where any changes may have implications for jointly or cooperatively managed FMPs. Joint and cooperative agreements between the Commission and East Coast Councils will be among the focus areas for the upcoming workshops, and other recommendations or best practices (e.g., for advisory panel representation or technical advisory body use) could also be considered by the Commission going forward.



Contact Information

For any inquiries on these projects, please reach out to:

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