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Dr. John Quinn
Chair



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Executive Director
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Western Pacific Kitty Simonds Executive Director Taotasi Archie Soliai Chair



July 29, 2021

Mr. Samuel D. Rauch III Deputy Assistant Administrator for Regulatory Programs NOAA Fisheries Directorate 1315 East-West Highway, 14th Floor Silver Spring, MD 20910

Dear Sam:

The Council Coordination Committee (CCC) at its May 2021 meeting, discussed the implementation status of Policy Directive 01-117 on the Integration of Endangered Species Act (ESA) Section 7 with the Magnuson-Stevens Fishery Conservation and Management Act (MSA) Processes (ESA Policy Directive).

For most of the Councils that have used the ESA Policy Directive, lack of communication and coordination on ESA consultations from National Marine Fisheries Service (NMFS) remains the primary issue, and Councils are typically not provided advanced review of Reasonable and Prudent Measures (RPMs) or Reasonable and Prudent Alternatives (RPAs) to provide input on their development before a draft or final Biological Opinion (BiOp) is available to the public. The ESA Policy Directive included a number of discretionary provisions for NMFS, which have effectively limited the Councils' involvement in the consultations, contrary to the intent of the Policy Directive. Although not necessarily aligned with the Policy Directive provisions, the Pacific Fishery Management Council (Pacific Council) has had a more cooperative response from NMFS, with the West Coast Regional Office typically initiating the request for Council's assistance, and utilizing the Council process to develop measures to address ESA issues in advance of or concurrent with ongoing consultations.

Based on these experiences, the CCC requested strengthening the relationship between NMFS and Councils on Endangered Species Act consultations for fisheries by:

- Updating the ESA Policy Directive to improve the process and timing for Council involvement in ESA consultations;
- Requiring more direct communication from Protected Resources Division to the Councils early in the process to ensure effective and meaningful Council involvement;
- Providing draft BiOps and draft RPMs/RPAs to Council staff for input in advance of these drafts being made available to the public; and
- Developing a process for NMFS to work with the Council on ESA issues through the normal Council process rather than through RPMs and RPAs resulting from consultations.

The CCC also requests NMFS coordinate with Council staff from each region for the interagency working group on ESA consultations for fisheries.

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The CCC would like to work with you and your staff to identify the best way forward to strengthen our relationship and update the ESA Policy Directive. The Western Pacific Council will be the lead Council on this matter. Please provide a point of contact from your office so we may initiate this effort.

Sincerely,

Pacific Fishery Management Council

Taotasi Archie Soliai, Chair

Western Pacific Fishery Management Council

Dr./John Quinn, Chairman

New England Fishery Management Council

Simon Kinneen, Chair

cc:

North Pacific Fishery Management Council

Mike Luisi, Chair

Mid-Atlantic Fishery Management

Manos Hanke

Council

Marcos Hanke, Chair

Caribbean Fishery Management Council

Melvin Bell, Chair

South Atlantic Fishery Management

Council

Dr. Thomas Frazer, Chair

Gulf of Mexico Fishery Management

Council

Regional Fishery Management Council Executive Directors