

1 **NOTE TO SOUTH ATLANTIC FISHERIES MANAGEMENT COUNCIL-Feb 23, 2015**

2 Below is a paper recently submitted for peer-review. We have been asked to provide it to you to assist in
3 your discussions regarding the black sea bass fishery (we request that it not be circulated beyond the
4 Council at this time). To that end, we felt it important to state what this paper does and does not tell us
5 about entanglement of neonate right whales in the right whale calving ground. As the paper notes, for
6 right whales especially, it appears that breaking strengths of 1700 lbs or less would benefit adults and
7 likely juveniles of 1 yo or more as well as other large whale species. Our dataset did not include any gear
8 removed from right whale calves except for one that was about to turn 1 year old. However right whale
9 neonates have a much smaller body size and weight than a 1 yo whale because of rapid growth rate during
10 their first year. Therefore we have no information about the breaking strength neonates on the SEUS
11 calving ground would be able to handle. Neonates also will have no prior experience with trying to escape
12 from entangling gear and will be at a vulnerable time in their lives when they are just trying to figure out
13 how to nurse and exist in the world. In our study, we recorded two minke whales found dead in ropes of
14 650lb breaking strength, and these animals were much larger than neonates. Therefore, we feel that even
15 600 lbs may be too high for a neonate and there may be no safe strength for this age group of right
16 whales. While this is mentioned in the paper, we wanted to reiterate it here as well. We believe the use of
17 reduced breaking strength ropes in the calving ground may not provide the necessary protection for
18 neonates that the existing closure presently does.

19 If reduced breaking strength ropes are to be considered in the calving ground, we believe there needs to
20 be research conducted in advance to determine the strains imposed on this gear during hauling, setting,
21 and towing (this can help determine the minimum breaking strength that would be feasible for fishing)
22 and to investigate this question some more using a whale entanglement simulator program developed by
23 the NEAq and Bellequant Engineering, to provide insights into the likely outcomes of these events for
24 whales of given sizes and ropes with variable breaking strengths.

25
26 **IMPLICATIONS OF FISHING ROPE STRENGTH ON THE SEVERITY OF LARGE**
27 **WHALE ENTANGLEMENTS**

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36 diameter, rope manufacturing, injury severity, bycatch

37

38 **ABSTRACT**

39 Entanglement in fixed fishing gear is a conservation concern for large whales worldwide,
40 including in the United States where deaths of North Atlantic right and humpback whales have
41 exceeded management limits for decades. We examined fishing gear removed from live and
42 dead entangled whales along the US East Coast and the Canadian Maritimes from 1994-2009 to
43 investigate rope polymer type, breaking strength, and diameter in relation to whale species, age,
44 and injury severity. For the 132 retrieved ropes from 70 cases, average tested breaking strength
45 was 2,616 lbs (SD 1,863; range 180-8910 lbs), which is 26% lower than strength at manufacture
46 (mean 3,530, SD 2,224; range 650-12,000 lbs). Median rope diameter was 3/8 inch. Right and
47 humpback whales were found in ropes with significantly stronger breaking strengths at
48 manufacture than minke whales (4,338, 3,850 and 2,353 mean lbs, respectively). Adult right
49 whales were found in stronger ropes (mean 7,664 lbs) than juvenile right whales (mean 3,446
50 lbs) and all humpback whale age classes (mean 3,906 lbs). For right whales, injuries have
51 become more severe over the past three decades, possibly due to changes in rope manufacturing
52 in the mid 1990's that resulted in stronger ropes at the same diameter. Our results suggest that
53 broad adoption of ropes with breaking strengths of 1,700 lbs or less could reduce the number of
54 life-threatening entanglements for large whales by at least 72%, and still be strong enough to
55 withstand the routine forces involved in most fishing operations. A reduction of this magnitude
56 would achieve nearly all of the mitigation legally required for US stocks of North Atlantic right
57 and humpback whales. Reduced breaking strength ropes should be developed and tested to
58 determine the feasibility of its use in a variety of fisheries.

59

60 INTRODUCTION

61 Serious injury and mortality from entanglement in fixed fishing gear is a chronic problem
62 facing large whale populations worldwide (Read 2008, International Whaling Commission
63 2010). Entanglements can lead to near-instantaneous death through drowning (Moore et al.
64 2013), delayed death from impaired feeding, severe injuries, increased energetic demands when
65 gear remains attached for periods of time (Cassoff et al. 2011; Moore et al. 2013), or a stress
66 response that may impact health and fecundity even after the gear is no longer attached (Pettis et
67 al. 2005; Knowlton et al. 2012). The frequency and severity of entanglements have been well
68 studied in endangered North Atlantic right whales (RW, *Eubalaena glacialis*) and humpback
69 whales (HW, *Megaptera novaeangliae*) along the east coast of North America. These species
70 encounter gear at minimum annual frequencies averaging 12% to 16% of the population
71 (Robbins 2012; Knowlton et al. 2012). For RW, 83% of the population shows scarring from
72 conflicts with fishing gear with a significantly increasing rate of serious entanglements detected
73 over a 30 year period (Knowlton et al., 2012). Negative effects of entanglement on survival have
74 been documented in both species (Knowlton et al., 2012; J. Robbins, pers. comm.), and observed
75 deaths have exceeded the Potential Biological Removal (PBR) levels defined by the U.S.
76 National Marine Fisheries Service (Wade 1998) for nearly two decades (Waring et al. 2014; van
77 der Hoop et al. 2013; Pace et al. 2014). Federal law requires substantial reduction in the number
78 of human-caused deaths of both species, including from entanglement.

79 In the United States, RW, HW, and FW are protected under the Marine Mammal
80 Protection Act of 1972 and the Endangered Species Act of 1973, and in Canada, RW are
81 considered Endangered under the Species At Risk Act of 2003. As a result of these laws,
82 considerable effort has been directed at documenting entanglement levels in these species,

83 disentangling whales in U.S. and Canadian waters, and collecting and assessing gear retrieved
84 from entangled whales. Ropes from a wide range of fisheries have been implicated in
85 entanglements, with a majority that could be identified coming from pot/trap and gillnet fisheries
86 (Johnson et al. 2005). To reduce entanglements, management efforts in U.S. waters have
87 included inserting weak links in ropes at certain points, mandating the use of sinking groundlines
88 between lobster traps, and a closure to gillnets in the right whale calving ground off the southeast
89 U.S. (see Appendix S1 in van der Hoop 2013). The efficacy of these types of mitigation efforts
90 remain unknown, partly because 1) ropes are not marked adequately to identify fisheries or
91 locations, 2) how and where entanglements occur is unknown, and 3) the link between gear
92 characteristics and outcome for the whale is poorly understood. Nevertheless, none of these
93 management efforts have reduced serious and lethal entanglements of large whales (Knowlton et
94 al. 2012, van der Hoop 2013; Pace et al. 2014; New England Aquarium and Center for Coastal
95 Studies, unpublished data)

96 Studies of retrieved gear samples have the potential to offer insights into the causes of
97 entanglement, as well as potential mitigating strategies. Previous studies of entangling gear have
98 focused on identifying the gear type and components involved in entanglement events (Johnson
99 et al. 2005). Here, we examined additional characteristics of rope retrieved from entanglement
100 events, the configuration of those entanglements, and the resulting injuries to individual whales.
101 The specific objectives of this study were to: 1) analyze the properties of rope removed from
102 entangled whales, 2) examine rope characteristics in relation to whale species, age and injury
103 severity, and 3) identify temporal trends in RW entanglement configurations and injury severity
104 from 1980 to 2009 in relation to changes in rope manufacturing practices.

105

106 **METHODS**

107 The Atlantic Large Whale Disentanglement Network (ALWDN) recovered most of the
108 gear samples used in this study, which were removed from free-swimming entangled whales
109 under the authority of the U.S. National Marine Fisheries Service (NMFS) and Canada's
110 Department of Fisheries and Oceans (DFO). They included RW, HW and two finback whales
111 (FW, *Balaenoptera physalis*) from Florida to the Bay of Fundy. These samples were augmented
112 with gear gathered by stranding networks from entangled carcasses (including minke whales,
113 MW, *Balaenoptera acuturostrata*) on the beach or at sea. All retrieved gear was archived by
114 NMFS. Data about entanglement configuration was obtained from photographic and written
115 records of the original entanglement event, disentanglement efforts, and stranding records
116 archived at the New England Aquarium (NEAq) for RW, Center for Coastal Studies (CCS;
117 Provincetown, MA) for HW and RW, and by NMFS for MW and FW. Entangled individuals
118 were identified using photo-identification catalogs maintained by NEAq (for RW;
119 <http://rwcatalog.neaq.org>) or CCS (for HW). Photo-identification data were used to provide life
120 history information of individual RW and HW, and to further describe the severity of
121 entanglement events.

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125 ***Analysis of ropes***

126 Gear collected from 70 large whale entanglements from 1994 to 2010 included 132
127 different ropes. We conducted analyses on samples of the gear to assess the following rope
128 characteristics:

- 129 ○ Diameter (exact measurements and the nearest nominal fraction)
- 130 ○ Material and fiber type (as determined from visual inspection)
- 131 ○ Assessment of rope condition - five categories: very good, good, fair, poor, very poor (as
132 determined from visual and tactile inspection by experienced analyst HM)
- 133 ○ Estimated breaking strength - Determined from one of three methods: 1) testing up to three
134 10-foot segments of whole rope pulled to breaking strength at a laboratory
135 experienced in fiber rope testing; 2) testing individual yarns using textile testing
136 equipment with rope strength extrapolated using historical procedures based on
137 rope construction; 3) adjusted from a new rope of identical type and diameter based
138 on condition. Adjustment levels given were 100, 80, 60, 40, and 20% of new rope
139 strength based on the five categories of very good to very poor, respectively.
- 140 ○ New rope strength for same type and diameter rope (a representative value was selected by
141 HM for the new strengths based on research into 12 sources: 11 rope-makers'
142 published data and Cordage Institute standards).

143

144 Additional rope characteristics were measured but not analyzed for this study. Complete data
145 and detailed descriptions of methodologies used for rope analyses are provided in the Appendix
146 S1 and S2.

148 *Analysis of entangled whales*

149 We combined available life history information, the configuration of gear on the animal,
150 an assessment of injury severity, data on the rope removed, and information from the NMFS
151 Fishery Interaction Gear Analysis reports (see example in Appendix S3; see www.bycatch.org

152 for RW case studies). In many cases, entanglement configuration and injury severity were
153 reconstructed only from event photographs that limited the detail of some assessments,
154 particularly for HW as key body parts could not be consistently observed. Less information was
155 typically available for entanglements of FW and MW.

156 Gear diameter and breaking strength at manufacture (i.e. “new”) were analyzed in
157 relation to whale species, age (or age class), and the severity of entanglement configuration and
158 associated injuries (see below). In some cases entanglements involved more than one rope type,
159 indicating either that multiple components of an individual fisherman’s gear were involved or
160 that the whale was entangled in gear from different sets. In those cases, we used the rope sample
161 with the strongest strength at manufacture for the analyses and no attempt was made to tie
162 specific rope samples to injuries at individual body areas, since entanglements act upon whales
163 in complex ways. Descriptive statistics (mean, median, quartile, minimum, maximum and range)
164 were calculated for breaking strength of the retrieved ropes by species, by injury severity, and by
165 age or age class. For RW, all individuals were previously catalogued individuals, and the year of
166 birth was known in most cases. Statistical differences in the average breaking strength of gear
167 among groups were tested with a one tailed Student’s t-test. The objective was to test the null
168 hypotheses that 1) whale age (a proxy for size, which could not be reliably measured) would
169 have no correlation with rope strength; 2) injury severity was unrelated to rope strength; and 3)
170 the severity of RW entanglement configuration and injuries would not change over time.

171 Age

172 Age was determined for RW based on photographic histories using a protocol developed
173 by Hamilton et al. (1998). The age categories used in this study were calf/ juvenile (0-2 years),

174 younger juvenile (3-5 years), older juvenile (6-8 years), adult (9 or more years), unknown age
175 (birth year unknown and sighting history less than 8 years).

176 HW were allocated to age classes based on known age, photographic sighting history,
177 length, or apparent size as estimated by observers (in the absence of other information). Age
178 classes were as follows: juvenile (less than five years and/or reported to be of juvenile size),
179 adult (no less than five years and/or reported to be of adult size), and unknown (unknown age
180 and physical size was not noted).

181 For MW and FW, age and age class were not determined.

182 Injury severity

183 The severity of entanglement injuries was assessed for all RW and HW cases in which
184 gear was retrieved and analyzed. Injury severity was categorized as follows: minor injuries were
185 superficial skin abrasions, moderate injuries were extensive skin abrasions or cuts that extended
186 into the blubber, and severe injuries were cuts estimated to be greater than 8 cm in depth or
187 determined to extend into muscle or bone (detailed criteria given in Appendix S4). For an injury
188 to be attributed to entanglement, evidence of the rope having “wrapped” on the corresponding
189 region of the body was required. Five body regions were assessed for injuries when adequately
190 documented: head/rostrum, mouth, body, flippers, and tail. However, photographs of all body
191 parts in contact with fishing gear were not always available. When a clear assessment of the
192 injuries could not be adequately made, the case was listed as “Unknown”.

193 Entanglement duration was also estimated for the RW and HW cases to better clarify
194 injury severity results. Minimum duration was the time between the first sighting of
195 entanglement and the date that the gear was retrieved. Maximum duration represents the longest
196 time the whale could have been carrying the gear based on the last sighting without gear, or gear

197 set/loss information provided by NMFS. When no bounding information was available, the
198 minimum duration was assumed to be one day and the maximum duration was considered
199 unknown. We then identified cases that were known to be short-term (maximum duration <30
200 days) or long-term (minimum duration >90 days).

201

202 Entanglement injury severity and configuration risk in right whales over time

203 Knowlton et al. (2012) showed that the proportion of annually sighted RW with attached
204 gear or severe injuries had increased over a 30 year time period. To further assess when the
205 changes in the rate of entanglements resulting in moderate/severe injuries occurred, we
206 performed a binary logistic regression to test the null hypothesis of no change in probability over
207 time ($\beta_1 = 0$). We then used an incremental approach to build the dataset by each additional year
208 for the logistic model to identify years in which there was a significant variation in the
209 probability of moderate/severe entanglements.

210 For this analysis, RW injury severity was assessed for all known entanglement events, for
211 a total of 1,032 unique entanglement interactions from 1980-2009 (Knowlton et al. 2012). Injury
212 severity for these cases was conducted as described above for cases with associated rope
213 analysis. We also evaluated changes in the entanglement configuration risk over three decades.
214 Configuration risk was coded as high or low (Appendix S4). High risk cases were those in which
215 the whale had one or more of the following: one tight wrap, multiple contact points with the gear
216 (attachment points: rostrum/mouth, flipper, body, or tail), trailing gear more than one body
217 length, or which appeared to significantly impair or prevent movement. High risk cases were
218 considered to be potentially life-threatening. Low risk cases were those involving no tight wraps,

219 only one attachment point, gear trailing less than one body length, and no heavy gear attached
220 and were not considered life-threatening.

221

222 **RESULTS**

223 *Entangling rope characteristics*

224 Rope specimens (n=132) retrieved from 70 entangled large whales (30 RW, 30 HW, 8
225 MW and 2 FW) were found to consist of 8 different materials (Table 1). The ropes documented
226 comprised the full range of diameters used in pot and gillnet fishing in the study area, and most
227 (71%) measured 5/16, 3/8, or 7/16 in, diameters commonly used in lobster fishing off the
228 northeast coast of the United States (McCarron and Tetrault 2012). Fifty three percent (n = 37)
229 of the whales with retrieved gear had more than one rope recovered. On average, there were 1.83
230 ropes analyzed per entangled individual, ranging as high as six ropes for one individual. When
231 only the strongest rope in each case was tallied, the percentage of ropes in the 5/16, 3/8, and 7/16
232 diameters dropped from 71% to 62% of all the cases with the remainder of the strongest ropes in
233 the higher diameter range (Table 1).

234 For rope condition, 70% were categorized as Good to Very Good with 14% as Fair and
235 16% as Poor or Very Poor. Of the ropes coded as Poor or Very Poor condition, most consisted of
236 polypropylene or a polypropylene blend whereas the other condition levels had a broader variety
237 of rope polymers. Rope diameters ranged from 0.177 in (sold as “3/16 in” commercially) to
238 0.933 in (“1 in”), and breaking strengths at manufacture ranged from 650 lbs to 12,000 lbs
239 depending on the polymer and diameter (average 3,530, SD 2,224, median 2,600; Table 2). The

240 estimated breaking strengths of ropes recovered from entangled whales ranged from 180 lbs to
241 8,910 lbs (average 2,616 lbs, SD 1,863, median 2,000; Table 2) or 26% lower than strength at
242 manufacture.

243 *Effects of rope characteristics on entanglement*

244 By species

245 RW were found in ropes of higher breaking strengths than MW ($t(24) = 3.04, p = 0.002$),
246 as were HW vs. MW ($t(25) = 2.26, p = 0.016$), but no significant difference was found between
247 RW and HW ($t(58) = 0.722, p = 0.237$; Fig. 1, 2a). The average new rope breaking strength for
248 30 RW cases was 4,338 lbs (range: 1,700-11,500 lbs), for 30 HW cases, 3,850 lbs (range: 1,700-
249 12,000 lbs), and for eight MW cases, 2,353 (range: 650-3,780 lbs). For the two FW cases, the
250 new rope breaking strengths were 2,500 and 7,000 lbs.

251 All of the MW were found dead in the gear and likely had been anchored (i.e., unable to
252 part the gear in order to become free-swimming). HW were found anchored in the gear in 33% (n
253 = 9) of the cases whereas only one RW (3.3%) was anchored and subsequently drowned. The
254 anchored RW was found in the strongest gear retrieved for that species (11,500 lbs), but breaking
255 strength did not explain why some HW were anchored in gear (3013.3 average lbs) and others
256 were not (4182.2 average lbs) however the sample size was small (n = 9). Both FW were free
257 swimming.

258 By age

259 Twenty of the 30 RW cases (67%) involved calves and juveniles from 0-8 years old;
260 seven were adults (23%) and two (7%) involved unknown age animals. Adults were found in

261 significantly higher breaking strengths than all juveniles ($t(8) = 4.26, p = 0.001$; Fig. 2b, 3). The
262 case with the highest breaking strength (11,500 lbs) involved a >19 year-old male (#1238) that
263 drowned in the gear (Cassoff et al. 2011).

264 For HW, 63% (n=19) of the cases in this study involved known or suspected juveniles.
265 Although an adult was entangled in the gear with the highest breaking strength measured (12,000
266 lbs), both juveniles and adults were distributed across the range of new rope strengths (Fig. 3)
267 and the average breaking strength did not differ significantly among age classes ($t(9) = 0.576, p$
268 $= 0.289$; Fig. 2c). When age class and species were taken together, the average breaking strength
269 for adult HW was significantly lower than adult RW ($t(11) = 1.80, p = 0.026$; Fig. 2b, c) whereas
270 a comparison between juveniles of the two species was not significant ($t(32) = 0.319, p = 0.376$).

271 On entanglement injury severity

272 Entanglement injury severity for 30 cases involving 28 individual RW (one whale #2212
273 was entangled three separate times) was predominately severe (50%, n = 15) with 11 moderate
274 cases (37%) and four minor cases (13%; Fig. 3). This was the only species in this study with
275 entanglements that were confirmed to exceed 90 days in duration (n=8, range: 100-573 days),
276 and all long-term events involved moderate or high severity injuries. Although for RW there
277 appears to be an increasing trend in breaking strengths versus severity (Fig. 2d), these differences
278 were only significant when comparing minor to severe injury cases ($t(16) = 2.155, p = 0.02$).

279 When entanglement injury severity could be reliably assessed for HW cases with
280 available gear samples (n=20), the injuries were most frequently minor (55%, n=11), versus
281 moderate (15%, n=3) or severe (30%, n=6). In 10 additional cases, the severity of the injuries

282 could not be reliably assessed on the basis of available documentation. One-third (n=10) of HW
283 cases were confirmed short-duration events (<30 days) and none were known to be long-
284 duration. The short-duration cases were of whales disentangled within 1 - 18 days and exhibited
285 only minor to moderate injuries. For the 20 cases with complete information, there were no
286 significant differences in average rope strength for entanglements resulting in minor injuries
287 versus those resulting in moderate injuries ($t(2) = -0.533, p = 0.324$) or severe ones ($t(5) =$
288 $0.999, p = 0.182$; Fig. 2e).

289 Entanglement injury severity and configuration risk in right whales over time

290 An overall positive slope parameter ($\beta_1 = 0.046$) indicated an increasing rate of
291 moderate/severe entanglement injury cases over time ($\chi^2 = 18.467, p < 0.001$). Slope parameters
292 were variable over earlier years of the study period, but increases in the rate of moderate/severe
293 entanglement injuries occurred with each year from 1997 onward ($\beta_1 = 0.012, p = 0.65$) and
294 exhibited statistically significant trends from 2000 onward ($\beta_1 = 0.045, p = 0.04$; Fig. 4).

295 Configuration risk was assessed for a total of 73 entangled RW from 1980-2009 (Fig. 4).
296 During the 1980's and early 1990's entanglements resulting in attached gear were infrequent and
297 typically low risk. Beginning in 1993, the number of annual entanglements began to increase and
298 risk become high for the majority of cases documented through 2009.

299 **DISCUSSION**

300 This is the first study in which the ropes retrieved from whales were specifically
301 investigated to determine how breaking strength influences entanglement outcome. Because we
302 rarely know how the gear was configured when the entanglement occurred, or how the whale

303 first encountered the gear, we do not know whether the rope(s) recovered was representative of
304 the given gear set that caused the entanglement, or if it represented the specific rope in which the
305 whale initially became entangled. However, our analysis focused on the strongest rope likely
306 involved in each case and we have no reason to believe that our gear sampling across cases was
307 biased in this regard.

308 In addition, we did not know the average breaking strength of the sampled rope at the
309 time it became entangled on the whale. At the moment of entanglement, the rope strength was
310 somewhere between the new and estimated strength. Yet, in many of the cases, the whales had
311 carried the gear for extended periods, or the retrieved ropes had been stored for several years
312 before analysis. Therefore, we assessed both new and estimated breaking strengths (Fig. 1), and
313 reached the same conclusions. However, we believe the new breaking strength is the most useful
314 metric for our study, as most of the ropes (70%) were in either good or very good condition, and
315 would have been closer to the newer value at the time of entanglement. Furthermore, metrics
316 based on the strength of gear at manufacture are easier to incorporate into future mitigation and
317 monitoring efforts.

318 Our first hypothesis, that injury severity was unrelated to rope strength, was rejected for
319 RW, as it was significant for minor versus severe entanglement injuries. For HW, an increasing
320 trend in breaking strength versus severity was not significant. These findings may be confounded
321 by several factors. When an entanglement was first detected, it was often not known how long
322 that whale had been entangled and at what point the injury reached the state at which it was
323 ultimately observed. Injury severity can increase over the duration of the entanglement due to a
324 variety of factors, including infection, the amount of drag, and/or if the whale grows into

325 constricting gear. Conversely, disentanglement can prevent further injury that might have
326 occurred had the gear remained attached. For example, the greater injury severity in RW versus
327 HW cases in this study may be partially explained by their longer entanglement durations. This,
328 in turn, is related to a number of factors not explored in this study, including differences in
329 reporting and disentanglement success rates for the two species.

330 Our second hypothesis, that whale species or age (as proxy for size) would have no
331 correlation with rope strength was rejected in several tests. When three species were compared,
332 MW, the smallest species, were found in significantly lower breaking strength ropes than both
333 HW and RW. When HW and RW were compared by age groupings, RW adults were found in
334 significantly stronger ropes than all juvenile RW as well as both juvenile and adult HW groups, a
335 species with less girth and strength than RW. The RW found in the strongest gear for that species
336 (#1238 in 11,500 lb breaking strength rope) drowned during the entanglement (Cassoff et al.
337 2011). Further, 0-5 yo RW were found in rope strengths from 1,700 to 4,100 lbs whereas adult
338 RW were found in rope strengths of 4,500 to 11,500 lbs, and 6-8 yo fell into both ranges. This
339 notable difference in ranges between adults and younger juvenile RW suggest that either younger
340 juveniles somehow evade entanglement in stronger ropes or that they may be more likely to die
341 in stronger gear and go undetected. This latter scenario is the most plausible given the fact that
342 some whales (including all the MW in this study) were found dead in the heavier gear. In
343 addition, HWs in this study were more frequently anchored in the gear than RW, another
344 possible indicator of strength differences. And lastly, the fact that no adult RW were found in
345 ropes below 4,500 lb breaking strengths suggests they break through the weaker gear before
346 getting involved in a life threatening entanglement.

347 Our third hypothesis that the configuration risk of RW entanglements and associated
348 injuries would not change over time was rejected in both cases. Injury severity at moderate and
349 severe levels showed a positive slope in 1997 and onward, with significant changes beginning in
350 2000 through the subsequent years covered under this study. The configuration risk data suggests
351 that configuration risk increased starting in the mid 1990's, and from 1997 to 2009, high risk
352 configurations represented the vast majority of RW entanglement cases. Thus, all three null
353 hypotheses were rejected partially or fully, indicating that breaking strength played a critical role
354 in the outcome of whale entanglements.

355 Although retrieved ropes were only available for a 13-year period, information on rope
356 manufacturing changes over many decades provided information that might explain these
357 temporal trends. In the early 1950s, fishing rope construction shifted from natural fibers (manila
358 and sisal) to synthetic fibers (primarily polypropylene) that were stronger and resistant to rot. In
359 1992, the development of co-extrusion (aka co-polymer) methods allowed for the blending of
360 different plastic resins to produce stronger and more abrasion-resistant floating ropes (McKenna
361 et al. 2004). A co-extruded rope made of a combination of polypropylene and high-density
362 polyethylene is often referred to by one of the brand names, *Polysteel*, and is now commonly
363 used for fishing. Other developments included the manufacture of sinking ropes utilizing a blend
364 of polyester fiber (PET) with either polypropylene or *Polysteel*, which had breaking strengths
365 similar to the all-*Polysteel* ropes (McKenna et al. 2004).

366 Just prior to the rope manufacturing changes in the 1990's were changes in the
367 manufacture of lobster traps, one type of fixed fishing gear that has been known to entangle
368 whales. During the late 1970's and early 1980's, wooden traps were replaced with wire traps,

369 and as one trap manufacturer noted: “Once they [wire traps] caught on it changed everything,
370 revolutionized the fishery. It allowed fishermen to fish large gangs of gear, in some cases year
371 round, and the wire traps were found to fish better.” (Fishermen’s Voice, June 2011, Vol 16).
372 The combination of wire traps and the dramatic strengthening of ropes resulted in the ability to
373 fish more and heavier gear in deeper waters and in areas offshore. It seems likely that these gear
374 changes have led to more high risk entanglement configurations and the increased frequencies of
375 moderate and severe injuries for RW detected from the mid 1990’s onward.

376 This is the first evidence-based analysis that supports a modification to fishing gear. Past
377 regulatory changes for RW and HWs were based on intuition, and were never subjected to
378 experimental evaluation before or after implementation. Here we present evidence indicating that
379 reduced breaking strength (RBS) ropes of 1,700 lb or less, could make a major contribution to
380 large whale entanglement mitigation. Based on the limited frequency of whales found in tested
381 rope strengths below 1700lbs, implementation of RBS ropes could reduce the probability of
382 mortality and suffering by at least 72% and potentially bring entanglement related whale kills
383 down to legally mandated levels.

384 In the U.S., PBR for RW is set at 0.9 whales per year. From 2007-2011, entanglement
385 mortality and serious injuries averaged 3.25 whales annually (Waring et al. 2014). For HW, PBR
386 is 2.7 whales but annual mortalities have averaged 9.95 whales for the same timeframe (Waring
387 et al. 2014). For both species, entanglement mortalities have greatly exceeded the allowable
388 levels. If the broad usage of RBS ropes resulted in the reduction of mortalities and serious
389 injuries of large whales by at least 72%, this could reduce annual kills of RW to 0.91 whales and
390 HW to 2.79 whales, both close to the PBR levels set for both species.

391 The use of RBS ropes would not reduce the number of encounters between whales and
392 gear and may not prevent lethal entanglements in some habitats such as the RW calving grounds
393 where neonates will have even less strength than a MW (found in the lowest breaking strengths
394 of only 650 lb). Further, the benefits to other protected species, such as sea turtles, would likely
395 be minimal.

396 If RBS ropes are to be considered, they need to be practical for fishing. Load cell studies
397 in the Gulf of Maine have shown nearshore lobster trawl hauling loads to be around 500-700 lbs,
398 except in one instance where it was recorded at 1100 lbs (Salvador and Kenney, 2002). By
399 contrast, these forces may reach 2,800 lbs during hauling of very heavy offshore gear (a 48-trap
400 trawl in 185fms) (Salvador et al., 2003). The highest load cell measurement of gillnet gear from
401 the Bay of Fundy was 700 lbs during setting and 550 lbs when hauling, from gear set in 50
402 fathoms with an 80 lb grapple and 85 lb kedge type anchors. When towed, the drag on an
403 unanchored 20-net string of gillnets reached 1435 lbs (Salvador and Kenney 2002). These studies
404 suggest that the forces applied during normal fishing operations are considerably lower in most
405 cases for lighter gear sets than the 1700 lb RBS rope that would reduce lethal entanglements.
406 When gear is being towed (similar to the situation of an entangled whale), loads on the ropes
407 become much greater. If RBS ropes were designed to break at the load applied when gear is
408 being towed by a whale, this would allow for normal fishing activity to continue but might
409 provide a better chance for a whale to break free before a severe entanglement occurred.

410 Rope used for fishing is stronger than needed, because strength gives fishermen a margin
411 of security against the potential weakening effects of weather, repeated hauling stress, abrasion,
412 and rope age. If RBS ropes were to be used, the development of a more abrasion and weather
413 resistant rope might mitigate the chances of higher gear loss due to weaker ropes with unchanged

414 abrasion resistance. While there is likely to be reluctance to using RBS ropes, preliminary trials
415 of RBS ropes of 600 and 1,200lbs by lobstermen in the Gulf of Maine in 2006 and 2007
416 indicated that the ropes were fishable in some areas, and that fishermen were receptive to the
417 concept (Bycatch Consortium, unpublished data). In addition, RBS ropes may improve safety at
418 sea by preventing dangerous “hangdown” situations that can occur when the bottom gear gets
419 caught on rocks during hauling. It may also reduce the chance that a set of bottom gear could get
420 dragged from where it was set when a vertical line is snagged by an entangled whale or by a
421 passing vessel and thus provide a possibility of grappling for the bottom gear. Accidental towing
422 of gear is considered one of many reasons gear is lost (Prybot 2006). In areas where this
423 recommended breaking strength cannot be used to fish, the development and implementation of
424 other bycatch mitigation techniques such as rope-less fishing techniques should be tested.

425 This work suggests that the development and implementation of reduced breaking
426 strength ropes could lead to a significant reduction of whale mortality and serious injury from
427 entanglement. Previous management attempts to reduce entanglements of large whales have
428 required weak links between the top of the vertical line and the surface buoy system of pot and
429 gillnet gear and also between gillnet panels. There is no evidence that this has been at all
430 effective (Pace et al 2014). With RBS ropes, the goal would be to make the entire vertical line
431 weaker, rather than only specific points in the gear. This would give an entangled whale a better
432 chance of breaking free wherever it hits the vertical line in the water column.

433 This conservation approach may be a useful tool for practitioners around the world to
434 integrate into fisheries management regimes for any rope-based resource extractions. Short-term
435 evaluation of its efficacy could be determined by using a unique rope color or gear mark to
436 assess the injury severity and configuration risk for RBS ropes found on whales. Long term

437 efficacy can be determined by monitoring entanglement rates and severity levels in the target
438 population. Considering that entanglement is one of the most urgent conservation issues facing
439 marine mammals today, adopting this relatively simple gear modification represents a badly
440 needed option for reducing the number of unnecessary deaths and suffering by whales around the
441 world.

442

443 **SUPPORTING INFORMATION**

444 Supporting information on methods of rope analyses and associated data (Appendix S1
445 and S2), a RW case study example (Appendix S3), and entanglement injury and configuration
446 severity criteria (Appendix S4) are available online. The authors are solely responsible for the
447 content and functionality of these materials. Queries (other than absence of the material) should
448 be directed to the corresponding author.

449

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Table 1. Rope polymer type, range of diameter, range of new and estimated breaking strength, and apparent condition

| Polymer type Range of diameters in inches Range of new (estimated) breaking strength in lbs | Very Poor | Poor | Fair | Good | Very Good | Total # of ropes (% of total) |
|--|-------------------|---------------------|---------------------|---------------------|---------------------|-------------------------------------|
| Polypropylene 0.177-0.933 650-12,000 (180-7,639) | 4 | 6 | 8 | 18 | 18 | 54 (41%) |
| Polypro/PET 0.312-0.654 1,900-6,800 (700-5,440) | 3 | 6 | 3 | 14 | 8 | 34 (26%) |
| Polysteel 0.307-0.685 2,500-11,500 (756-8,392) | 1 | 1 | 5 | 13 | 6 | 26 (20%) |
| Polysteel/PET 0.303-0.417 2,400-4,300 (1,522-2,727) | | | 1 | 4 | 2 | 7 (5%) |
| Polypro/PET/Lead 0.335-0.409 1,700-2,000 (1,700-2,000) | | | | | 5 | 5 (4%) |
| Polysteel/Lead 0.339-0.787 2,500-11,500 (1,410-8,776) | | | | 1 | 2 | 3 (2%) |
| Nylon 0.618-0.638 8,910 (5,346-8,910) | | | 1 | | 1 | 2 (2%) |
| Polypro/Lead 0.323 1,700 (1,360) | | | | 1 (1.0) | | 1 (1%) |
| | 8 (6%) | 13 (10%) | 18 (14%) | 51 (39%) | 42 (31%) | 132 |

Table 2. Summary of diameter and breaking strength ranges of ropes removed from large whales off the eastern US and Canada. Nominal rope diameters are those typically used by their manufacturers and lie within or near the range of measured diameters.

| Range of measured rope diameters (inches) | Nominal rope diameter (inches) | Number of ropes (% of total) retrieved from 70 large whales | Tally of strongest rope (% of total) for each case | Range of breaking strengths new (estimated) |
|---|--------------------------------|---|--|---|
| 0.177 – 0.185 | 3/16" (0.187) | 2 (<2%) | 2 (<3%) | 650 (180 – 297) |
| 0.252 | 1/4" (0.25) | 1 (<1%) | 0 (0%) | 1,130 (904) |
| 0.287 – 0.339 | 5/16" (0.312) | 36 (27%) | 15 (21%) | 1700 – 2600 (340 – 2,759) |
| 0.346 – 0.406 | 3/8" (0.375) | 40 (30%) | 22 (31%) | 2,000 – 3,400 (486 – 3,075) |
| 0.407 – 0.449 | 7/16" (0.437) | 18 (14%) | 7 (10%) | 2,000 – 5,000 (700 – 4,335) |
| 0.469 – 0.512 | 1/2" (0.5) | 9 (7%) | 5 (7%) | 3,780 – 5,550 (900 – 5,640) |
| 0.539 – 0.591 | 9/16" (0.562) | 15 (11%) | 10 (14%) | 4,590 – 7,000 (1,580 – 7,391) |
| 0.618 – 0.685 | 5/8" (0.625) | 6 (5%) | 5 (7%) | 6,800 – 9,000 (1,360 – 8,910) |
| 0.748 – 0.787 | 3/4" (0.75) | 4 (3%) | 3 (<5%) | 7,500 – 11,500 (6,120 – 8,776) |
| 0.933 | 1" (1.0) | 1 (<1%) | 1 (<2%) | 12,000 (2,400) |

FIGURE CAPTIONS

Figure 1. Estimated and new breaking strength and diameter of all ropes removed from right, humpback, minke, and fin whales

Figure 2a-e. Summary statistics by species, age class and injury severity (where available). The box represents the middle 50% of measurements collected in each category, the line through the box is the median, the diamond is the mean and the whiskers represent the minimum and maximum.

Figure 3. Right and humpback whales compared to rope strength and diameter by injury severity (top) and age (bottom).

Figure 4. Frequency of right whale entanglements by injury severity and gear configuration risk levels by year.







