

**SOUTH ATLANTIC FISHERY MANAGEMENT COUNCIL**

**LIMITED ACCESS PRIVILEGE  
PROGRAM COMMITTEE & WORKING GROUP**

**Jekyll Island Club Hotel  
Jekyll Island, GA**

**March 4, 2008**

**SUMMARY MINUTES**

**LAPP Committee Members:**

Rita Merritt, Chair  
Dr. Roy Crabtree  
Mac Currin  
George Geiger  
Susan Shipman  
John Wallace

Robert Boyles  
David Cupka  
Dr. Brian Chevront  
Tony Iarocci  
Tom Swatzel

**LAPP Exploratory Workgroup Members:**

Ben Hartig, Chair  
Robert Cardin  
Sherry Larkin  
Scott Zimmerman  
Charlie Phillips  
Manny Atonaras

Bruce Irwin  
Phil Conklin  
Dan Whittle  
Sean McKeon  
Scott Baker  
Amber Von Haarten

**Council Members:**

Duane Harris  
Mark Robson

Lt. Brian Sullivan

**Council Staff:**

Bob Mahood  
Kim Iverson  
Kate Quigley  
Gregg Swanson

Gregg Waugh  
Andi Stephens  
Mike Collins  
Julie O'Dell

**Observers/Participants:**

Dr. Tom Jamir  
Dr. Jack McGovern  
Phil Steele  
Tracy Dunn  
Dave Allison

Monica-Smit Brunello  
Mike Jepson  
Dr. Joe Kimmel  
Karen Raine  
Eileen Dougherty

Col. Bruce Buckson  
Seth Macinko  
Sera Harold  
Karly Miller  
Robert Hawk  
Josh Eagle  
Scott Bussen  
Michael Kennedy

Otha Easley  
Bonnie Ponwith  
Charles Kinney  
Amanda Bernard  
Tyler Arnold  
John Potts  
Tess Geers  
James Reeves

The LAPP Committee of the South Atlantic Fishery Management Council convened in the Club Ballroom of the Jekyll Island Club Hotel, Jekyll Island, Georgia, Tuesday morning, March 4, 2008, and was called to order at 8:00 o'clock a.m. by Chairman Rita Merritt.

Ms. Merritt: If everybody would take their seats, we're about to begin. This is the Limited Access Privilege Program Committee. Thank you, George, and welcome to the University of South Carolina observers. The agenda for today was distributed. Do we have any changes or additions? Seeing none, the agenda is approved.

You also received a copy of the committee meeting minutes from September and do we have any changes or corrections? Seeing none, the committee minutes of September 2007 are approved. Now Kate is going to give us a review of the scoping comments that were received regarding the Amendment 18 limited access privilege program.

Ms. Quigley: You should all have received a disk containing scoping comments, scoping minutes, and some letters from Florida, Georgia, North Carolina, and then you should have received a third CD that had the scoping comments from Charleston on them. I'm just going to go ahead and quickly summarize those scoping comments.

Overall, forty-two people submitted comment or spoke at one of the four meetings in Florida, Georgia, South Carolina, and North Carolina. Four expressed opinions in favor of LAPs and thirty-six were opposed and two expressed opinions in favor under certain conditions. A number of reasons were stated for how they felt. The first major category were objections to initial allocation based on catch history and there were twenty-three comments in all.

Eight people stated that they had little or no landings in the past decade and therefore, would not receive an initial allocation that they preferred. Six stated that they were a new entrant with no landings history or did not know their landings history and three stated that they were holding their permit for insurance purposes and didn't use it unless they had to and two people have been focused on other fisheries and didn't want to be penalized because they had focused on those fisheries.

Two people didn't hold a permit and therefore, they wanted crew share to be considered. One person believed that the initial allocations -- That it was unfair to base allocations on catch history and one person stated that past regulations, this was someone from Florida, that past regulations disadvantaged some compared to those from other states.

Then there were non-initial allocation comments. For example, there were three people that noted consolidation concerns. Three people did not like the fact that LAPs impose a limit on how much a person can catch. They talked about how the current regulations award those who work hard and make multiple trips, whereas LAPs would cap the amount that you can catch.

Two people stated that other LAP programs have not worked. One person noted the wreckfish program and another person noted the Gulf red snapper. Two people noted that LAPs will result in a race to fish and flooding of the market. Two people noted that the council should take care of other amendments first and two people noted that LAPs will reduce employment at small fish

houses and three people noted that there's a need to make catch history available in order to decide if they are in favor of LAPs or not and then there are some other reasons stated.

One person wanted a use-it-or-lose-it provision and one person was not for the weighted vote. If a referendum was held, they were not in favor of doing a weighted vote. They wanted one vote per permit or they wanted weighted vote with some maximum on how many votes that you can have.

One person expressed that they didn't want leasing to be part of an LAP and one person noted that it's not fair to set up a system where those with the most money can fish the most, because they could purchase a quota share or pounds. Two people noted that there was a need to get permit holders out of the fishery that don't make a majority of their income from fishing and that sums up the scoping comments.

Ms. Merritt: Do we have any questions regarding the scoping comments? How about any additions? I know we've all been getting some side input and personal contacts, where people have perhaps not contacted all of us. I'm sorry, but I did miss yesterday's workgroup summary, but I do want to say again that it's just a lot of work that went into that working document and Ben Hartig, who is in the audience, and several of the workgroup members are still here and they just did such a great job in getting a foundation to begin with, to build upon in the event that we do go this route in order to help with this very, very dire situation that's facing us in snapper grouper.

I would like to get any thoughts from the floor now, while we're in committee session, regarding the workgroup's recommendations to us and I think Kate also has some additional items that were brought up as some alternatives to the LAPP that we might want to get into a little bit. Anyone?

Ms. Quigley: I just wanted to go ahead and -- I know you guys have heard from the fishermen yesterday and other members of the LAP Workgroup, but I just wanted to let you know, again, on page 4 of the working document that there's the results of the survey. Yesterday, it was asked who at the table was in favor of moving forward with the Snapper Grouper FMP and this sentence -- Five people agreed with the statement, that the council should move forward with development of alternatives for an LAP program under an amendment to the Snapper Grouper FMP, four people were undecided, and two people disagreed with this statement.

You heard the reasons why people expressed those opinions through the survey yesterday and again, there are alternatives at the end of the document that people had talked about during the LAP Workgroup. Since then, since creation of this document, people have been talking about some sort of trial program or a pilot program with a small number of species and they've also been talking about a possible voluntary LAP program. This is just Section V on page 50.

There are a number of different alternatives that they've stated. A number of people have expressed interest in sector allocation. They need some more education on it, though. It would have to come -- The leadership would have to come from fishermen and not from the council initially. Some people are interested in getting more education about that.

We did present some information at two of the LAP Workgroup meetings, but as far as how to implement something like that; I think education is still needed. Anyway, this is what you have as guidance, this LAP Workgroup document and what you've heard yesterday.

Initially, what we were thinking is what we're looking for is a decision on whether to go ahead and develop an amendment for LAPs and then perhaps a discussion on what some of the possible alternatives might be in an amendment, if you decided to go ahead and that was what you wanted to do.

Mr. Boyles: Just for the purposes of jumping into it, in terms of discussion among the committee, I read the working group report and out of twelve people surveyed anonymously, we've got 55 percent agreeing with the potential. A strong potential exists for LAPs to be developed and to provide some relief to this fishery, to deal with the overcapitalization issues.

I dare say that's not a mandate and so I'm really struggling with where we go and how we go about it. I said to a couple of you offline yesterday that it was my hope when we started down this road a year ago, over a year ago, that we would be able to employ some market-based approaches to addressing some of the problems that we've got in this fishery and I do believe, from a conceptual standpoint, something like a limited access privilege program has that potential.

I also remember at the then-called Controlled Access Committee meeting, back in North Charleston last January, a year ago, we all agreed how important it was to get industry buy-in on this. The way I see that is that was almost a necessary condition and 55 percent is some buy-in, but it's not a lot. It's not an overwhelming mandate for us to move forward. I would just like to see what the other committee members think about where we go and how we go about it.

Clearly I heard from some of the working group members yesterday some strong interest in us not dropping the ball on this and moving forward, but I think it's a question now of where we go and how far we go. I would be curious to see what wisdom others have.

Mr. Cupka: I agree with Robert. I think we should move ahead on this and part of the trepidation I'm sensing from some of the industry people is the fact that there's so many unknown questions and I think until we get something down on paper, something that they can look at that may address some of the issues they're concerned about that -- If we could do that, they would have a better basis for deciding whether it's something they want to look at or not.

We've done a lot of work on this already and I would hate to see us just quit, because, like Robert, I think there is a lot of potential for this program, but I think until we spell out some of the parameters of the program or something, or at least get something down on paper as kind of a draft amendment for them to look at, they're going to continue to have questions and wonder just how things are going to work.

I would hope we would move ahead on this and not just quit the process, because, again, like I say, I think it's an important program and it's the closest thing that this council has ever come to

in terms of something that's co-management, where the fishermen are involved to this extent.

I'm not sure all of them really understand that. It's something if they don't want it then it's not going to work, but, again, I would like to see us move ahead and at least maybe develop a strawman amendment of some sort to try and address some of the concerns and questions that they have about this process.

Ms. Shipman: I agree with what they have said. I think we need to keep moving forward, in somewhat of a framework fashion, to frame an amendment. There was discussion yesterday about the tilefish fishery and it may be one that we can canvass the fishermen and get some more interest. We talked yesterday potentially about focusing in with that industry, to explore some options and avenues in greater detail. We won't have some of the allocation issues in that one that we will with others and I think there's some potential there.

Dr. Crabtree made some really good points, as did others yesterday, about looking at that one. I would like to see us continue moving this ball down the court, with continued outstanding input from the fishermen.

I was really impressed with the alternatives they put forward and the thoughtfulness and insightfulness and I want to echo everyone's thanks to the working group and even the fishermen that came yesterday and ones that provided alternatives and their rationale for it. They were well written and I really appreciated the thought they put into this.

Dr. Chevront: I've listened real carefully to what everybody has been saying through all this and my feeling is that, and especially after listening to what the fishermen who were on the workgroup said, that it's taken them over a year to get to a point and they still have questions, that there's things about this that they don't understand.

It really sounds to me like what we need is to find out what do the fishermen really want and one of the ways that we can find out what they really want, first, is we have to educate them, so that they can make an informed decision about what their choices potentially are. I would like to make a suggestion, and I guess I can put this in the form of a motion here, that what we do is we ask Sea Grant or somebody to help us with an education program for outreach, for the fishermen, to tell them what LAPPs really are about and maybe answer some of the questions that they have.

Then as a corollary to that, maybe also then ask them to give us suggestions of what they think and how they would like to see a LAPP program go. I think jumping into tilefish or I heard black sea bass was mentioned, but I think we're a little premature for that, because the fishermen don't really understand it yet. One of the things we've been talking about all along is if the LAPP is going to work that you've got to have the fishermen buy-in.

I agree with what people have said. 55 percent from twelve people is not a mandate. I just don't think we're there yet. We may get there at some point. I don't want to see this die, but I just really would like to move forward, but not rush through it. I'm suggesting that -- **I'm making a motion that we have an outreach program on limited access privilege programs and that**

**we are going to encourage fishermen to submit LAPP program ideas.**

Ms. Quigley: I've just got a comment. I just wanted to let people know -- I don't think the council is aware, but Gregg and I have recently contracted with a North Carolina company to create a DVD on limited access privileges and this was planned prior to this meeting. We have not yet recorded the DVD, but we plan to do so in the next month, to update them on what has happened in the council process and general education about LAPs.

Mr. Geiger: A point of order here. We've got a motion on the floor and we need a second.

Ms. Merritt: Tony Iarocci seconds the motion. Is there discussion? **The motion is to develop an outreach program on limited access privilege programs and encourage fishermen to submit LAPP program ideas.** The motion was seconded by Tony Iarocci. Is there discussion?

Mr. Iarocci: I think we heard it loud and clear yesterday and I think a lot of us have got a lot of calls or a lot of sidebars about the confusion to what a LAPP is. Still a lot of fishermen don't understand what it is or what it can become, if they decide to go forward with one. I think this motion puts us on the right track.

As we speak, I know there's people right now considering a form of a LAPP and we did get a proposal or a presentation, I should say, from the Cape Cod guys last month. There's so many different forms of it and I think as we speak that there's over seventeen proposals to the New England Council right now for a sector or a regional allocation thing and I think our guys are just now grasping onto it.

I talked to some guys from North Carolina, to look into their thing. I know the guys in South Florida are looking to that and I fully support moving forward. This keeps the ball rolling, so to say, but I would like to make a friendly amendment to that motion, to add the bottom "for consideration" and make it "LAP program ideas for consideration". That's something so they'll realize that we will take this and hopefully they'll be coming forward with some ideas that we could consider.

Ms. Merritt: Is that amendment agreeable with you, Brian?

Dr. Chevront: That's fine.

Dr. Crabtree: I'll be happy to support the motion. I think there is a need for more outreach and working with the fishermen, but I agree with some of the previous comments, that I don't want to -- I think we need to keep moving forward on this, because I can almost assure you that from where we are, if we made this a high priority, it's three years out to get this done.

You don't realize how complicated these are until you've done one and what the council comes up with, because we saw this with red snapper, it was just a broad outline of an IFQ program and almost none of the details were addressed in the FMP amendment and this one is seventy-some species and it's going to be vastly more complicated.

I do think that we ought to make a special effort to reach out to these tilefish fishermen. I'm looking at their landings and at the end of February, they had already caught 40 percent of their quota and the February landings looked to me like they are far from complete. That fishery could be shut down by the end of this month. They are in a derby fishery, it looks like to me, now.

I wonder if there wouldn't be some interest among those guys, because what you see is when these derby fisheries get going, almost anything becomes a viable alternative and all of these questions all of a sudden seem a lot less relevant than dealing with the immediate problem and so I think there is some benefit of instead of trying to bite this whole thing off in one bite of coming in and looking at where are some areas where we think we do have support and we could put together a more straightforward program with it, but it sure looks to me like tilefish is being caught up fast.

Ms. Shipman: I wholeheartedly agree with what Roy has said and if you think back on wreckfish, that was a derby fishery and that largely led us to the limited access program that we ended up with wreckfish. That took a while to develop as well, but that was a derby fishery. Millions of pounds were being landed very quickly and I couldn't agree more with Roy.

Mr. Swatzel: I want to make sure I understand the intent of the motion. Is the motion along the lines of let's take that action, but affirmatively not pursue an amendment at this time? Is that the intent?

Dr. Chevront: To that, I didn't include anything about pursuing an amendment. I had no agenda on that in making that motion. I think they're two completely separate issues.

Mr. Geiger: I agree with everything that Roy said, too. I support this motion and I would also support the motion if we were to move on about an amendment. One of the problems I have is that when we entered into this discussion, we entered into it with, I think, a firm understanding and agreement around the table that we were going to do this if we had support, clear support, from industry.

As we heard yesterday, I just don't believe that we have it from the working group that we formed and we darned sure don't have it from the public, based on public comments that we received over the due course of scoping.

I had the privilege to attend a workshop up in Rhode Island that was hosted by Rhode Island Sea Grant and they were talking about sector allocations, LAPPs under a different name, and it was hosted by, as I said, Rhode Island Sea Grant.

I think the Sea Grant agents and the Sea Grant organization is the logical organization to carry this message out to the fishermen and to put on the type of informative seminars, workshops, whatever you might want to call them, that would help them embrace this idea. I think it's clear that we all understand the benefit of this program and we look at the future and we see the future in different terms than the fishermen do.



I think that our Sea Grant allies could help us convey that similar information to the fishermen and help with this education process that we heard yesterday. As Roy said, it's going to take three years to put it in place and we're going to be moving ahead with other things that are really going to put the handwriting on the wall, I think, so to speak, here within the next year or two, which is going to help them clearly understand and possibly come to terms with this LAPP program as a benefit to their continued participation in the fishery. I just think that -- I agree with Brian that we need to take this step-by-step and do it properly and do it with buy-in, instead of this head-long rush just to put it in place.

Mr. Cupka: I certainly agree with the first part of this motion. I think outreach is critical if we're going to anywhere with this. The second part, I'm not sure how much input we're going to get from the fishermen and I agree with Roy that maybe we're trying to do too much and maybe we need to take a smaller bite.

Again, I think until we get a strawman of some kind out there that's going to encourage us to look into the concept a little more and answer some of the questions, I don't think you're going to get a lot of input from the fishermen, until you give them something to look at and to address. I'm not against this, but I think we really need to go a step beyond this, too. I hope there will be a further motion, maybe, to consider putting together some kind of strawman, whether it's on tilefish or what, because I think until we do that that we're not going to get a whole lot of input from fishermen.

Mr. Iarocci: Two things to George's point. George, that's why I brought up Sea Grant. Kathy Castro, who works very big up in New England and works with a lot of programs and especially this LAPP ITQ. She was part of the presentation you went to.

We've got from Key West with Doug Gregory and Sea Grant, who has offered his help and like I said, he's today and tomorrow doing something with coral workshops with the fishermen down there and we've got the great representation from the Carolinas here. It's so important for Sea Grant, because they know how to deal and they have that great outreach and I totally agree with that and any way we can help. Hopefully we're going to have Sea Grant put something together with some of these alternatives up at Fish Expo next month, up in Rhode Island, to get more educational stuff out.

To David's point, David, there are right now -- There's fishermen right now working on regional or sectors or proposals to come to the council with. The presentation that we had at the last LAPP Workgroup showed that once you tell the fishermen -- There are fishermen right now that want to co-manage or be a part of the management of their fisheries and it's their fisheries, whether it's the tile fishery or whether it's the yellowtail fishery in the Florida Keys. They're looking at how to do this and I have to agree with everybody and what they said about the timing to what's going on here.

I think when the time is right that you're going to see more and more people, once they get better educated through this outreach or -- I hate to quote George yesterday, but you can't educate people that don't want to be educated, but there's fishermen out there that want to be a part of their future and help co-manage their fisheries and those are the people we're trying to reach out

to right now and I think there's people out there and I think you'll be surprised. There's going to be some proposals coming out to this council.

Mr. Geiger: In reference to David's comments -- David, I don't have a problem with -- Well, I do have a problem with moving along with an amendment, because the very answers that the workgroup identified as being an issue for them to move forward are the same issues that we would have and those are answers in regard to enforcement, monitoring, allocations, and the MRIP Program and recreational accountability measures that would be put in place.

I think we heard that theme over and over from each of the participants as we went around the table as the common thread as to their hesitancy with moving forward with this program. Those are the very issues that we're dealing with on a council level that have to be answered and I don't know how we would move forward with an amendment until we have answers to those questions.

Ms. Shipman: I have a question for Brian. The way I looked at this would that be scoping, that later part of your motion? It says encourage fishermen and what would be the mechanism to encourage them, continued scoping on this issue or --

Dr. Chevront: To that point, I hadn't thought that through, but I just -- We need to have a mechanism and scoping, to me, is one way to get it, but I'm open to suggestions on how to do that.

Mr. Geiger: I would offer, again, Sea Grant conducting workshops with the fishermen in an open forum and in an open access arena, where they can come and bring all their concerns, their fears, their ideas. Really, this is the type of a program, I think, that benefits from having the people, which is what we recognized by forming our workgroup, but I think that might have been at too high a level.

We need to get down to the common fishermen and not common used in a derogatory term, but the everyday guy, because that's where we met with I would say virtually 100 percent opposition to any LAPP program during scoping. Those are the guys that need to be educated and the Sea Grant program, again, that I attended in Rhode Island was a vehicle to get the fishermen there in a very informal setting to hear presentations pro and con and to have workgroups, where they actually broke the group up into small work tables of ten, and they addressed specific issues.

As a result of those working groups and those discussions, they formulated ideas as to how they could form sector allocations, whether there was benefit to forming sector allocations. It was a very interesting format and they came to resolution on a number of topics, but I can tell you that that was the tip of their iceberg and they did it because of the very thing that Tony addressed, the fact that they've got seventeen proposals on the table to form sectors in the New England fisheries.

They're attacking it head on, but they're attacking it at the base level, by working with the fishermen and getting their ideas of how this needs to be worked and I can tell you the sense I got from the people who participated in that meeting was a general opposition to forming sectors,

but that's just the beginning of their process. I think there's a long row to hoe here before we get down to a plan.

Mr. Boyles: I guess the way I see where we are now is if we can continue down the education road, the outreach, which I agree with what everyone has said, it's very, very important. My sense of things, of where we are, is status quo, under kind of the new provisions of Magnuson. We're going to have setting ACLs and we're going to continue to develop amendments. We've seen the status of the fisheries, many of these fisheries, and we know we have got a lot of work cut out for us.

What excites me about LAPPs is this is a different way of doing things and I still think it's something that has great potential. My concern with the motion as its written is if we just continue this imperative of outreach and education with no end in sight that we've got some very, very specific questions. I was impressed and I think Kate brought it up yesterday, but there a lot of younger people, a lot younger than I expected, that showed up at some of the scoping meetings, in South Carolina at least.

These guys have invested a lot of time and money and effort and have very, very practical questions, like can I get my catch history associated with this permit and I don't know that we're going to be able to give them a real answer without going forth with some sort of action, some sort of formal action.

I think if we give -- I think what we're probably going to get is a hypothetical response to a hypothetical question on a very practical aspect of can we get catch histories and it concerns me that we just run in place here. I think I'm in agreement with Roy. I think we need to find some way to move forward with a specific fishery, perhaps, or two or three. I guess where I am is I'm not sure this motion goes quite as far as I would like for it to go.

Mr. Iarocci: Back to George's comments, I can go back to similar meetings and I attended one and Ben Hartig attended one up there also, where the fishermen came and were a part of it and broke it up to that and I think Sea Grant can take this to that n-th degree, to educate, but also to show fishermen what the potential could be if they wanted to create either a sector or a regional or a full-on LAPP.

We have to look at -- Robert, I hear you and David and Roy loud and clear, but at this time, we can't suggest -- The council can't suggest forming a LAPP for a species right now. The fishermen are considering that. We need to give those guys the opportunity and the time to do that, through this outreach program, and maybe have them come back to us, which I think some of them are and I stated that earlier.

I think you're going to see people come forward now. The meeting George attended up in Rhode Island, there's a lot of people just like our guys. They don't want to hear it and they're going to be left out, but there are people in organizations up there -- Chris Brown and the Rhode Island Fishermen's Association, they've got a proposal on the council table right now and they're changing it and working it and trying to get that out and I want to give our guys the time.

I talked a lot off the record with the guys from Cape Cod and they went to the council and said this is what we want to do and then it came back and they went back to their constituency and then they put something together and went through the council process with the first thing and it's not a perfect scheme and it's not a perfect LAPP or sector or whatever, but they started somewhere and they're still working on it right now and I just want to give our guys the opportunity to get better educated and to co-manage their own fisheries.

Ms. Shipman: I don't disagree with that at all, Tony, and I think that's a good way to go. My concern is the catalyst, the fire, that is lighted under them to keep them at the table. That's my real concern, because if the council backs off and there's no vision in the future whatsoever at all of a LAPP, what's going to get them to those workshops?

It's just like anything, public hearings or whatever. You don't come to the table unless you're fearful your ox is getting ready to be gored and that's my thirty years of experience with public hearings and public meetings, but we've just somehow got to keep them engaged in the dialogue and what's going to be that catalyst?

Mr. Geiger: If I may, the catalyst, in my estimation here, will be Sea Grant. We have Sea Grant offices in each state and we've got diversity in our snapper grouper fisheries. People in the Keys are completely different than the people in North Carolina. The opportunity here -- We've already formed the catalyst for this to move forward by the workgroup.

We have members in the workgroup who support and understand the potential need for a LAPP program and see the benefit of doing it. I see those as the evangelists that can be used by Sea Grant to form these information-type groups, to get the fishermen together, to expand the knowledge and have the fishermen develop this.

Quite frankly, I don't believe it's our job to develop a LAPP program. I think if the fishermen come to us and say they want it, I think it's our job to consider it and then begin to work on it, but right from the get-go, we, as a council, said that this was going to be a fishermen initiative and we would support it if they wanted it and we're hearing from industry here at the table and we certainly heard it loud and clear, that there's not a unanimity of support, and we heard it loud and clear in scoping, that there's no support.

Now, the task, to me, is clear and that is to have somebody form this educational type network and to take this program to the field to help develop support. We've done that with the LAPP Working Group, who can be, again, the key principles to assist Sea Grant in developing this network of outreach to the fishermen. Let them come back to us with a suggestion for a program and a suggestion for fisheries that we could pursue under a LAPP.

Dr. Chevront: I understand the concerns of folks who want to move forward with trying to develop some kind of a LAPP amendment, even if it's on a limited basis, but my question is do we really need to go that far? We know what the questions are that the working group had at this point.

Can we continue to work to try and see if we can find answers to those questions, but without

having to develop a LAPP program? I think one of the things that's going to happen -- I wrote down the four questions, I believe, that Kate had from yesterday, how is enforcement regulations going to work with this, is there money available for video monitoring, are they going to get hard allocation quotas, and the fishermen wanted to know about how to get their catch history.

Those are things that we can work on or I'm not sure what the mechanism exactly is for doing that, but we can do that, short of having to do a full-on LAPP program. I think that would keep the interest alive among the fishermen in what could be the potential future for a LAPP program. I would like to -- We still have this motion that we haven't voted on yet and I see this other stuff that we're talking about as being a separate issue and so I would like to come back to this other here in a minute, but maybe we ought to vote on the motion at some point. I'll call the question then.

Ms. Merritt: Is that okay with Roy, Scott, and Amber? Were your comments going to be outside of this motion?

Mr. Geiger: I believe we have to vote on to call the question, Madam Chairman. A point of order. You've got to vote on the call of the question before you can move on.

Ms. Merritt: I did ask if it was regarding the motion that is before us and Amber has indicated that her comment is related to the motion that's on the floor and so I would like for her to go ahead and come to a microphone, please.

Ms. Von Harten: This is Amber Von Harten. I just wanted to make everyone aware that Sea Grant is definitely willing to assist with the outreach. However, we are very small and at least in the agents and specialists that are intimately knowledgeable about this program. It's going to require a lot of time and funding to do workshops or whatever, outreach programs, that the council decides is appropriate. I just wanted to state that.

That was something that we had talked about in the workgroup, as part of the outreach subcommittee, was to develop some fishermen forums in the region and go out and talk to folks about what LAPPs are, what the workgroup has done, and I think perhaps if I could suggest another component of that motion, but there needs to be some distinction between what limited access privilege programs are and other options that are out there.

From my understanding, from our work, sector allocations are something that is completely outside of an LAPP, whereas RFAs and things of that nature are part of an LAPP. I think there needs to be some outreach on the range of options that are available to the fishery, but my point is just that we're going to need some real clear guidance on exactly what outreach focus to take and potentially how we can make it happen.

Ms. Merritt: Thank you, Amber. Is there anyone in objection to us moving forward on calling the vote? **Seeing none, all those in favor of the motion please say aye; any objections; any abstentions? Seeing none, the motion is carried.**

Mr. Geiger: In response to Amber's comments about funding -- I give this credit to John

Wallace, who whispered in my ear, that the potential may exist for the Gulf and South Atlantic Fisheries Foundation having funding that could possibly help offset some costs and certainly other -- We're not looking for you guys to do it on your own. Every state has a Sea Grant office and some may be a little better off than others and might be able to -- We're all in the same boat. We do the best we can.

Ms. Quigley: I'm going to repeat the question that Amber had. I would like clarification on what the committee means by limited access privilege programs. The terminology we've used in the workgroup meetings, sector allocation was separate from limited access privilege programs and so my question is when you state in this motion limited access privilege programs, are you also including sector allocation programs and other similar programs?

Mr. Iarocci: To shorten it the first time -- I had written this up and it did say "LAPPs, sector proposals, or regional fishery proposals", similar to what we talked about. Maybe if we want to change that to add that, but I don't know -- I think right now, since we're talking about it, if we need to separate it to make it clearer to people, but when I say LAPP programs, I meant the whole realm of, from LAPP right down to the sectors and the regional proposals that people are talking about.

Ms. Merritt: With that, I'm wondering do we need a new motion or can we do an amendment to that motion after it's already been passed? We're done and so we would need a new motion if we were going to do that.

Mr. Geiger: Kate just asked for clarification and that's sufficient, isn't it?

Ms. Merritt: Good.

Mr. Harris: Before we go down this road too far with Sea Grant, I think we all know that different Sea Grant offices have different capabilities in dealing with this issue and I think we need to really assess what Sea Grant offices in which states feel like they're capable of conducting an outreach program at the present time on limited access programs. I have some reluctance in going down that road with Sea Grant until we assess some capabilities.

Ms. Merritt: Thank you, Duane. Do you all think this may be something we might want to have our Education and Outreach Committee to perhaps take on as a project?

Mr. Wallace: This may be a little out of the realm of what we can do, but in order to educate these people, can we develop a hypothetical LAPP and using hypothetical numbers and hypothetical percentage of poundage to take out and educate these guys and this will kind of give them an idea of what effect it's going to have on them and we can develop a regional and sector and have three versions of a LAPP to take out as education.

If we just go out and just say you all give us some ideas, we've done that for the last year and we've got framework, but we don't really have any ideas submitted. If we take it on ourselves to develop -- Like I said, it's got to be completely stressed that it's hypothetical.

I know it's going to take a lot of legwork, but if we pick a fishery and say this is going to be the LAPP program for this fishery, hypothetically, and this is what it could do to the fishermen that's involved and at least they'll be able to look at real numbers and maybe put it into their mind of what percentage of fish they catch and give them an idea of whether it's going to work. It's either going to justify their fears that they're going to get left out or it's going to dismiss their fears.

Ms. Quigley: I've tried to do that. I built a -- I didn't bring it to the committee, to the committee's attention, but we have done analysis on eligibility and we've done analysis on initial allocation methodologies and I've built -- Andy Stephens has helped me with this, but I've built a model where you can type in each fisherman's landings and it spits out what their initial allocation might be under a hypothetical situation.

This was basically developed for the workgroup, so they could see what initial allocation methodologies benefit which people, meaning do they benefit people who have just entered the fishery or do they benefit people who have been here a long time, people who are sporadically in and out, or people who participate year after year.

Some of that has been done already, but it's only been presented to the workgroup. It hasn't been presented in a formal way and I just had a comment about the Education and Outreach Committee. We did go ahead and present them with what the workgroup has done. This was back in the early fall, I think. We presented them with what the workgroup has done and they did provide us with some guidance about how to reach out to fishermen, perhaps steps to take.

They're the ones who suggested perhaps putting together a DVD on LAPPs and on the status quo situation and so we have funding for that and Gregg and I are moving ahead on making that. Just to let you know, that process has been started.

Mr. Geiger: It would be in regard to using Sea Grant as the body to do this and I hate to put words, but I get the sense, and this is just my personal perception in hearing and listening to people talk -- If we project this and we present this from a council perspective, it's going to be looked at -- Let's say not as openly as if it was done by an independent or somebody who was deemed by the public to not have an ax to grind and somebody who wasn't pushing an agenda, but trying to actually help and provide information.

In my understanding, and it may be wrong, but I think Sea Grant is that organization that does that and I witnessed, again, up in Rhode Island how they did it and I thought it was very effective and that was the first of what they considered to be a number of workshops to help educate people and bring them along in this process. It's just if we do it that I'm afraid that people are going to look at it like we're pushing an agenda and it's going to be less believable or less creditable than if we had an independent source do it.

Mr. Currin: I think Sea Grant would be a perfect vehicle to do this. There are probably some others and Sea Grant may be able to gather some people in, with resources and bodies to help address this program. I think it's important for all of us to realize that even though we pay their salaries, we're not their bosses and the council can't tell Sea Grant what to do.

We can make a request and if they choose to do that, then that's great and they're very cooperative. We have a long history of working with Sea Grant and if they see a problem or a potential solution to a problem, they tend to jump on that and do a whale of a job of it, but it's real easy for us to sit around here and say sure, let's let Sea Grant do this, but they're going to have to choose to do it. We can help facilitate that as much as we can and we may need to have to go out and help find some resources to pull this off.

Mr. Wallace: I think I disagree a little bit with George on the part that the fishermen already think that it's our agenda to do this. We've already got that and we've already -- The impression went from in the beginning that we might consider a LAPP to hell no, we don't want one. That's what Ben kind of said yesterday, that he was getting more and more people -- The more people he talked to, the more disapproval of a LAPP that he got.

I think -- Like I say, the cat is out of the bag. We either educate them further as to the possibilities, stressing each time that it's going to be their referendum. If we have to put it to the referendum format, that we develop one, then that may be a way to ensure them that they will have the final vote, but if we're going to continue on, then we're going to have to continue on as the council pushing this.

Like I say, if we're going to develop a program, give them some more ideas, but they're going to assume that we are pushing Sea Grant to do it anyway and so let's go ahead and -- That's one thing I do -- I think like a fisherman and that's the way I would think, if I was one of them, if I was doing it, and it was -- We might as well keep on pursuing what we're doing.

Mr. Iarocci: To your points, John, and let me get back on -- Since we're putting Sea Grant on the table, I've worked with Sea Grant since I fished up in Rhode Island and I have the best respect in the world for what Sea Grant does and I know the funding issue and the resource issue is number one on the table and I am going to call Cathy Castro up in Rhode Island and see the mechanisms that they've had and get the format for the workshop that George attended and some of the other ones that I attended up there, to try and see if we've got -- We don't need to reinvent the wheel, number one, because we can go through that format and I think there's parts of one up there.

John, I disagree with you right now with that. I think the fishermen do realize that the council is not pushing this agenda. We're not telling them to move forward and I think the fishermen that are aware of this full-on process and aware of what's coming down the line in the future know that -- They're saying to themselves that we're either going to have this derby fishery in the future or we're either going to have this small TAC or we're -- People are looking at that.

I look at some of the guys that are still on the workgroup that are in the audience that right now are considering ways to get better educated to the fact and Phil Conklin -- I've talked to him on numerous occasions and Ben and Bruce Irwin and they've got questions and they want to move forward in the right -- I think all these guys are aware of what we're doing and how we're moving forward.



I don't have a problem with coming up with an example of a LAPP, like they've done -- George, you were there when you broke off and guys started to form like John is talking about at the workshop. Give the fishermen an opportunity to form their little LAPP for their sector, but for us at this time, number one, we've got other -- I hate to keep wasting time, because we have a lot to do and to move forward, but we've got to prioritize.

This is a priority to some fishermen and to some people on this council, but I think now that I would like to see us put this in the fishermen's hands and try to work through a Sea Grant process and see where it goes. Like Roy said earlier, this is going to take a long time to move forward anyway. Let's give it between now and the next council meeting and I think by then that you'll see somebody come forward with a proposal or something for us to consider.

Mr. Wallace: To that, I know they've worked on it and continue to work on it and like you say, they've set up a lot of framework in this, but can the workgroup actually come together and say this is the hypothetical LAPP that we want to start with? Naturally, it can be tweaked over the timeframe, but do you think the workgroup would be willing to put the initial hypothetical example in place?

Ms. Merritt: I don't know as I can answer that, John. They would have to answer that.

Mr. Iarocci: To John's point -- John, I said it earlier, but there are fishermen on the workgroup and other fishermen right now that are looking at this big picture of the snapper grouper fisheries management scheme that we're looking at and they are considering right now and they're working on right now a form of a LAPP or a sector or regional approach to this fishery.

In South Carolina, a lot of discussion came up after the presentation from the Cape Cod guys and I'm not putting anybody on the spot, but I've talked to people that are right now considering that and I think they all are aware, after the meeting and what we've done now, and they're going to go out and come up with some sort of a form, similar to like they did in New England at the start of this process, to come to the council and say we need some help and what do you think about how do we do it this way and that's exactly how it started in the New England Council and I think you're going to see that happen here. I'm pretty confident that's going to happen.

Mr. Mahood: Let me weigh in here. I think we're going to talk about this more in our Executive/Finance Committee meeting, but what I'm hearing is we're going to be able to change our timelines and drop out the LAPP amendment and shift Kate's time over to other things that we have a pressing need for.

If that's what I'm hearing, I want to know for sure, because we can't have her just kind of hanging around until somebody sends in a proposal to look at. We've got a lot of stuff to do and you've got a lot of hard decisions to make on the snapper grouper issues and there's going to be a lot of economic analysis. Right now, the region is carrying the whole load and they need help and so we're going to have to shift her time to that.

Ms. Merritt: Bob, I do have another question in regards to that. I understand it the way you do. However, I'm wondering if perhaps we need to also consider having some sort of either a task

given to the Education and Outreach Committee or some sort of a joint collaboration on this with the Controlled Access Committee. I would kind of like to get some thoughts on that.

Mr. Mahood: I would recommend that our I&E Committee get together with the Sea Grant people from each state and see what resources are available from Sea Grant and if you're looking at an outreach program, that's what we're looking at right now. That's the way to handle it at this point in time.

I know Amber and some of the other Sea Grant people are sitting back there thinking -- We are one NOAA, by the way. That's the good thing about it, that Sea Grant does come under NOAA. I know Sea Grant has shifted a lot more towards the area of management and management of fisheries in their activities and so I think there is some possibility there.

Maybe we can have an I&E Committee meeting and invite the appropriate Sea Grant folks in and have a set idea of what we would like them to do and deal with it that way. I don't know that it's appropriate for the LAPP --

Mr. Geiger: Bob actually hit on the head and Tony alluded to it earlier. We have a tremendous amount on our plate to do and without clear direction from the fishermen that we should move forward on this LAPP program, I believe we need to pay deference to it and I think we need to keep it going and keep moving forward with it, but we have to make a decision here as to whether we're going to continue with an amendment, which I think, from my perspective, is very difficult to justify, based on, as Brian discussed earlier, the questions that yet remain to be answered. We can't even do that until we get those answers.

We're dithering here about something that is very difficult and it's hard, because Executive/Finance does play into this, to see what our future schedule is going to look like. Roy and I have entered in discussions that they are responsible for doing all the economic analysis and we do have an economist on staff who should be, arguably, participating in that process and we need to think about what we're going to do, which is why I asked for a Personnel Committee meeting at this meeting, so that we could discuss personnel and see how we're going to utilize our people and if we have enough people to do what we have on our plate to do here in the next couple of years.

Dr. Crabtree: From what I'm hearing, this is pulling back farther from progressing on LAPPs than I wanted to, anyway. I understand the desire to have support from the fishermen, but the reality is we're in a very difficult position, where we're going to have to do some very difficult things. There are going to be hard TACs. They're going to be very low and they're going to be closed down and they're asking are we going to have hard TACs and let's give them the answer.

I don't think you're going to get a lot of fishermen that are happy with any of that and so to some extent, we're just in a difficult situation and I think we do have a fishery, tilefish, again, where I think there's good potential to come in. **I would make a motion that we contact the members of the tilefish fishery and that we explore if there's interest there with looking at a limited LAPP program for that fishery.**

Ms. Merritt: We have a motion and a second from Tony.

Mr. Geiger: I understand the -- Roy indicated earlier what his prerogatives were in regard to tilefish. The one issue you don't have answered there, again, is the allocation issue in regard to tilefish. You could throw out black sea bass. Black sea bass have an allocation, plus black sea bass haven't -- They haven't landed their allocation in the last two years on the commercial sector.

Dr. Crabtree: I just don't see that as much of an issue here. It's predominantly commercial and always has been and we have a hard quota in place for the fishery. They know how many pounds of fish they get and there's not likely to be much movement in that allocation and if there is, there is. None of these allocation issues will ever be fully resolved. The council can always come in and change them, but we do have a hard quota there.

It seems to me it's as resolved in that fishery as in anything else and I think it's a limited number of people and so it would be relatively easy to figure out about what folks are going to get. I doubt there are more than ten boats that really have significant landings in this fishery, but my gosh, they're going to be looking at an eight-week fishery and I don't know how the market can handle that or anyone can handle that.

I think in some of these other fisheries, vermilion snapper, maybe it's just that they're going to have to close down a few times before the interest is there. I hate to see that, because I've gone through that in the Gulf and then what happens is fishermen are in a panic, because they're going to be put out of business because they can't survive the closures, and we're sitting here telling them we'll try to have a LAPP program in three years.

I think in this instance that maybe we need to have an example of a LAPP program, so they can see it and they can talk to people in their areas who are participating in one and maybe tilefish is the way to go, but I don't think the allocation issue here is a stumbling block at all.

The difference with sea bass is that sea bass hasn't faced these kinds of closures and sea bass fishermen aren't staring a derby in the face right now and these guys are and I think that changes the way you look at this very quickly.

Mr. Iarocci: Roy, I don't have a problem with doing this at all, especially the way it's worded, contact the members of the tilefish fishery and explore the possibilities of a limited access privilege program, being all of the above, a LAPP, sector, or regional, whatever way they want to put something together, but I want to make sure that we get this message out loud and clear, that we are -- The council is not moving forward with a LAPP for the tilefish fishery, but we're looking to the fishermen to approach us with a proposal and I think there is merit for doing that and this could get the ball rolling.

Ms. Merritt: Is there any further discussion?

Mr. Wallace: Just a question. How regional is the tilefish? Is it based in Florida or is it widespread throughout the South Atlantic?

Dr. Crabtree: Jack tells me that it's South Carolina and Florida, predominantly.

Mr. Geiger: I guess my question is to the motion maker. It says contact your -- Are you inferring that the council should contact members of the tilefish fishery or that we should go through this Sea Grant process and let them help explore the possibility of a limited access privilege program for that fishery? It's kind of the same thing that we're looking for this outside agency to do for us.

Dr. Crabtree: My thought is that staff -- I guess Kate would take a look at who some of the highliners are over there and call some of them and talk to them and if there is interest there, we could look at putting together a meeting of some of those guys, to start working on something. I was not envisioning Sea Grant, but I was envisioning the council talking to them, staff.

Mr. Geiger: If we do that, just for the sake of discussion, it seems like we're going to be forming another working group now of tile fishermen who are going to embark down the same path we just went down with the group that was looking at snapper grouper as a whole.

Dr. Crabtree: I think that's exactly right and that's my hope. I hope they'll show some interest in this and we'll pull them together and start working on designing a program and put it in place. That's what I would hope would happen. How are we going to get anywhere? If they do have some interest in looking at it, then we're going to have to pull some folks together and start working on a program, right? I don't know how else to do this.

I guess I don't care if you want to involve Sea Grant in this somehow or not, but it looks to me like it's a pretty small number and we could talk to some of them and then find out at the next council meeting how do they feel about it.

Mr. Geiger: Kate, during our public scoping, were we able to pick out or identify any tile fishermen who participated in the scoping process?

Ms. Quigley: Yes, I met two to three tilefish fishermen, who actually, when we were talking about the possibility of an LAP for the tilefish fishery, they had shown some interest in talking about that some more. What I was looking for is I had asked them is it a derby fishery and they said that yes, it was a derby fishery. I just want to remind people that Steve Shelley on the LAPP Workgroup, who has been pretty well educated on LAPPs, he's a tilefish fisherman, from what I understand.

Mr. Boyles: Is there any merit in asking or tasking the working group, or some subset of the working group, to spearhead this, on behalf of the council? The reason I ask that is I think it's important to keep -- These folks have invested a lot of time and they've had a lot of questions. They've asked us a lot of good questions and I would hate to lose that momentum.

Ms. Merritt: That's a good idea.

Ms. Shipman: I support the motion. I do think it keeps this dialogue going and I think that's

really important, because I do -- I fully agree with Roy. I think they're going to be here before too long, depending on what happens with this season, asking for our help to facilitate some sort of -- It may be a LAPP and it may be something else, I don't know.

I also like Robert's suggestion. We've got a lot of knowledge in these fishermen. They are good ambassadors and they're good spokesmen and women for us, I think, to the fishing community and to the degree we can -- Number one, if they're willing to help and work on this and number two, the degree to which we can afford to have them help us with this, I would like to see that happen.

Dr. Crabtree: I would be curious -- Ben was the chairman of the working group and, Ben, do you have any advice to us as to how the best way to take a look at this might be? I would certainly be interested in hearing it and I think you are at least involved in the tilefish fishery.

Mr. Hartig: It's going to be pretty simple. There aren't very many fishermen involved, which has been alluded to by Roy. There's only about a dozen boats, at the most, that actually longline golden tilefish in the area and there's only about nine hook and line fishermen in my area that do it and there's two or three, or maybe up to a half-dozen, other hook and line fishermen that do it. You're talking about a very small universe of fishermen to get in contact with.

As far as asking the workgroup to go ahead and try and do this, myself, I have become a very controversial figure in fisheries management in my area. I would not be a good person to do this, period. I've got to take myself out of a number of things that have been going on in the area, because I've become so controversial.

My stance on professionalizing the commercial industry over the last few years has really put a bad taste in fishermen's mouth, as far as me leading any effort for any kind of management at all. This LAPP thing has really brought this to a head where I am. I would keep it as simple as possible.

Have Kate look at the landings records, the logbooks, and go ahead and call those fishermen and see if there's any interest and if there is, bring those fishermen to their own workgroup and let them hash out whether or not a LAPP or some other method, like Tony has said, would be a way for them to go. They need to do something. Roy eluded to the fact that half the quota is almost being caught in the first couple months of the year. It's going to be another short year and we're going to be closed out again, which is another thing that comes up in this.

Just keep it simple. Let Kate do it. Let her canvass the fishermen and I think that will be enough and then if you get some buy-in, go ahead from there, but I don't want to take up any more of your time. I know you're busy and thank you.

Dr. Crabtree: I think what Ben says makes a lot of sense and that kind of was my intent with the motion. That would be where I would see this going, if the council passes the motion.

Mr. Iarocci: I had gone to the back and talked to Ben about this and I'm glad he was able to come up and express himself. Also, I think what we can do right after this meeting is what

we've talked about and Kim and Gregg have been able to really put together updates on the councils and I think it's going to be real important for the first update focusing on where we are with these LAPPs and to maybe right there start with, number one, that the council is looking to the different groups to form what they want to call either a LAPP or a sector or a regional thing, but also to prioritize the tile fishery as something that we would go out and outreach to those fishermen.

Start with that outreach thing and make the phone calls. I know Kate is busy, but the more we do get that out and that outreach form that comes out right after the council meeting, I think this should be one of the priorities in that outreach.

Ms. Merritt: Before you make your comment, George, I just wanted to clarify that we are talking about golden tilefish. The tilefish that North Carolina generally catches is the blueline tile and so we might want to put that in the motion, to make it clearer. Do you think it's necessary? Yes. That's okay with our motion maker?

Dr. Crabtree: My motion was clearly towards the quota and the closure that's occurring, which is golden tile, as I understand it.

Mr. Geiger: I would like to hear from Kate and Gregg in regard to what we're looking at here, your estimate. Kate is fresh off the campaign trail or working group for the whole fishery and how much time are we envisioning this taking? Is this a full-time effort?

Ms. Quigley: I don't think canvassing the twelve to twenty tilefish fishermen that exist will be a full-time effort. No, it would not. Talking to them about whether they had an interest in talking about this more, that would not be a full-time effort at this point in time.

A lot of the work on educating about LAPPs and creating presentations and what the working group has done, that's a lot of work, a lot of background work, that's already been created that could be used for their purposes. I don't think at this time just finding out if they're interested and maybe preparing a meeting and providing background information on LAPPs would be a full-time effort.

Mr. Waugh: Then if you fast-forward to June and we come back and yes, they are interested, then you're looking at taking all of Kate's time to work on a LAPP program for golden tilefish. Certainly, as she indicated, canvassing the fishermen is one thing. Then if you come back and they say yes at June and you say yes, go forward, then the bulk of Kate's time is going to be devoted to that and not available for other amendments, which, as Bob indicated, we'll talk about in Executive/Finance.

Ms. Merritt: We have a motion on the floor. Is there any objections to calling the question? **All those in favor say aye; all those opposed. Seeing none, the motion is carried.**

Mr. Currin: I have just a comment for people to think about, before all of this starts rolling forward. This effort, this motion that we just voted on, in my mind at least, will serve to keep the pot simmering, to a certain degree. I don't know whether that's adequate or not or whether we

need to seriously consider trying to implement both of these motions or move forward with both of these motions that we just passed. I just ask everybody to think about that, because we don't want to start piling things upon people, more than we need to, to accomplish what we want to accomplish.

Ms. Merritt: Thank you, Mac. At this juncture, I think in summary, we've listened to all of the input on all of the work that was done by our workgroup and utilizing this as a possible tool to address the desperate needs to do something in the snapper grouper fishery. We have actions already on the table that we're pursuing and we still have all of these questions hanging in the air and other actions to consider for the future.

I think, in my mind, we've pretty much come to the conclusion that we've got to do more outreach and see if we need to pursue this tool in a smaller fashion and, in conjunction with that, to continue to educate and outreach with people as to the kinds of things that we need to help sustain our fisheries and sustain the species, sustain the fishermen. I think that we are at a point where we aren't recommending that we put the amendment in place and anybody have any more comments on going further to final council on this?

Dr. Chevront: I have just a point of clarification. At this point, if we are recommending not pursuing this amendment at this time, do we have to make a motion to do this or does it just die or does it go on a back burner? I'm not quite sure of what this actually means at this point.

Mr. Waugh: We were looking at the LAPP amendment across the whole fishery. What this does now is focus it in on golden tile and so I don't think you can make that determination until we -- Assuming this passes at full council and Kate brings the answers back at June and then you decide at June whether to go forward.

Ms. Merritt: With that, this committee is adjourned.

(Whereupon, the meeting adjourned at 9:30 o'clock a.m., March 4, 2008.)

Certified By: \_\_\_\_\_ Date: \_\_\_\_\_

Transcribed By:  
Graham Transcriptions, Inc.  
April 2008

# South Atlantic Fishery Management Council 2007- 2008 Council Membership

## COUNCIL CHAIRMAN:

George J. Geiger  
566 Ponoka Street  
Sebastian, FL 32958  
772/388-3183 (ph)  
georgejgeiger@bellsouth.net

## COUNCIL VICE-CHAIRMAN

Charles Duane Harris ✓  
105 Demere Retreat Lane  
St. Simons Island, GA 31522  
912/638-9430 (ph)  
seageorg@bellsouth.net

Deirdre Warner-Kramer  
Office of Marine Conservation  
OES/OMC  
2201 C Street, N.W.  
Department of State, Room 5806  
Washington, DC 20520  
202/647-3228 (ph); 202/736-7350 (f)  
Warner-KramerDM@state.gov

Robert H. Boyles, Jr.  
S.C. Dept. of Natural Resources  
Marine Resources Division  
P.O. Box 12559  
(217 Ft. Johnson Road)  
Charleston, SC 29422-2559  
843/953-9304 (ph)  
843/953-9159 (fax)  
boylesr@dnr.sc.gov

Representative  
U.S. Fish and Wildlife Service

Dr. Brian Chevront  
N.C. Division of Marine Fisheries  
P.O. Box 769 (3441 Arendell St.)  
Morehead City, NC 28557  
252/726-7021 Ext. 8015 (ph)  
252/726-6187  
brian.chevront@ncmail.net

Dr. Roy Crabtree  
Regional Administrator  
NOAA Fisheries, Southeast Region  
263 13<sup>th</sup> Avenue South  
St. Petersburg, FL 33701  
727/824-5301 (ph); 727/824-5320 (f)  
roy.crabtree@noaa.gov

David M. Cupka  
P.O. Box 12753  
Charleston, SC 29422  
843/795-8591 (hm)  
843/870-5495 (cell)  
dkcupka@bellsouth.net

Benjamin M. "Mac" Currin  
801 Westwood Drive  
Raleigh, NC 27607  
919/881-0049 (ph)  
mcurrin1@bellsouth.net

Anthony L. Iarocci  
236 Guava Avenue  
Grassy Key, FL 33050  
305/743-7162 (ph); 305/743-2697(f)

Rita G. Merritt  
38 Pelican Drive  
Wrightsville Beach, NC 28480  
910/256-3197 (ph); 910/256-3689 (f)  
miridon@ec.rr.com

John V. O'Shea  
Executive Director  
Atlantic States Marine Fisheries  
Commission  
1444 Eye Street, N.W., 6th Floor  
Washington, D.C. 20005  
202/289-6400 (ph); 202/289-6051 (f)  
voshea@asmfc.org

Lt. Brian Sullivan ✓  
U.S. Coast Guard  
Brickell Plaza Federal Building  
909 S.E. First Avenue  
Room 876/ DRE  
Miami, FL 33131-3050  
305/415-6781 (ph)  
305/415-6791 (f)  
Brian.A.Sullivan@uscg.mil

Mark Robson ✓  
Director, Division of Marine Fisheries  
Florida Fish and Wildlife  
Conservation Commission  
620 S. Meridian Street  
Tallahassee, FL 32399  
850/487-0554 (ph); 850/487-4847(f)  
mark.robson@myfwc.com

Susan Shipman  
Director, Coastal Resources Division  
GA Dept. of Natural Resources  
One Conservation Way, Suite 300  
Brunswick, GA 31520-8687  
912/264-7218 (ph); 912/262-2318 (f)  
sshipman@dnr.state.ga.us

Tom Swatzel  
P.O. Box 1311  
Murrells Inlet, SC 29576  
(C/O Capt. Dick's Marina  
4123 Hwy 17 Business,  
Murrells Inlet, SC 29576)  
843/357-1673 (ph)  
tom@capticks.com

John A. Wallace  
5 Buddy Beckham Road  
P.O. Box 88  
Meridian, GA 31319  
912/437-6797 (ph); 912/437-3635 (f)  
Ga\_shrimp@darietel.net

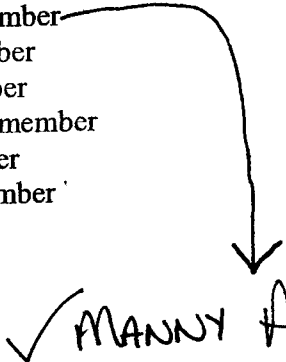
TOM JAMER  
MONICA SMIT-BRUNELO  
JACK MCGOVERN  
MIKE SEPSON  
PHIL STEELE  
JOE KEMMEL  
TRACY DOWN  
KAREN ANTRIM RAINE  
DAVE ALLISON  
EILEEN DOUGHERTY  
MAS. BRUCE BUCKSON  
OTHA EASLEY  
SETH MACINKO  
BONNIE POWWITZ



# Report of the Limited Access Privilege Program Exploratory Workgroup

Revised: February 22, 2008

## Workgroup participants:

- ✓ Ben Hartig, Chair, voting member
  - ✓ Chops Cowdrey, Co-Chair, voting member
  - ✓ Scott Baker, non-voting member
  - ✓ Robert Cardin, voting member
  - ✓ Phil Conklin, voting member
  - ✓ Jack Cox, voting member
  - ✓ ~~SHERRY LARKIN~~ ~~Doug Gregory, non-voting member~~
  - ✓ Bruce Irwin, voting member
  - ✓ Mark Marhefka, voting member
  - ✓ Sean McKeon, voting member
  - ✓ Charlie Phillips, voting member
  - ✓ Paul Raymond, non-voting member
  - ✓ John Reed, non-voting member
  - ✓ Steve Shelley, voting member
  - ✓ Amber Von Haarten, non-voting member
  - ✓ Dan Whittle, voting member
  - ✓ Scott Zimmerman, voting member
- ✓ MANNY ANTORAS:
- 

# South Atlantic Fishery Management Council 2007 - 2008 Committees

## ADVISORY PANEL SELECTION

David Cupka, Chair  
Robert Boyles  
Brian Chevront  
George Geiger  
Tony Iarocci  
Rita Merritt  
Staff contact: Kim Iverson

## ALLOCATION Committee

Brian Chevront, Chair  
Duane Harris  
George Geiger  
John Wallace  
Rita Merritt  
Robert Boyles  
Tom Swatzel

## ECONOMICS

Robert Boyles, Chair  
Brian Chevront  
Mac Currin  
Roy Crabtree  
George Geiger  
Duane Harris  
Rita Merritt  
John Wallace  
Staff Contact: Kate Quigley

## ECOSYSTEM-BASED MANAGEMENT\*

Duane Harris, Chair  
Columbus Brown  
Roy Crabtree  
David Cupka  
Mac Currin  
Brian Chevront  
George Geiger  
Tony Iarocci  
Rita Merritt  
Mark Robson  
Susan Shipman  
Staff contact: Roger Pugliese- FEP  
Gregg Waugh- FEP Comprehensive  
Amendment

## ENVIRONMENTAL IMPACT / NEPA

George Geiger, Chair  
Robert Boyles  
Columbus Brown  
Brian Chevront  
Tony Iarocci  
Rita Merritt  
Mark Robson  
Brian Sullivan  
Staff contact: Rick DeVictor

## EXECUTIVE

George Geiger, Chair  
Duane Harris, Vice-Chair  
David Cupka  
Brian Chevront  
Susan Shipman  
Staff contact: Bob Mahood

## FINANCE

David Cupka, Chair  
Mac Currin  
George Geiger  
Duane Harris  
Susan Shipman  
Staff contact: Bob Mahood

## GOLDEN CRAB

Tony Iarocci, Chair  
John Wallace, Vice Chair  
George Geiger  
Staff contact: Gregg Waugh

## HABITAT & ENVIRON. PROTECTION

Duane Harris, Chair  
Robert Boyles  
Columbus Brown  
George Geiger  
Vince O'Shea  
John Wallace  
Staff contact: Roger Pugliese

## HIGHLY MIGRATORY SPECIES

Rita Merritt, Chair  
Brian Chevront  
George Geiger  
Brian Sullivan  
Tom Swatzel  
Staff contact: Gregg Waugh

## INFORMATION & EDUCATION

Robert Boyles, Chair  
Columbus Brown  
Mac Currin  
George Geiger  
Mark Robson  
Brian Sullivan  
Tom Swatzel  
Staff contact: Kim Iverson

## KING & SPANISH MACKEREL

David Cupka, Chair  
Roy Crabtree  
Mac Currin  
Brian Chevront  
George Geiger

Rita Merritt  
Tom Swatzel  
Ron Smith, Mid-Atlantic  
Representative  
Jack Travelstead, Mid-Atlantic  
Representative  
Staff contact: Gregg Waugh

## LAW ENFORCEMENT

George Geiger  
Duane Harris  
Rita Merritt  
Brian Sullivan  
Tom Swatzel  
John Wallace  
Staff contact: Gregg Waugh

## LIMITED ACCESS PRIVILEGE PROGRAM COMMITTEE

✓ Rita Merritt, Chair  
✓ Robert Boyles  
✓ Roy Crabtree  
✓ David Cupka  
✓ Mac Currin  
✓ Brian Chevront  
✓ George Geiger  
✓ Tony Iarocci  
✓ Susan Shipman  
✓ Tom Swatzel  
✓ John Wallace  
✓ Staff contact: Kate Quigley

## MARINE PROTECTED AREA

Tony Iarocci, Chair  
Mac Currin, Vice Chair  
Columbus Brown  
George Geiger  
Duane Harris  
Brian Sullivan  
Staff contact: Gregg Waugh

## PERSONNEL

Susan Shipman, Chair  
David Cupka  
Brian Chevront  
George Geiger  
Duane Harris  
Staff contact: Bob Mahood

✓ Tom McIlwain

# South Atlantic Fishery Management Council Staff

**Executive Director**

Robert K. Mahood ✓  
robert.mahood@safmc.net

**Deputy Executive Director**

Gregg T. Waugh ✓  
gregg.waugh@safmc.net

**Public Information Officer**

Kim Iverson ✓  
kim.iverson@safmc.net

**Senior Fishery Biologist**

Roger Pugliese  
roger.pugliese@safmc.net

**Staff Economist**

Kathryn (Kate) Quigley ✓  
kate.quigley@safmc.net

**Cultural Anthropologist**

Open Position

**Environmental Impact Scientist**

Rick DeVictor  
richard.devictor@safmc.net

**Science and Statistics Program Manager**

John Carmichael  
john.carmichael@safmc.net

**SEDAR Coordinators**

Julie Neer - Julie.Neer@safmc.net  
Dale Theiling - Dale.Theiling@safmc.net

**Fishery Biologist**

Andi Stephens ✓  
Andi.Stephens@safmc.net

**Coral Reef Biologist**

Myra Brouwer  
myra.brouwer@safmc.net

**Administrative Officer**

Mike Collins ✓  
mike.collins@safmc.net

**Financial Secretary**

Debra Buscher  
deb.buscher@safmc.net

**Admin. Secretary /Travel Coordinator**

Cindy Chaya  
cindy.chaya@safmc.net

**Purchasing/Adm. Assistant**

Julie O'Dell ✓  
julie.odell@safmc.net

**SEDAR/ Staff Administrative Assistant**

Rachael Lindsay  
rachael.lindsay@safmc.net

GREGG SWANSON

# PLEASE SIGN IN

So that we will have a record of your attendance at each meeting and so that your name may be included in the minutes, we ask that you sign this sheet for the meeting shown below.

LAPP Committee  
Jekyll Island, GA  
Tuesday, March 4, 2008

NAME &  
ORGANIZATION

AREA CODE &  
PHONE NUMBER

P.O. BOX/STREET  
CITY, STATE & ZIP

Steve Harold, MFCU

910-458-3309

617 Surry St. Wilmington, NC

CHARLES Kinney

803-961-7522

3825 Rosewood Dr, Columbia, SC

Karly Miller

513-479-0514

1823 Greene St. Columbia, SC 29201

Amanda June Bernard

843-708-2993

1001C Bent Tree Lane, Columbia, SC 29210

Robert Hawk

843-737-1207

215 Ott Rd, Columbia, SC 29205

TYLER ARNOLD

803-400-1887

1100 PULASKI ST # 318 COLUMBIA, SC 29201

Bruce Frwin

305-743-7938

1546 Eastward Ho Lane Marathon

JOSH EARLE

803-777-2486

MAIN + GREENE STS COLUMBIA, SC 29205

Karen Raine

GCELD

South Atlantic Fishery Management Council  
4055 Faber Place Drive, Suite 201  
North Charleston, SC 29405  
843-571-4366 or Toll Free 866/SAFMC-10



# PLEASE SIGN IN

So that we will have a record of your attendance at each meeting and so that your name may be included in the minutes, we ask that you sign this sheet for the meeting shown below.

**LAPP Committee  
Jekyll Island, GA  
Tuesday, March 4, 2008**

NAME &  
ORGANIZATION

AREA CODE &  
PHONE NUMBER

P.O. BOX/STREET  
CITY, STATE & ZIP

Kenn Fox RAW DAP	910-620-5847	907 W Yockel Dr
John Potts	(321) 784-5982-	677 DAVE NESBIT DR. SUET 115 CAPE CANAVERAL FL 32920
Scott Buggen	321 863-2938	
Sherry Larkin	352/392-1845	Box 110240, Gainesville, FL 32611-0240
Michael Jepson	813-286-8390	GSAFFI Tampa, FL
Robert Curd	772-460-2705	
Jim McK	252-633-2288	NCFE
Amber VanHarten	843- <del>872</del> 470-3655 x112	S. C. Sea Grant
Tess Geers, Oceana	231-519-1276	Washington, DC

South Atlantic Fishery Management Council  
4055 Faber Place Drive, Suite 201  
North Charleston, SC 29405  
843-571-4366 or Toll Free 866/SAFMC-10



# PLEASE SIGN IN

So that we will have a record of your attendance at each meeting and so that your name may be included in the minutes, we ask that you sign this sheet for the meeting shown below.

LAPP Committee  
Jekyll Island, GA  
Tuesday, March 4, 2008

NAME &  
ORGANIZATION

AREA CODE &  
PHONE NUMBER

P.O. BOX/STREET  
CITY, STATE & ZIP

MICHAEL KENNEDY - LEAP 561-685-0315

902 TURNER QUAY  
Jupiter FL 33458

Burwell Colly (321) 453-4583

James Reeves (772) 332-2828

South Atlantic Fishery Management Council  
4055 Faber Place Drive, Suite 201  
North Charleston, SC 29405  
843-571-4366 or Toll Free 866/SAFMC-10



