

### NOAA's Sanctuary Nomination Process: "Eubalaena Oculina National Marine Sanctuary"

#### SAFMC Habitat and Environmental Protection Committee December 2014

#### George Sedberry Southeast Regional Science Coordinator NOAA's Office of National Marine Sanctuaries



The National Marine Sanctuary System Ocean and Great Lakes Protected Areas and Environments that are of Special National Significance



Scale varies in this perspective. Adapted from National Geographic Maps.

National Marine Sanctuary
Marine National Monument



### What are National Marine Sanctuaries?

"Areas of the marine environment with special conservation, recreational, ecological, historical, cultural, archeological, or esthetic qualities..."

National Marine Sanctuary Act (1972) (sec. 301)

#### **Multiple-use Program**

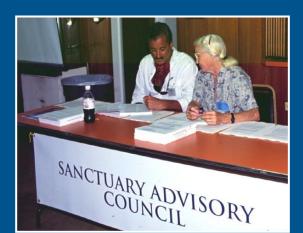
National Marine Sanctuaries Act 1972 To maintain, restore, and enhance living resources; and to facilitate to the extent possible all public and private uses of the resources of these marine areas

### **National Marine Sanctuaries**

#### All National Marine Sanctuaries:

- Focus on resource protection as "primary objective"
- Support compatible uses
- Have a community-based focus through a national system
- Use a public participatory process to address management issues, while using science (often acquired through partnerships) to inform the process







### Multiple Compatible Use Including Research and Education



National Marine Sanctuaries serve natural classrooms, important research sites, and cherished recreational spots that support valuable coastal economies



## NMS Act Section 306: Prohibited Activities

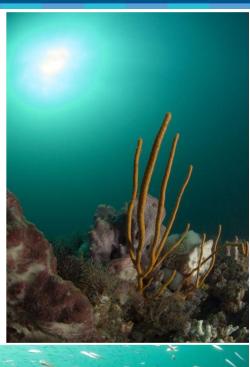
- Makes it unlawful to destroy, cause the loss of, or injure any sanctuary resource managed under law or regulations for that sanctuary
- Makes it unlawful to interfere with enforcement





The National Marine Sanctuaries Act Authorizes Secretary of Commerce to Promulgate Regulations as Needed NATIONAL MARINE

- Prohibited/regulated activities
  - Exploring for, developing, or producing oil or gas
  - Discharging or depositing from within or into the Sanctuary
  - Discharging or depositing, from beyond the boundary of the Sanctuary, any material or other matter that subsequently enters the Sanctuary and injures a Sanctuary resource
  - Constructing any structure
  - Placing any structure on or in the Sanctuary
  - Drilling, dredging, or otherwise altering sea bed
  - Taking any marine mammal, turtle, or bird





### The National Marine Sanctuaries Act

### Summary:

- Designation of Sanctuaries based on conservation, recreational, ecological, historical, scientific, cultural, archeological, educational, or esthetic qualities
- Primary objective to protect resources such as coral reefs, sunken historical vessels or unique habitats
- Facilitates all public and private uses of those resources that are compatible with the primary objective of resource protection
- Sanctuaries are managed according to sitespecific management plans







## Flexibility in Management Under NMSA

#### X = Spearfishing Banned by Sanctuary Regulations

#### O = partial ban



#### National Marine Sanctuary





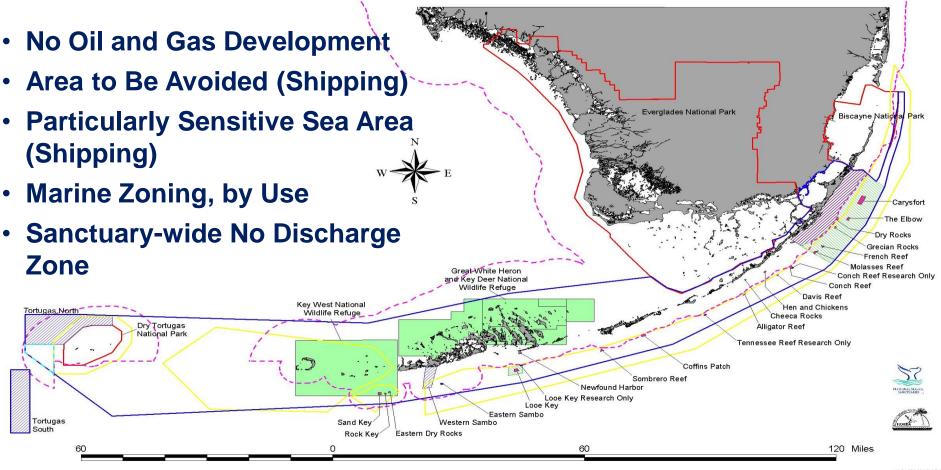
\* Marine National Monument

NMSA Section 308 provides the general authority to issue regulations

### Spatial Planning and National Marine Sanctuaries



### **Spatial Planning Tools**





### **Includes the Full Seascape** and Range of Habitats



## **Full-Range of Species**

















### 7.5 Million "Visitor Days" in FK NMS: Fishing, Diving, Snorkeling, Wildlife Viewing





# Florida Keys Sanctuary means business...



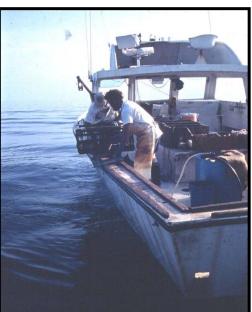
# **Commercial Fishing**

Second Largest Industry

- Shrimp, spiny lobster, stone crab and fin fish and marine life collection - \$100M income with <u>4,310 jobs</u>
- \$50M/yr in commercial seafood landings in Key West







# How Do We Achieve Our NMS Act Mandate?

- Resource Protection
- Conservation Science
- Maritime and Cultural Heritage
- Education/Outreach
- Community Involvement

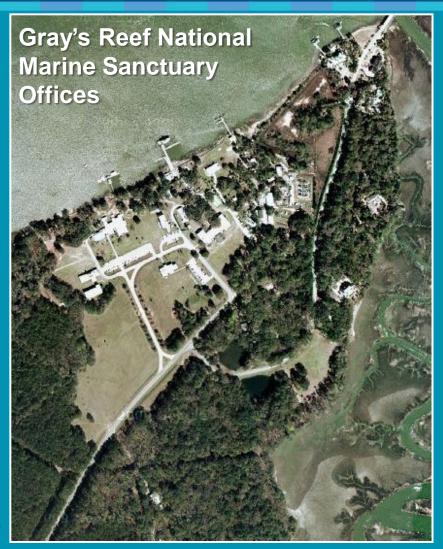






## Our Assets

- Staff
- Partnerships
- Facilities
- Vessels
- Appropriations



Campus of the Skidaway Institute of Oceanography

SE Atlantic, Gulf of Mexico and Caribbean Region Office of National Marine Sanctuaries

#### **★** Existing Sanctuary

E Proposed Site Expansion

Proposed New Sanctuary Site

Submerged Cyprus Forest

P NE Florida

★ Gray's Reef

**★ E** Flower Garden Banks

Monterrey Shipwrecks

P USS Hatteras

Florida Keys 🖈

#### Sanctuaries Are In Demand: Nationwide Community Interest in New Sites

Puerto Rico

Mosquito Bay NE Reserves Culebra Guanica

# Sanctuary Nomination Process History



# Interest in new national marine sanctuaries is diverse and widespread:

- Individuals
- Local, state, and tribal governments
- Academia
- Citizen groups
- Sanctuary Advisory Councils
- Non-governmental organizations

The Sanctuary Nomination Process New Sites for Future Generations: A Community Approach

# For the first time in 20 years, NOAA's Office of National Marine Sanctuaries:

- Re-establishes the process by which the American public nominates special places as new National Marine Sanctuaries
  - Nominations should be based on criteria directly connected to the National Marine Sanctuaries Act
  - Nominated areas should include nationally-significant resources and habitats, as well as economic incentives and collaborative partnerships



## The Sanctuary Nomination Process Approach 2014



- Stakeholders will work together to build engagement and solicit nominations for areas as new national marine sanctuaries
- Communities will be expected to identify opportunities for partnerships and collaborative management
- Nominated areas will be reviewed by NOAA against the final criteria and considerations; if successful, the agency may move forward with formal designation as a national marine sanctuary.

### The Sanctuary Nomination Process: Four Criteria



- Natural and ecological significance
  - Biodiversity, ecosystem function, keystone species, etc.
- Historical or cultural significance
  - Archeological, anthropological, etc.
- Economic use
  - Tourism, fisheries, subsistence, diving, etc.
- Publically-derived benefits
  - Aesthetics, recreation, access
- www.nominate.noaa.gov





### The Sanctuary Nomination Process: Seven Considerations



- Enhanced education opportunity
- Threats
- NMS would add conservation and management value
- NMS would complement existing management
- Partnership commitments
- Broad-based support
  - Individuals, groups, elected officials, stakeholders, environmental groups, fishing groups, etc.







# Sanctuary Nomination Process Approach



- New nominations do not equate to new sanctuary designations. Formal designation occurs in a separate, highly public process that often takes years to complete
- The designation process is established by standards in the National Marine Sanctuaries Act

### **The Road to Nomination**

For the first time in two decades, NOAA invites communities across the nation to nominate their most treasured places in our marine and Great Lakes waters for consideration as national marine sanctuaries.

In response to ongoing widespread interest from the public, NOAA has launched a new, locally driven sanctuary

nomination process developed with input from more than 18,000 public comments. Throughout the nomination process, NOAA will be available to answer questions and provide guidance to nominating communities and other interested parties. NOAA will also update nominators on the progress of the agency's review of their nomination.



PLEASE NOTE: Nomination is not the same thing as sanctuary designation. Designation occurs as a separate process that by law, is highly public and participatory and often takes several years to complete.





#### FRIENDS OF MATANZAS

1093 AIA BEACH BOULEVARD, PMB 205 . ST. AUGUSTINE, FL 32080-6733

September 2, 2014

Director Office of National Marine Sanctuaries 1305 East-West Highway 11th Floor Silver Spring, MD 20910 sanctuary.nominations@noaa.gov

Re: Proposed Eubalaena Oculina National Marine Sanctuary

Dear Director:

The Friends of Matanzas, Inc. (Friends), is a Florida non-profit corporation dedicated to the protection of the environment and the quality of life in St. Johns and Flagler Counties. We would appreciate your consideration of our enclosed proposal to nominate a National Marine Sanctuary that would lie along the coast of Florida, from the northeast to the central section of the state.

The Friends recognizes the uniquely high environmental quality and maritime heritage of our estuarine and marine areas: our waters, marshlands, and surrounding uplands nurture remarkable biological and cultural resources. We also recognize that these resources are not limited to two counties. Thus, an extended National Marine Sanctuary designation would give the citizens and institutions of our state an opportunity to study, present and discuss these resources and the potential threats that they face, and would provide a process through which a management plan could be created. We feel that meaningful, sustainable management can be achieved in a way that still allows people to enjoy these natural resources. Finally, a National Marine Sanctuary program -- through a highly coordinated outreach component -- would increase public awareness of the outstanding ecological system on its east coast.

Sincerely,

President

Marcella H. Matthaei Director, Friends of Matanzas, Inc. National Marine Sanctuary Program (904) 347-7332 tel.

Michael J. Greenberg

Patrick S. Hamilton Vice President

#### and 20+ supporting letters



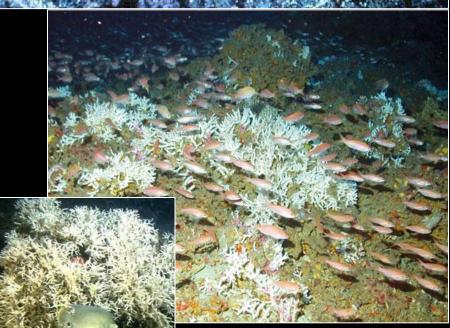
#### Eubalaena:

#### Oculina:

#### Critically-Endangered North Atlantic Right Whale

#### Fragile Coral Fish Habitat Biodiversity Hot Spot





North Atlantic Right Whale Critical Habitat Stetson Mesa

Proposed "Eubalaena Oculina National Marine Sanctuary"

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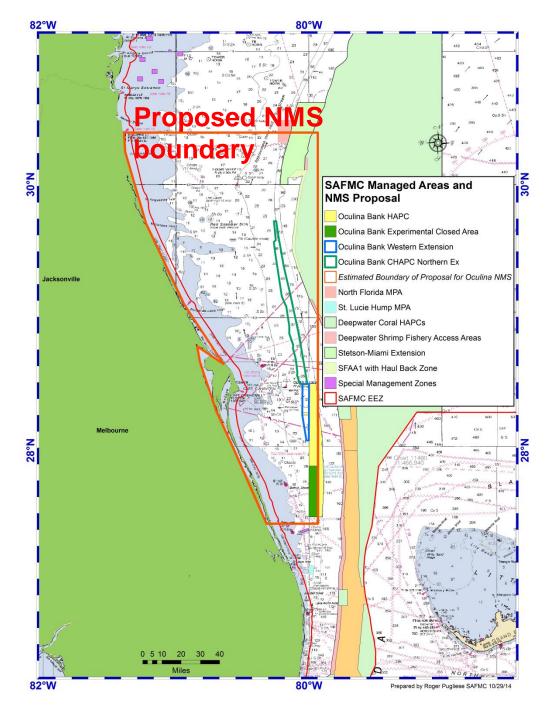
• Tampa

Florida

OCULINA BANK HAPC - EXPERIMENTAL

Data SIO, NOAA, U.S. Navy, NGA, GEBCO © 2014 Google Image Landsat





Proposal includes existing SAFMC and other protected areas, and estuaries in state waters

#### Added Protection for Natural Resources

Oculina

**Habitats** 

**Fish Spawning** 

**Critical Habitats** 

North Atlantic Right Whale

> Hard Bottom Reefs & Fish Spawning Habitats

Loggerhead Sea Turtle

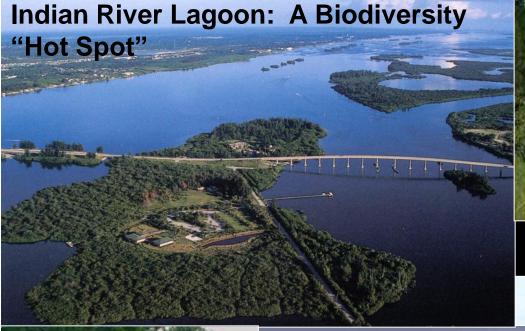
Speckled Hind

Bycatch V Species G

Warsaw Grouper

#### Added Protection for Natural Resources

**Crescent Beach Spring** 

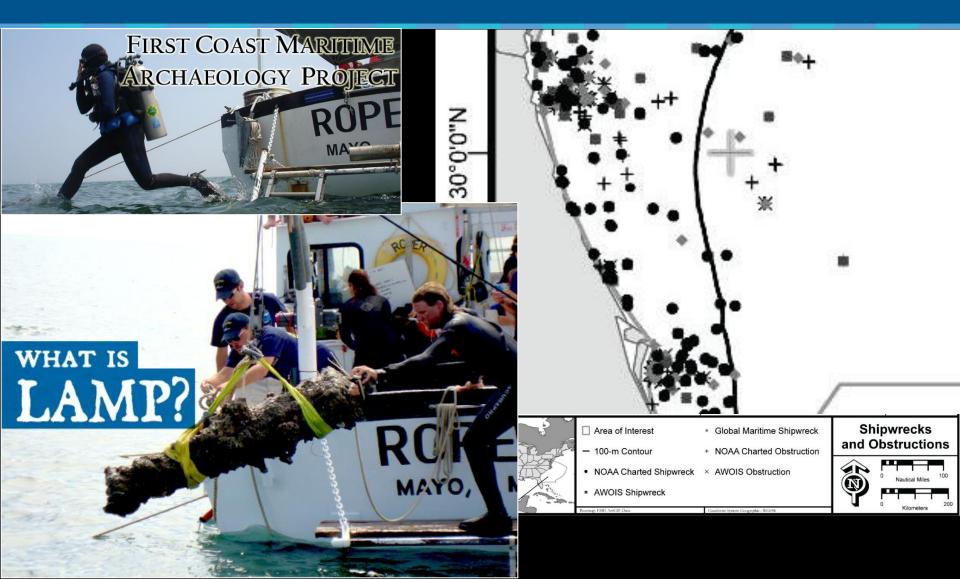




#### **Indian River Lagoon**

#### Tropical-Temperate Ecotone

Added Protection for Historical and Cultural Resources

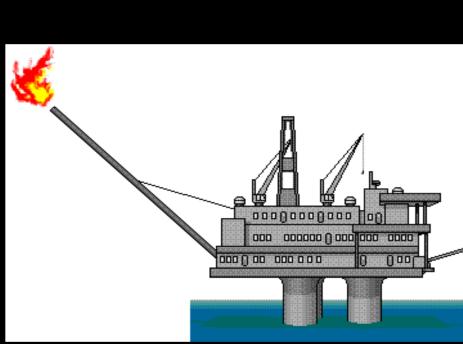


#### Added Protection for Recreational and Cultural Resources



#### Primary Community Concerns





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### Nomination Determined to be Insufficient

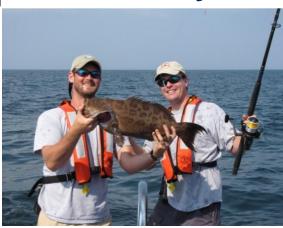
#### Lacks broad community support

- "Friends of" groups
- Chambers of commerce
- Local, tribal, state, or national agencies
- Elected officials
- Topic-based stakeholder groups
  - Environmental NGOs
  - Regionally-based fishing group
  - National-level recreation or tourism organization
  - Academia or science-based group
  - Industry association)

#### Needs a diverse cross section of the community





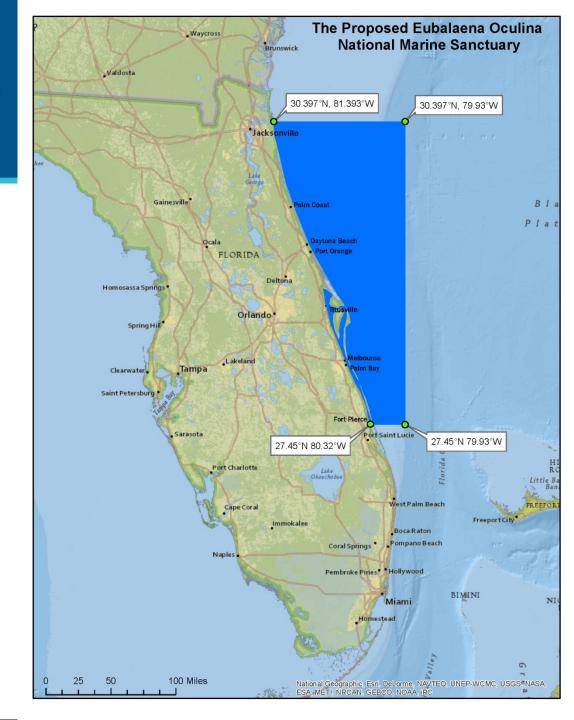






Nomination Determined to be Insufficient

- Areal extent
  - 200 miles of coast
    - Number of local jurisdictions (counties, etc.)
    - State waters
  - Need support from all local jurisdictions and the state
- Consider a smaller area focused on specific resources
- Work with other management authorities



#### **OCULINA BANK HAPC**

**OCULINA** 

OCULINA BANK HAPC

Data SIO, NOAA, U.S. Navy, NGA, GEBCO ANK HAPC - E)mage PanasaENTAL

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Office of National Marine Sanctuaries National Oceanic and Atmospheric Administration



# More details, including a nomination guide and Q&As, are at:

### www.nominate.noaa.gov



NOAA's National Marine Sanctuaries http://sanctuaries.noaa.gov