

Wreckfish ITQ

Elements to monitor and enforce compliance of scientific information needed to manage Wreckfish

J.S. Department of Commerce National Oceanic and Atmospheric Administration National Marine Fisheries Service



Trip Declarations ("Hail-Out", "Start Hail")

• Purpose: To monitor compliance by specific fishery

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- Real-time distribution allows officers and agents to plan work schedule to maximize vessel encounters at-sea or dockside
 - Information contained in declaration improves at-sea verification of trip type
- Managers use data to improve scientific data quality and for trip accounting and program reporting compliance audits
 - Other uses include: days at sea accounting, landing limits, compliance matching, observer coverage eligibility, species target information, and triggers for other reporting requirements.
- Distribution of declaration key component
 - VMS provides real-time transmission and distribution for officers
 - E-mail notification can provide near real-time distribution that accounts for enforcement zones
 - Requires development and maintenance of list and processing tasks

Trip Declarations in NMFS

- Generally require notification to NMFS prior to departure for a trip
 - Other fisheries require submission within 1 hour of departure or same day as trip departure
 - NE fisheries allow declaration changes at-sea specific to their fishery
 - Types of information include are:

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- Vessel information (registration, name, permits)
- Intended sector, fishery, and gear
 - Fishery includes "out of fishery" and "research trip" options
- Departure date/time
- Majority fisheries use VMS as mechanism for declarations while a few have built applications specific for their fishery
 - North East's Pre-trip Notification System (PTNS) used to put observers on board
 - West Coast OLE Declarations application
 - Noted increased agency burden and cost to maintain separate application

Declaration Options

- **Purpose:** Trip accounting and trigger for compliance of other reporting requirements
- Options: VMS and NMFS built application
- VMS form option

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- Existing forms can be modified to reduce administrative costs
- VMS forms can link to Catch Share system
- Requires VMS units and service (current preferred is to not use VMS)
- NMFS built application option
 - Accessible only through internet
 - Increased implementation time to build
 - Increased cost to build and maintain
 - Addition of phone service adds to cost

- Determine when a declaration should be required
 - Gulf IFQ submits every time they leave the dock
- Information submitted determined by NMFS based on need, may include:
 - Vessel, shareholder, permit identifiers, fishery, target species, gear, trip start date and time, and starting port
- Submission timing restrictions
 - Submission timing affects usefulness in enforcement and management.
 - Submission too far in advance limits the ability to match to for trip accounting
 - Allowances may be needed for updates to declarations

Pre-landing notifications ("Hail-In", "End Hail")

- Purpose: To monitor compliance by specific fishery and to meet a vessel dockside
- Sufficient prior notice of landing and real-time distribution aids in officers and port agents officers to meet the vessel upon landing
- Managers apply pre-landing information for post-trip tracking and auditing
- Distribution and sufficient time lag are key components
 - Notifications are <u>in advance of landing</u> typically at-sea hours before arrival
 - If not submitted at-sea, would require waiting period between notification and landing (e.g., idle in harbor)
 - VMS can provide real-time at sea notification

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- E-mail system can provide distribution to appropriate parties but does require build and maintenance costs
 - Gulf IFQ notifies OLE and dealer listed in pre-landing notification

Pre-landing Notifications In NMFS

- NMFS determines information needed for management, and may include:
 - Vessel (registration, permit, name)
 - Port/offloading location,
 - Dealer (name, state, facility)
 - Estimated date/time arrival and/or offload,
 - Estimated species on-board (type and volume).
- Examples

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- Gulf IFQ submits 3-24 hours in advance
- Gulf Headboat Collaborative study submitted 1 hour in advance
- Gulf SEFHIER¹ used a combined declaration and pre-landing notification
- NE Multi-species submits prior to crossing demarcation line *and* 6 hours prior to landing or on last haul for trips greater than 6 hours

Pre-landing Options

- **Purpose:** Notifies NMFS in advance of landing allowing officers and samplers to meet the vessel
- Options: VMS and NMFS built application
- VMS form option

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- Allows at-sea submission
- Modify existing forms and links to Catch Share system
- Requires VMS units and service (Council opted not to use VMS)
- NMFS built application option
 - Accessible only through internet not at-sea
 - Increased implementation time to build
 - \circ $\;$ Increased cost to build and maintain
 - Addition of phone service adds to cost

- Required when wreckfish on-board
- Information submitted determined by NMFS based on need, may include:
 - Vessel identifiers, shareholder, permit, expected landing location, expected trip end date and time, expected offload time, estimated wreckfish pounds,
- Submission timing restrictions
 - Submission timing affects usefulness in enforcement and management.
 - Submission at dock defeats purpose for enforcement

Offloading Notification

- Concern heard: Desire to increase flexibility in offloading locations and times to meet fishermen/business needs (e.g., waiting on tides, non-fixed facility locations)
- Potential offloading measures
 - Offload declaration declaration of when offload will begin
 - Offload location list designated list of sites
 - Broaden offload timing restrictions
- Landing vs offload

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- Offloading means the removal of fish from a vessel
- Landing means to arrive at a dock, berth, beach, seawall, or ramp

Offloading Regulations

Current Restrictions

• Offloads allowed at fixed dealer facility

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- Offloads at locations other than a fixed dealer facility require 24 h notice by phone
- Offloads must be completed between 8 am and 5pm

Gulf IFQ

- Pre-landing notification 3-24 in advance
- Must land at approved landing locations
 - Submitted in advance, reviewed by OLE for safety and accessibility
- Offloads must be completed between 6am and 6pm
 - If officer is present and authorizes could extend offload time past 6pm
- Offload must occur within 96 hrs of notification
- Dealer must complete landing transaction on day of offload
- Offloads not at fixed dealer facility require on-site capability to accurately weigh fish and submit landing declaration before being transported.

Offload Declaration Option

- Purpose: Notifies NMFS about offload.
 Fish can not be offload until submitted.
 Would require designated hours between offload declaration and actual offload.
- Options: VMS and NMFS built application
 - Increased implementation time to build
 - Increased cost to build and maintain
 - \circ $\,$ VMS offers at-sea notification

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- App requires internet connection
- Addition of phone service adds to cost

- Information submitted determined by NMFS based on need, may include:
 - Vessel identifiers (i.e., registration, permit), dealer name and facility, offload date/time, estimated Wreckfish pounds
- Submission timing restrictions
 - Submission timing affects usefulness in enforcement and management
 - Sufficient time is needed for enforcement to arrive at the dock for the offload
 - Dealers often set the offload time and it may not be known in advance
- Offload declaration submission could be by dealer or vessel operator
 - Potential for both to verify offload notice

Offload Location and Times

- Location Purpose: Pre-approved list of offload locations that are used in prelanding or offload notifications to allow NMFS to meet the vessel during offload.
- Option: Fixed dealer facility

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- Meets status quo, but limiting
- Option: Pre-approved location
 - Requires pre-approval process mimic Gulf process
 - Expands landing and offload locations
 - Allows a truck to meet a vessel at a location
- Option: Generic ports
 - Potentially insufficient to meet vessel

- **Time purpose**: Restricted window to begin and complete offload that occurs during day light hours and can be overseen by NMFS officers.
- Considerations are <u>safety</u> of officers and <u>ability to view</u> offloads during daylight hours
 - Sunrise between ~6:15 AM to ~7:30 AM
 - Sunset between ~5:15 PM to ~8:40 PM
- Alt 1: 8am 5pm
 - Matches minimum daylight hours in the year
- Alt 2: 6am 6pm
 - Matches Gulf IFQ for officer safety
- Alt 3: 5am 8pm
 - Matches maximum daylight hours in the year
- Alt 4: no limit